



Senator Michael F.Q. San Nicolas

Chairman - Committee on Finance & Taxation,
General Government Operations, and Youth Development
I Mina'trentai Tres Na Liheslaturan Guåhan | 33rd Guam Legislature



NOV 22 2016

The Honorable Judith T. Won Pat, Ed.D.

Speaker

I Mina'trentai Tres na Liheslaturan Guåhan

155 Hesler Place

Hagatna, Guam 96910

Rory J. Respicio

VIA: The Honorable Rory J. Respicio

Chairman

Committee on Rules, Federal, Foreign & Micronesian Affairs,

Human & Natural Resources, Election Reform, and Capitol District

RE: Committee Report on Bill No. 187-33 (COR)

Dear Speaker Won Pat,

Håfa adai! Transmitted herewith is the Committee Report on **Bill No. 187-33 (COR)** – “AN ACT TO *AMEND* CHAPTER 35, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE GUAM ACCOUNTANCY ACT OF 2003, AND TO *REPEAL* AND *REENACT* TITLE 25, CHAPTER 2 OF THE GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES WITHIN THE ADMINISTRATIVE RULES AND REGULATIONS OF THE GUAM BOARD OF ACCOUNTANCY.”

Committee votes are as follows:

<u>5</u>	TO DO PASS
<u>0</u>	TO NOT PASS
<u>2</u>	TO REPORT OUT ONLY
<u>0</u>	TO ABSTAIN
<u>0</u>	TO PLACE IN INACTIVE FILE

Respectfully,

Michael F.Q. San Nicolas
MICHAEL F.Q. SAN NICOLAS

2016 NOV 22 14:23



Senator Michael F.Q. San Nicolas

Chairman - Committee on Finance & Taxation,
General Government Operations, and Youth Development
I Mina'trentai Tres Na Liheslaturan Guåhan | 33rd Guam Legislature



COMMITTEE REPORT

Bill No. 187-33 (COR)

Introduced by Vice Speaker Benjamin J.F. Cruz

“AN ACT TO *AMEND* CHAPTER 35, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE GUAM ACCOUNTANCY ACT OF 2003, AND TO *REPEAL* AND *REENACT* TITLE 25, CHAPTER 2 OF THE GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES WITHIN THE ADMINISTRATIVE RULES AND REGULATIONS OF THE GUAM BOARD OF ACCOUNTANCY.”



Senator Michael F.Q. San Nicolas

Chairman – Committee on Finance & Taxation,
General Government Operations, and Youth Development
I Mina'trentai Tres Na Liheslaturan Guåhan | 33rd Guam Legislature



NOV 21 2016

MEMORANDUM

TO: All Members
Committee on Finance & Taxation, General
Government Operations, and Youth Development

RE: Committee Report on Bill No. 187-33 (COR)

Håfa adai! Transmitted herewith is the Committee Report on **Bill No. 187-33 (COR)** – “AN ACT TO *AMEND* CHAPTER 35, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE GUAM ACCOUNTANCY ACT OF 2003, AND TO *REPEAL* AND *REENACT* TITLE 25, CHAPTER 2 OF THE GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES WITHIN THE ADMINISTRATIVE RULES AND REGULATIONS OF THE GUAM BOARD OF ACCOUNTANCY.”

This report includes the following:

- Vote Sheet
- Report Digest
- Copy of Bill No. 187-33 (COR)
- Public Hearing Sign-in Sheet
- Written Testimonies
- Fiscal Note Request
- Copy of COR Referral of Bill No. 187-33 (COR)
- Notices of Public Hearing
- Copy of the Public Hearing Agenda

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact my office.

Respectfully,


MICHAEL F.Q. SAN NICOLAS



Senator Michael F.Q. San Nicolas

Chairman – Committee on Finance & Taxation,
General Government Operations, and Youth Development
I Mina'trentai Tres Na Liheslaturan Guåhan | 33rd Guam Legislature



COMMITTEE VOTE SHEET

Bill No. 187-33 (COR) – “AN ACT TO *AMEND* CHAPTER 35, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE GUAM ACCOUNTANCY ACT OF 2003, AND TO *REPEAL* AND *REENACT* TITLE 25, CHAPTER 2 OF THE GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES WITHIN THE ADMINISTRATIVE RULES AND REGULATIONS OF THE GUAM BOARD OF ACCOUNTANCY.”

	SIGNATURE	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Michael F.Q. San Nicolas Chairman		✓				
Senator Mary C. Torres Vice Chairman						
Speaker Judith T. Won Pat, Ed.D. Member		✓				
Vice Speaker Benjamin J.F. Cruz Member		✓ 11/22/16				
Senator Tina R. Muña Barnes Member		✓				
Senator Rory J. Respicio Member		no 11-22-16				
Senator Thomas C. Ada Member						
Senator Dennis G. Rodriguez, Jr. Member						
Senator Frank B. Aguon, Jr. Member						
Senator Nerissa B. Underwood, Ph.D. Member				✓		
Senator James V. Espaldon Member				✓ 11-22-16		



Senator Michael F.Q. San Nicolas

Chairman – Committee on Finance & Taxation,
General Government Operations, and Youth Development
I Mina'trentai Tres Na Liheslaturan Guåhan | 33rd Guam Legislature



COMMITTEE REPORT DIGEST

I. OVERVIEW

Bill No. 187-33 (COR) was introduced on October 12, 2015, by Vice Speaker Benjamin J.F. Cruz. The bill was subsequently referred by the Committee on Rules to the Committee on Finance & Taxation, General Government Operations, and Youth Development on October 13, 2015.

The Committee on Finance & Taxation, General Government Operations, and Youth Development held a legislative hearing on November 7, 2016, in *I Liheslatura's* Public Hearing Room. Among the items on the agenda was Bill No. 187-33 (COR). The hearing convened at 9:11 a.m. and was adjourned at 10:33 a.m.

Public Notice Requirements

Public Hearing notices were disseminated via electronic mail to all senators and all main media broadcasting outlets on October 28, 2016, and again on November 4, 2016.

Senators Present

Senator Michael F.Q. San Nicolas, Committee Chairman
Senator Mary C. Torres, Committee Vice Chairperson
Vice Speaker Benjamin J.F. Cruz, Committee Member

Oral Testimony

David Sanford
John Onedera

Written Testimony

David Sanford

II. TESTIMONY & DISCUSSION

Chairman Michael San Nicolas yielded the floor to Vice Speaker Cruz to offer an opening statement on Bill No. 187-33.

Vice Speaker Cruz provided a written statement (see attached). He stated that the Guam Board of Accountancy administers examinations under the Guam Accountancy Act of 2003, which was last updated in 2006. He went on to say that existing Guam laws must be updated to incorporate changes that were made to the Uniform Accountancy Act nationwide and those changes are reflected in the bill. Vice Speaker Cruz mentioned that the recommendations were made by the Board.

David Sanford read from a prepared statement in favor of the bill (see attached). He explained that the bill would update educational qualifications required of CPA examination candidates and accreditation standards required of educational institutions; updates reciprocity requirements relative to national and international standards; and clarifies several professional definitions and standards relative to the practice of public accountancy. He further stated that the Board supported the proposed changes as a means to enhance Guam's viability as a fully substantially equivalent jurisdiction of US CPA examination candidates throughout Micronesia and the Asia-Pacific region, and as a licensing jurisdiction acceptable throughout the world. Mr. Sanford mentioned that part of the update would include allowing practitioners of accountancy the mobility to cross-practice in other jurisdictions.

Chairman San Nicolas asked that if an individual is able to practice in another jurisdiction but files taxes in the area they are based, how and from which jurisdiction would taxes be collected.

Mr. Sanford stated that home-based jurisdictions would be responsible for the collection of taxes and that the revenue "lost" is not substantial and in most instances have no effect.

Mr. Onedera stated that almost all certified public accountant organizations on island fully support the bill as it brings parity for local CPAs compared to their nationwide counterparts.

Chairman San Nicolas thanked Mr. Sanford and Mr. Onedera for their attendance at the hearing. Without other individuals present to testify, Chairman San Nicolas concluded the hearing for Bill 187-33.

III. FINDINGS AND RECOMMENDATIONS

The Committee on Finance & Taxation, General Government Operations, and Youth Development hereby reports out Bill No. 187-33 (COR) with the recommendation

TO PASS.

MINA' TRENTAITRES NA LIHESLATURAN GUÅHAN
2015 (FIRST) Regular Session

Bill No. 187-33 (CR)

Introduced by:

B.J. Cruz 

**AN ACT TO *AMEND* CHAPTER 35, TITLE 22 OF THE
GUAM CODE ANNOTATED, RELATIVE TO THE
GUAM ACCOUNTANCY ACT OF 2003, AND TO
REPEAL AND *REENACT* TITLE 25, CHAPTER 2 OF
THE GUAM ADMINISTRATIVE RULES, RELATIVE
TO POLICIES WITHIN THE ADMINSTRATIVE
RULES AND REGULATIONS OF THE GUAM
BOARD OF ACCOUNTANCY.**

2015 OCT 12 PM 1:09



BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I LiheslaturanGuåhan* finds

that the Guam Board of Accountancy (“GBA”) regulates the practice of public
accountancy, as well as the administration of testing, certification and licensure of
certified public accountants (“CPAs”) for the purpose of protecting the welfare of
the general public. *I LiheslaturanGuåhan* further finds that most state boards of
accountancy subscribe to regulatory and professional standards incorporated in the
Uniform Accountancy Act (“UAA”), a model code issued and periodically updated
by the National Association of State Boards of Accountancy (“NASBA”) and the
American Institute of Certified Public Accountants (“AICPA”).

Having essentially adopted all provisions of the UAA with enactment of the
Guam Accountancy Act of 2003 (“the ACT”), and having last amended the ACT
in 2006, GBA has, during the ensuing seven(7) years, determined it is now

1 necessary to incorporate several definitive technical clarifications in Guam's
2 Public Accountancy statutes including: 1) updating and clarifying educational
3 qualifications required of candidates for the CPA Exam; 2) updating of reciprocity
4 requirements relative to national and international "mobility" standards; 3)
5 updating definitions relative to evolving professional accounting standards and
6 standard setting organizations; 4) updating the ACT for changes in the computer-
7 based CPA exam administrative procedures; and 5) clarification of the existing
8 ACT as originally passed and amended to date.

9 It is, therefore, the intent of *I LiheslaturanGuåhan* to revise existing statutes,
10 as well as administrative rules and regulations, for the purpose of bettering Guam's
11 compliance with and administration of nationally and internationally accepted
12 standards and practices of public accountancy.

13 **Section 2.** Section 35103(b) of Chapter 35 of Title 22, Guam Code
14 Annotated is hereby *amended* to read:

15 “(b) ‘Attest’ means providing the following services:

16 (1) any audit or other engagement to be performed in
17 accordance with the Statements on Auditing Standards (‘SAS’);

18 (2) any review of a financial statement to be performed in
19 accordance with the Statements on Standards for Accounting and
20 Review Services (‘SSARS’);

21 (3) any examination of prospective financial information to be
22 performed in accordance with the Statements on Standards for
23 Attestation Engagements (‘SSAE’);

24 (4) any engagement to be performed in accordance with the
25 standards of the PCAOB; and

26 (5) any examination, review, or agreed upon procedures
27 engagement to be performed in accordance with the SSAE, other than

1 an examination described in subsection (3).

2 The standards specified in this definition shall be adopted by reference
3 by the Board pursuant to rulemaking and shall be those developed for
4 general application by recognized national accountancy organizations such
5 as the AICPA and the PCAOB.”

6 **Section 3.** Section 35103(r) of Chapter 35 of Title 22, Guam Code
7 Annotated is hereby *amended* to read:

8 “(r) ‘State’ means any state of the United States, the District of
9 Columbia, Puerto Rico, the United States Virgin Islands, the Commonwealth
10 of the Northern Mariana Islands, and Guam; except that ‘this State’ means
11 the Territory of Guam.”

12 **Section 4.** Section 35103(s) of Chapter 35 of Title 22, Guam Code
13 Annotated is hereby *amended* to read:

14 “(s) ‘Substantial Equivalency’ is a determination by the board of
15 accountancy or its designee that the education, examination and experience
16 requirements contained in the statutes and administrative rules of another
17 jurisdiction are comparable to, or exceed the education, examination and
18 experience requirements contained in the Uniform Accountancy Act or that
19 an individual CPA’s education, examination and experience qualifications
20 are comparable to or exceed the education, examination and experience
21 requirements contained in the Uniform Accountancy Act. In ascertaining
22 substantial equivalency as used in this ACT the Board shall take into
23 account the qualifications without regard to the sequence in which
24 experience, education, or examination requirements were attained.”

25 **Section 5.** A *new* Subsection (v) is *added* to §35103 of Chapter 35 of Title
26 22, Guam Code Annotated to read:

27 “(v) ‘Home Office’ is the location specified by the client as the

1 address to which a service described in §35122(a)(4) is directed.”

2 **Section 6.** Subsection 35104(a) of Chapter 35 of Title 22, Guam Code
3 Annotated is hereby *amended* to read:

4 “(a) There is hereby created the Guam Board of Accountancy, which
5 shall have responsibility for the administration and enforcement of this
6 Chapter. The Board shall consist of five (5) members appointed by *I*
7 *Maga’lahi*, all of whom shall be residents of Guam and holders of licenses
8 currently valid under §35105 of this Chapter. The term of each member of
9 the Board shall be four (4) years. Vacancies occurring during a term shall be
10 filled by appointment by *I Maga’lahi* for the unexpired remaining term.
11 Upon the expiration of a member's term of office, such member shall
12 continue to serve until a successor shall have been appointed and takes
13 office. Any member of the Board whose certificate under §35105 of this
14 Chapter is revoked, or suspended, shall automatically cease to be a member
15 of the Board. *I Maga’lahi* may, after a hearing pursuant to the
16 Administration Adjudication Law, remove any member of the Board for
17 neglect of duty or other cause.”

18 **Section 7.** Section 35104(g) of Chapter 35 of Title 22, Guam Code
19 Annotated is hereby *amended* to read:

20 “(g)(1) The Board shall have the power to take all action that is
21 necessary and proper to effectuate the purposes of this Chapter, including
22 the power to sue and be sued in its official name as an agency of Guam. The
23 Board shall also have the power to issue subpoenas to compel the attendance
24 of witnesses and the production of documents; to administer oaths; to take
25 testimony, to cooperate with the PCAOB and the appropriate state and
26 federal regulatory authorities having jurisdiction over the professional
27 conduct in question in investigation and enforcement concerning violations

1 of this Chapter and comparable acts of other states;to cooperate in
2 enforcement with appropriate foreign regulatory authorities in instances
3 which have or may result in criminal conviction, loss of license or
4 suspension, admonishment or censure; and to receive evidence concerning
5 all matters within the scope of this Chapter. In case of disobedience of a
6 subpoena, the Board may invoke the aid of any court or other appropriate
7 regulatory authority in requiring the attendance and testimony of witnesses
8 and the production of documentary evidence.For purposes of this subsection,
9 “appropriate foreign regulatory authorities” shall be those foreign authorities
10 granting substantially equivalent foreign designations inaccordance with
11 §35106(h) of this Chapter.

12 (2)The Board, its members, and its agents shall be immune from
13 personal liability for actions taken in good faith in the discharge of the
14 Board’s responsibilities, and the government of Guam shall hold the Board,
15 its members, and its agents harmless from all costs, damages, and attorneys’
16 fees arising from claims and suits against them with respect to matters to
17 which such immunity applies.”

18 **Section 8.** A *new* Subsection (j) is *added* to Section 35104 of Chapter 35
19 of Title 22, Guam Code Annotated to read:

20 “(j) Records, papers, and other documents containing information
21 collected or compiled by the Board, its members, employees, contractors or
22 agents, including its legal counsel, as a result of a complaint, investigation,
23 inquiry, or interview in connection with an application for examination,
24 certification, or registration, or in connection with a licensee’s professional
25 ethics and conduct, shall not be considered public records within the
26 meaning of Guam’s public records laws. Additionally, any record, paper, or
27 other document received by the Board as a result of a self reporting

1 requirement shall not be considered public records within the meaning of
2 Guam's public records laws. When any such record, paper, or other
3 document is admitted into evidence in a hearing held by the Board, it shall
4 then be a public record within the meaning of Guam's public records laws.
5 However, upon a showing of good cause, the presiding officer at such a
6 hearing may order that confidential or privileged information be redacted or
7 admitted under seal.

8 (1) Notwithstanding any other provision of this Chapter, information
9 protected by this confidentiality provision shall not be disclosed to other
10 authorities unless the recipient confirms in writing that it will assure
11 preservation of confidentiality and the licensee has been given reasonable
12 notice that the information will be provided to another entity.

13 (2) Notwithstanding any contrary provision in Guam's Public Records
14 law, disclosures to law enforcement and regulatory authorities and, only to
15 the extent deemed necessary to conduct an investigation, to the subject of the
16 investigation, persons whose complaints are being investigated and
17 witnesses questioned in the course of investigation, as provided in
18 §35110(b), shall not be considered public disclosures and shall not deprive
19 such records of their confidential status.

20 (3) Nothing in this subsection shall be construed as a waiver of any
21 privilege, such as attorney-client privilege, which may also apply to any
22 records covered by this subsection.

23 (4) Nothing in this subsection shall confer confidential status on any
24 record collected under this subsection which was a public record when
25 collected or thereafter becomes a public record through other lawful means."

26 **Section 9.** Section 35105(c) of Chapter 35 of Title 22, Guam Code

27 Annotated is hereby *amended* to read:

1 “(c) The education requirement for a certificate and license, which
2 must be met before an applicant is eligible to take the examination
3 prescribed in subsection (d), shall be as follows:

4 (1) During the five-year period immediately following the effective
5 date of this amendment, at least a college education including a
6 baccalaureate, or higher, degree or its equivalent conferred by a college or
7 university acceptable to the Board, the total educational program to include
8 an accounting concentration, or equivalent, as determined by Board rule to
9 be appropriate;

10 (2) After the expiration of the five-year period immediately following
11 the effective date of this amendment, at least 150 semester hours of college
12 education including abaccalaureate or higher degree conferred by a college
13 or university acceptable to the Board, the total educational program to
14 include an accountingconcentration or equivalent as determined by Board
15 rule to be appropriate.”

16 **Section 10.** Section 35105(d)(1) of Chapter 35 of Title 22, Guam Code
17 Annotated is hereby *amended* to read:

18 “(1) The examination required to be passed as a condition for the
19 granting of a certificate shall be held regularly throughout the year, and shall
20 test the applicant’s knowledge of the subjects of accounting and auditing,
21 and such other related subjects as the Board may specify by rule, including
22 but not limited to business law and taxation. The time for holding such
23 examination shall be determined by the Board and may be changed from
24 time to time. The Board shall prescribe by rule the methods of applying for
25 and conducting the examination, including methods for grading and
26 determining a passing grade required of an applicant for a certificate
27 provided, however, that the Board shall to the extent possible see to it that

1 the examination itself, grading of the examination, and the passing grades,
2 are uniform with those applicable in all other states. The Board may make
3 such use of all or any part of the Uniform Certified Public Accountant
4 Examination and Advisory Grading Service of the American Institute of
5 Certified Public Accountants and may contract with third parties to perform
6 such administrative services with respect to the examination as it deems
7 appropriate to assist it in performing its duties hereunder.”

8 **Section 11.** Section 35105(d)(2) of Chapter 35 of Title 22, Guam Code
9 Annotated is hereby *amended* to read:

10 “(2) Notwithstanding §35105(c), the educational requirement, which
11 must be met *before* an applicant is qualified to take the examination
12 prescribed in §35105(d)(1), may be fulfilled by the completion of such
13 educational requirement within eighteen (18) months following an applicant's
14 taking the examination. No credit for the examination shall be granted if the
15 education requirement is not completed within such time.”

16 **Section 12.** Section 35105(f) of Chapter 35 of Title 22, Guam Code
17 Annotated is hereby *amended* to read:

18 “(f) An applicant for initial issuance of a certificate and inactive
19 license under this §35105 shall show that the applicant has met the education
20 and examination requirements as defined herein and as prescribed by the
21 Board by rule.

22 An applicant for initial issuance of a certificate and active license
23 under this §35105 shall show that the applicant has met the education and
24 examination requirements and has had two (2) years of experience as defined
25 herein as prescribed by the Board by rule; or *if* the applicant’s educational
26 qualifications comprise at least 150 semester hours of college education
27 including a baccalaureate or higher degree conferred by a college or

1 university acceptable to the Board, the total educational program to include
2 an accounting concentration or equivalent as determined by Board rule to be
3 appropriate, then that such applicant shall have had one (1) year of
4 experience as defined herein and as prescribed by the Board by rule. This
5 experience shall include providing any type of service or advice involving
6 the use of accounting, attest, compilation, management advisory, financial
7 advisory, tax or consulting skills, all of which must be verified by an
8 active licensee. Experience shall be acceptable if it was gained through
9 employment in government, industry, academia or public practice, meeting
10 all requirements prescribed by the Board by rule. To be authorized to sign
11 reports on attest engagements, an applicant shall show that the applicant has
12 had experience in attest services as prescribed by the Board by rule. The
13 type of experience now acceptable can be applied retroactively.

14 An applicant for initial certification and active licensure who first sat
15 for the exam as other than a Guam candidate and did *not* meet a one hundred
16 fifty (150) hour educational requirement at the time of first sitting shall have
17 had two (2) years of experience in the practice of public accountancy,
18 meeting requirements prescribed by the Board by rule.

19 An applicant for initial certification and active licensure who first sat
20 for the exam as other than a Guam candidate and did meet a one hundred
21 fifty (150) hour educational requirement at the time of first sitting shall have
22 had one (1) year of experience in the practice of public accountancy,
23 meeting requirements prescribed by the Board by rule.”

24 **Section 13.** Section 35106(a)(2) of Chapter 35 of Title 22, Guam Code
25 Annotated is hereby *amended* to read:

26 “(2) that they are eligible under the substantial equivalency standard
27 set out in §35122 of this Chapter which requires licensure for those CPAs

1 that establish their principal place of business in another state. The holder of
2 a license issued under this Section may only provide attest services, as
3 defined, in a CPA firm that holds a permit issued under §35107 of this
4 Chapter."

5 **Section 14.** Section 35106(c)(2) of Chapter 35 of Title 22, Guam Code
6 Annotated is hereby *amended* to read:

7 "(2)As an alternative to the requirements of §35106(c)(1) of this
8 Chapter, a certificate holder licensed by another state who establishes their
9 principal place of business in Guam shall request the issuance of a license
10 and Guam CPA Firm Permit to Practice from the Board prior to establishing
11 such principal place of business. The Board shall issue a certificate and
12 license to such person who obtains from the NASBA National Qualification
13 Appraisal Service verification that such individual's CPA qualifications are
14 substantially equivalent to the CPA licensure requirements of the
15 AICPA/NASBA Uniform Accountancy Act."

16 **Section 15.** Section 35106(j) of Chapter 35 of Title 22, Guam Code
17 Annotated is hereby *amended* to read:

18 "(j)The Board has the sole authority to interpret the application of the
19 provisions of §35106(h) and §35106(i)."

20 **Section 16.** A *new* Subsection (e) is *added* to Section 35106 of Chapter 35
21 of Title 22, Guam Code Annotated to read:

22 "(e) The Board shall by rule require as a condition for renewal of a
23 license under this Section, by any license holder who issues compilation
24 reports for the public other than through a CPA firm, that such individual
25 undergo, no more frequently than once every three years, a peer review
26 conducted in such manner as the Board shall by rule specify, and such
27 review shall include verification that such individual has met the

competency requirements set out in professional standards for such services.”

Section 17. Section 35107(a) of Chapter 35 of Title 22, Guam Code Annotated is hereby *amended* to read:

“(a) The Board shall grant or renew permits to practice as a CPA firm to applicants that demonstrate their qualifications therefor in accordance with this Section.

(1) The following must hold a permit issued under this Section:

(A) Any firm with an office in Guam performing attest services as defined in §35103(b) of this Act; or,

(B) Any firm with an office in Guam that uses the title “CPA” or “CPA firm;” or,

(C) Any firm that does not have an office in Guam but performs attest services described in §35103(b)(1), (3), (4) or (5) of this Chapter for a client having its home office in Guam.

(2) A firm which does not have an office in Guam may perform services described in §35103(b)(2) or §35103(f) for a client having its home office in Guam and may use the title “CPA” or “CPA firm” without a permit issued under this Section only if:

(A) it has the qualifications described in §35107(d) and §35107(i), and

(B) it performs such services through an individual with practice privileges under §35122 of this Chapter.

(3) A firm which is not subject to the requirements of §35107(a)(1)(C) or §35107(a)(2) may perform other professional services while using the title “CPA” or “CPA firm” in Guam without a permit issued under this Section only if:

1 (A) it performs such services through an individual with
2 practiceprivileges under §35122 of this Chapter, and,

3 (B) it can lawfully do so in the state where said individuals with
4 practiceprivileges have their principal place of business.”

5 **Section 18.** Section 35107(d)(1) of Chapter 35 of Title 22, Guam Code
6 Annotated is hereby *amended* to read:

7 “(1) Notwithstanding any other provision of law, a simple majority
8 of the ownership of the CPA firm, in terms of financial interests and voting
9 rights of all partners, officers, shareholders, members or managers, belongs
10 to holders of a certificate who are licensed in some state, and such partners,
11 officers, shareholders, members or managers, whose principal place of
12 business is in Guam, and who perform professional services in Guam hold a
13 valid license issued under §35106 or the corresponding provision of prior
14 law. Although CPA firms may include non-licensee owners, the CPA firm
15 and its ownership must comply with rules promulgated by the Board. An
16 individual who has practice privileges under §35122 who performs services
17 for which a firm permit is required under §35122(a)(4) shall not be required
18 to obtain a license from Guam pursuant to §35106 of this Chapter.”

19 **Section 19.** Section 35107(d)(2) of Chapter 35 of Title 22, Guam Code
20 Annotated is hereby *amended* to read:

21 “(A) The CPA firm designates a licensee of Guam, or in the case of a
22 firm which must have a permit pursuant to §35122(a)(4) a licensee of
23 another state who meets the requirements set out in §35122(a)(1) or in
24 §35122(a)(2), who is responsible for the proper registration of the firm and
25 identifies that individual to the Board.

26 (B) All non-licensee owners are of good moral character and active
27 individual participants in the CPA firm or affiliated entities.

1 (C) The firm complies with such other requirements as the Board
2 may impose by rule.”

3 **Section 20.** Section 35107(d)(3) of Chapter 35 of Title 22, Guam Code
4 Annotated is hereby *amended* to read:

5 “(3) Any individual licensee and any individual granted practice
6 privileges under this Chapter who is responsible for supervising attest or
7 compilation services and signs or authorizes someone to sign the
8 accountant's report on behalf of the CPA firm, shall meet the competency
9 requirements set out in the professional standards for such services as
10 prescribed by the Board by rule.”

11 **Section 21.** Section 35107(d)(4) of Chapter 35 of Title 22, Guam Code
12 Annotated is hereby *amended* to read:

13 “(4) Any individual licensee and any individual granted practice
14 privileges under this Chapter who signs or authorizes someone to sign the
15 accountants' report on behalf of the CPA firm shall meet the competency
16 requirement of §35107(d)(3).”

17 **Section 22.** Section 35109(a)(4) of Chapter 35 of Title 22, Guam Code
18 Annotated is hereby *amended* to read:

19 “(4) Revocation or suspension of the right to practice before any
20 state or federal regulatory authority or by the PCAOB;”

21 **Section 23.** Section 35109(a)(11) of Chapter 35 of Title 22, Guam Code
22 Annotated is hereby *amended* to read:

23 “(11) Making any false or misleading statement or verification, in
24 support of an application for a certificate or Firm Permit to Practice
25 filed by another; or”

26 **Section 24.** Section 35111(k) of Chapter 35 of Title 22, Guam Code
27 Annotated is hereby *amended* to read:

1 “(k) In any case where the Board renders a decision imposing
2 discipline under §35109, §35111, or §35122, against a licensee or
3 CPA firm or an individual granted privileges under §35122, the Board
4 shall examine its records to determine whether the licensee or CPA
5 firm or individual holds a license or permit or practice privilege in any
6 other state or is subject to the PCAOB's authority; and if so, the Board
7 shall notify the State Boards of Accountancy and any other regulatory
8 authorities, including the PCAOB if applicable, of its decision,
9 immediately in the case of a consent order and in all other cases when
10 the time for petitioning for review of the Board's decision has expired.
11 Such immediate notice shall indicate whether or not the consent order
12 has been petitioned for review and whether or not the subject order
13 has been stayed. Subject to §35104(j) of this Chapter, the Board may
14 also furnish information relating to proceedings resulting in
15 disciplinary action to other public authorities and to private
16 professional organizations having a disciplinary interest in the
17 licensee or CPA firm or individual. Where a petition for review has
18 been filed pursuant to §35111(j), the notification and furnishing of
19 information provided for in this Subsection shall await the resolution
20 of such review and, if resolution is in favor of the licensee or CPA
21 firm or individual granted privileges under §35122 of this Chapter, no
22 such notification or furnishing of information shall be made.”

23 **Section 25.** Section 35113(a) of Chapter 35 of Title 22, Guam Code
24 Annotated is hereby *amended* to read:

25 “(a) Only licensees and individuals who have practice privileges
26 under §35122 of this Chapter may issue a report on financial
27 statements of any person, firm, organization, or governmental unit or

1 offer to render or render any attest or compilation service, as defined
2 herein. This restriction does not prohibit any act of a public official or
3 public employee in the performance of that person's duties as such; or
4 prohibit the performance by any non-licensee of other services
5 involving the use of accounting skills, including the preparation of tax
6 returns, management advisory services, and the preparation of
7 financial statements without the issuance of reports thereon. Non-
8 licensees may prepare financial statements and issue non-attest
9 transmittals or information thereon which do not purport to be in
10 compliance with the Statements on Standards for Accounting and
11 Review Services (SSARS).”

12 **Section 26.** Section 35113(b) of Chapter 35 of Title 22, Guam Code
13 Annotated is hereby *amended* to read:

14 “(b) Licensees and individuals who have practice privileges under
15 §35122 of this Chapter performing attest or compilation services must
16 provide those services in accordance with applicable professional
17 standards.”

18 **Section 27.** Section 35113(c) of Chapter 35 of Title 22, Guam Code
19 Annotated is hereby *amended* to read:

20 “(c) No person not holding a valid license in accordance with
21 §35106 or a practice privilege pursuant to §35122 of this Chapter shall
22 use or assume the title ‘certified public accountant,’ or the
23 abbreviation ‘CPA’ or any other title, designation, words, letters,
24 abbreviation, sign, card, or device tending to indicate that such person
25 is a certified public accountant.”

26 **Section 28.** Section 35113(d) of Chapter 35 of Title 22, Guam Code
27 Annotated is hereby *amended* to read:

1 “(d) No firm shall provide attest services or assume or use the title
2 ‘certified public accountants,’ or the abbreviation ‘CPAs,’ or any
3 other title, designation, words, letters, abbreviation, sign, card, or
4 device tending to indicate that such firm is a CPA firm unless (1) the
5 firm holds a valid permit issued under §35107 of this Chapter, and (2)
6 ownership of the firm is in accord with this Chapter and rules
7 promulgated by the Board.”

8 **Section 29.** Section 35113(h) of Chapter 35 of Title 22, Guam Code
9 Annotated is hereby *amended* to read:

10 “(h) No person holding a license or firm holding a permit under
11 this Chapter shall use a professional or firm name or designation that is
12 misleading about the legal form of the firm, or about the persons who are
13 partners, officers, members, managers or shareholders of the firm, or about
14 any other matter, provided, however, that names of one (1) or more former
15 partners, members, managers or shareholders may be included in the name
16 of a firm, or its successor. A common brand name, including common
17 initials, used by a CPA Firm in its name, is not misleading if said firm is a
18 Network Firm as defined in the AICPA Code of Professional Conduct
19 (“Code”) in effect December 15, 2014 and, when offering or rendering
20 services that require independence under AICPA standards, said firm must
21 comply with the Code’s applicable standards on independence.”

22 **Section 30.** A *new* Subsection (o) is *added* to Section 35113 of Chapter 35
23 of Title 22, Guam Code Annotated to read:

24 “(o) Notwithstanding anything to the contrary in this Section, it shall
25 not be a violation of this Section for a firm which does not hold a valid
26 permit under §35107 of this Chapter and which does not have an office in
27 Guam to provide its professional services in Guam so long as it complies

1 with the requirements of §35107(a)(2) or §35107(a)(3) of this Chapter,
2 whichever is applicable.”

3 **Section 31.** Section 35115(a) of Chapter 35 of Title 22, Guam Code
4 Annotated is hereby *amended* to read:

5 “(a) Whenever, by reason of an investigation under §35110 of this
6 Chapter or otherwise, the Board has reason to believe that any person or firm
7 has knowingly engaged in acts or practices that constitute a violation of
8 §35113, or any other provision of this Chapter, or any rule adopted by the
9 Board, the Board may bring its information to the attention of the Attorney
10 General of any State(or other appropriate law enforcement officer)who may,
11 in the officer's discretion, cause appropriate criminal proceedings to be
12 brought thereon.”

13 **Section 32.** Section 35117 of Chapter 35 of Title 22, Guam Code
14 Annotated is hereby *amended* to read:

15 “Except by permission of the client for whom a licensee performs
16 services or the heirs, successors, or personal representatives of such client, a
17 licensee under this Chapter, shall *not* voluntarily disclose information
18 communicated to the licensee by the client relating to and in connection with
19 services rendered to the client by the licensee. Such information shall be
20 deemed confidential, provided, however, that nothing herein shall be
21 construed as prohibiting the disclosure of information required to be
22 disclosed by the standards of the public accounting profession in reporting
23 on the examination of financial statements or as prohibiting compliance with
24 applicable laws, government regulations or PCAOB requirements,
25 disclosures in court proceedings, in investigations or proceedings under
26 §35110 or §35111 of this Chapter, in ethical investigations conducted by
27 private professional organizations, or in the course of peer reviews, or to

1 other persons active in the organization performing services for that client on
2 a need to know basis or to persons in the entity who need this information
3 for the sole purpose of assuring quality control.”

4 **Section 33.** Section 35122(a)(1) of Chapter 35 of Title 22, Guam Code
5 Annotated is hereby *amended* to read:

6 “(1)An individual whose principal place of business is not in Guam
7 and who holds a valid license as a Certified Public Accountant from any
8 state which the NASBA National Qualification Appraisal Service has
9 verified to be in substantial equivalence with the CPA licensure
10 requirements of the AICPA/NASBA Uniform Accountancy Act shall be
11 presumed to have qualifications substantially equivalent to Guam’s
12 requirements and shall have all the privileges of licensees of Guamwithout
13 the need to obtain a license under §35105 or §35106 of this Chapter.
14 Notwithstanding any other provision of law, an individual who offers or
15 renders professional services, whether in person, by mail, telephone or
16 electronic means, under this section shall be granted practice privileges in
17 Guam and no notice or other submission shall be provided by any such
18 individual. Such an individual shall be subject to the requirements in
19 §35122(a)(3).”

20 **Section 34.** Section 35122(a)(2) of Chapter 35 of Title 22, Guam Code
21 Annotated is hereby *amended* to read:

22 “(2)An individual whose principal place of business is not in Guam
23 and who holds a valid license as a Certified Public Accountant from any
24 state which the NASBA National Qualification Appraisal Service has not
25 verified to be in substantial equivalence with the CPA licensure
26 requirements of the AICPA/NASBA Uniform Accountancy Act shall be
27 presumed to have qualifications substantially equivalent to Guam’s

1 requirements and shall have all the privileges of licensees of Guam without
2 the need to obtain a license under §35105 or §35106 of this Chapter if such
3 individual obtains from the NASBA National Qualification Appraisal
4 Service verification that such individual's CPA qualifications are
5 substantially equivalent to the CPA licensure requirements of the
6 AICPA/NASBA Uniform Accountancy Act. Any individual who passed the
7 Uniform CPA Examination and holds a valid license issued by any other
8 state prior to January 1, 2012 may be exempt from the education
9 requirement in §35105(c)(2) of this Chapter for purposes of this
10 §35122(a)(2). Notwithstanding any other provision of law, an individual
11 who offers or renders professional services, whether in person, by mail,
12 telephone or electronic means, under this section shall be granted practice
13 privileges in Guam and no notice or other submission shall be provided by
14 any such individual. Such an individual shall be subject to the requirements
15 in §35122(a)(3)."

16 **Section 35.** Section 35122(a)(3) of Chapter 35 of Title 22, Guam Code
17 Annotated is hereby *amended* to read:

18 "(3)Any individual licensee of another state exercising the privilege
19 afforded under this section and the firm which employs that licensee hereby
20 simultaneously consents, as a condition of the grant of this privilege:

21 (A) to the personal and subject matter jurisdiction and
22 disciplinary authority of the Board,

23 (B) to comply with this Chapter and the Board's rules;

24 (C) that in the event the license from the state of the
25 individual's principal place of business is no longer valid, the
26 individual will cease offering or rendering professional services in
27 Guam individually and on behalf of a firm; and

1 (D) to the appointment of the State Board which issued their
2 license as their agent upon whom process may be served in any action
3 or proceeding by this Board against the licensee.”

4 **Section 36.** A *new* Subsection (a)(4) is *added* to Section 35122 of Chapter
5 35 of Title 22, Guam Code Annotated to read:

6 “(4) Any individual who has been granted practice privileges
7 under this section who performs any attest service described in §35103(b)
8 may only do so through a firm which meets the requirements of
9 §35107(a)(1)(C) or which has obtained a permit issued under §35107 of this
10 Chapter.”

11 **Section 37.** Section 35122(c) of Chapter 35 of Title 22, Guam Code
12 Annotated is hereby *repealed*.

13 **Section 38.** Section 35103(p) of Chapter 35 of Title 22, Guam Code
14 Annotated is hereby *amended* to read:

15 “(p) ‘Report,’ when used with reference to any attest or
16 compilation service, means an opinion, report, or other form of language that
17 states or implies assurance as to the reliability of the attested information or
18 compiled financial statements and that also includes or is accompanied by
19 any statement or implication that the person or firm issuing it has special
20 knowledge or competence in accounting or auditing. Such a statement or
21 implication of special knowledge or competence may arise from use by the
22 issuer of the report of names or titles indicating that the person or firm is an
23 accountant or auditor, or from the language of the report itself. The term
24 “report” includes any form of language which disclaims an opinion when
25 such form of language is conventionally understood to imply any positive
26 assurance as to the reliability of the attested information or compiled
27 financial statements referred to and/or special competence on the part of the

1 person or firm issuing such language; and it includes any other form of
2 language that is conventionally understood to imply such assurance and/or
3 such special knowledge or competence."

4 **Section 39.** Section 35113(g)(1) of Chapter 35 of Title 22, Guam Code
5 Annotated is hereby *amended* to read:

6 "(g) Non-licensees, non-firms use of titles and language.

7 (1) Non-licensees may *not* use language in any statement
8 relating to the affairs of a person or entity which is conventionally used by
9 licensees in reports on financial statements or on any attest service as
10 defined herein. In this regard, the Board shall issue safe harbor language
11 that non-licensees may use in connection with such financial information."

12 **Section 40.** Section 35113(i) of Chapter 35 of Title 22, Guam Code
13 Annotated is hereby *amended* to read:

14 "(i) None of the foregoing provisions of this §35113 shall have
15 any application to a person or firm holding a certification, designation,
16 degree, or license granted in a foreign country entitling the holder thereof to
17 engage in the practice of public accountancy or its equivalent in such
18 country, whose activities in Guam, are limited to the provision of
19 professional services to persons or firms who are residents of, governments
20 of, or business entities of the country in which the person holds such
21 entitlement, who performs no attest or compilation services as defined in this
22 Chapter and who issues no reports as defined in this Chapter with respect to
23 the information of any other persons, firms, or governmental units in Guam,
24 and who does not use in Guam any title or designation other than the one
25 under which the person practices in such country, followed by a translation
26 of such title or designation into the English language, *if* it is in a different
27 language, and by the name of such country."

1 **Section 41.** Section 35106(d) of Chapter 35 of Title 22, Guam Code
2 Annotated is hereby *amended* to read:

3 "(d) For renewal of a license under this §35106 each licensee
4 shall participate in a program of learning designed to maintain
5 professional competency. Such program of learning must comply with rules
6 adopted by the Board. The Board may by rule create an exception to this
7 requirement for licensees who do not perform or offer to perform for the
8 public one or more kinds of services involving the use of accounting
9 or auditing skills, including issuance of reports on financial statements, or
10 one or more kinds of management advisory, financial advisory
11 or consulting services, or the preparation of tax returns or the furnishing
12 of advice on tax matters. Licensees granted such an exception by the
13 Board must place the word 'inactive', or such other indicative wording as
14 the Board may prescribe by rule, adjacent to their CPA title on any
15 business card, letterhead or any other document or device, with the exception
16 of their CPA certificate, on which their CPA title appears. A licensee availing
17 of such exception who desires to resume performing or offering to perform
18 services for the public as described in this section must comply with the
19 rules adopted by the Board for 'reactivation' of their license."

20 **Section 42.** Section 35103(h) of Chapter 35 of Title 22, Guam Code
21 Annotated is hereby *amended* to read:

22 “(h) 'License' means a certificate or license issued under §35106
23 of this Chapter, a permit issued under §35107 of this Chapter; or, in each case,
24 a certificate, license or permit issued under corresponding provisions of prior
25 law.”

26 **Section 43.** Section 35113(e) of Chapter 35 of Title 22, Guam Code
27 Annotated is hereby *repealed*.

Section 44. Section 35113(f) of Chapter 35 of Title 22, Guam Code Annotated is hereby *amended* to read:

“(f) No person or firm not holding a valid license or permit issued under §35106 or §35107 of this Chapter or a practice privilege pursuant to §35122 of this Chapter, shall assume or use the title “certified accountant”, “chartered accountant”, “enrolled accountant”, “licensed accountant”, “registered accountant”, “accredited accountant”, “public accountant” or any other title or designation likely to be confused with the title “certified public accountant” or use any of the abbreviations “CA”, “LA”, “RA”, “AA”, “PA” or similar abbreviation likely to be confused with the abbreviation “CPA”. The title “Enrolled Agent” or “EA” may only be used by individuals so designated by the Internal Revenue Service.

Section 45. Chapter 25 of the Guam Administrative Rules are hereby *repealed* and *reenacted* to read:

“Guam Accountancy Act Administrative Rules

§2101. Preamble

§2102. Definitions. Terms used in these rules.

§2103. Guam Board of Accountancy.

§2104. Certified Public Accountants.

§2105. Issuance of Certificates and Licenses, Renewal of Licenses, Continuing Professional Education and Reciprocity

§2106. Permits to Practice – Firms.

§2107. Enforcement Actions against Licensees.

§2108. Enforcement Procedures – Investigations.

§2109. Enforcement Procedures – Hearings by the Board.

§2110. Reinstatement.

§2111. Unlawful Acts.

1 **§2112. Substantial Equivalency.**

2 **§2113. Code of Professional Conduct.**

3 **§2101. Preamble.** These Rules are adopted by the Guam Board
4 of Accountancy, pursuant to its authority under 22 GCA Chapter 35. Their
5 purpose is to promote and protect the public interest by implementing the
6 provisions of that Chapter, which provide for the issuance of certificates
7 and licenses as certified public accountants; the renewal of licenses, the
8 issuance and renewal of Firm Permits to Practice, and the regulation of
9 licensees, all to enhance the reliability of information which is used for
10 guidance in financial transactions or accounting for or assessing the
11 financial status or performance of commercial, noncommercial and
12 governmental enterprises.

13 **§2102. Definitions.** Terms used in these rules. For purposes of
14 these Rules the following terms have the meanings indicated:

15 (a) 'Act' means 22 GCA Chapter 35, 'the Guam Accountancy Act
16 of 2003', as amended from time to time.

17 (b) 'Financial statements' means statements and footnotes related
18 thereto that undertake to present an actual or anticipated financial position
19 as of a point in time, or results of operations, cash flow, or changes in
20 financial position for a period of time, in conformity with generally
21 accepted accounting principles or another comprehensive basis of
22 accounting. The term does *not* include incidental financial data included in
23 management advisory service reports to support recommendations to a
24 client; nor does it include tax returns and supporting schedules.

25 (c) 'Agreed upon procedure' means an engagement which is to be
26 performed in accordance with applicable attestation standards and is one in
27 which a licensee is engaged to issue a written finding(s) that (i) is based on

1 specific procedures that the specified parties agree are sufficient for their
2 purposes, (ii) is restricted to the specified parties, and (iii) does not provide
3 an opinion or negative assurance.

4 (d) 'Audit' means the procedures performed in accordance with
5 applicable auditing standards for the purpose of expressing or disclaiming
6 an opinion on the fairness with which the historical financial information is
7 presented in conformity with generally accepted accounting principles,
8 another comprehensive basis of accounting, or basis of accounting
9 described in the report.

10 (e) 'Professional engagement' means an agreement between a client
11 and a licensee relative to the performance of professional services and the
12 services performed under this agreement.

13 (f) 'License' means any certificate and license or permit issued under
14 §35106 or §35107 of the Act, or a certificate or individual permit to practice
15 issued under corresponding provisions of prior law, with one of the
16 following statuses, as prescribed by the Board by rule:

17 (1) 'Active License' status means a license issued and timely
18 renewed under §35106 of the Act to an applicant fulfilling all education,
19 examination and experience requirements of §35105 of the Act. An Active
20 License status entitles the licensee to practice public accountancy in Guam.
21 Active status licenses issued after October 1, 2005, will indicate on the face
22 thereof whether the licensee has fulfilled the attest experience requirements
23 and is authorized to perform attest services in Guam;

24 (2) 'Inactive License' status means a license issued and timely
25 renewed under §35106 of the Act to an applicant fulfilling only the
26 education and examination requirements, but not the experience
27 requirements, of §35105 of the Act. Inactive status licenses may also be

1 granted by the Board as an exception under §35106(d) of the Act, as
2 prescribed by rule. An Inactive status licensee is not authorized to and shall
3 *not* practice public accountancy in Guam. All Inactive status licensees are
4 granted an exception under 25 GAR §2105(g)(1) to the CPE renewal
5 requirements of 25 GAR §2105(d)(1) and must comply with the
6 requirements of 25 GAR §2105(g) applicable to each Inactive status
7 licensee's exception;

8 (3) 'Retired License' status means any valid, timely renewed Active
9 status or Inactive status license that a licensee requests be granted Retired
10 status as an exception by the Board under §35106(d) of the Act, as
11 prescribed by rule. Retired status licensees are granted an exception under
12 25 GAR §2105(g)(1) to the CPE renewal requirements of 25 GAR
13 §2105(d)(1) and must comply with the requirements of 25 GAR §2105(g)
14 applicable to their exception; and

15 (4) 'Delinquent License' status means any certificate, license or
16 permit issued under this Act, or under corresponding provisions of prior
17 law, that is *not* timely renewed under §35106 or §35107 of the Act or as
18 prescribed by the Board by rule.

19 **§2103. Guam Board of Accountancy.** (a) Board meetings. The
20 Board shall meet at least four (4) times each year. The first meeting of the
21 Board in each calendar year shall be known as the annual meeting. The
22 Board's purpose is to carry out its duties as stated in the Guam
23 Accountancy Act and Guam Accountancy Act Rules. The chair or a
24 quorum of the Board shall have the authority to call meetings of the Board.
25 The Board shall follow and apply the rules of procedure set forth in 5
26 GCAC Chapter 43 regarding notice and conduct of meetings.

27 (b) Election and tenure of officers. At its first meeting in each

1 calendar year, the Board shall elect from among its members a chair, a vice-
2 chair, and such other officers as the Board may require. The officers shall
3 assume the duties of their respective offices at the conclusion of the
4 meeting at which they were elected. They shall serve a term of one year, but
5 shall be eligible for reelection.

6 (c) Duties of officers. The chair or, in the event of the chair's
7 absence or inability to act, the vice-chair shall preside at all meetings of the
8 Board. The Board shall determine the duties of the officers at the annual
9 meeting.

10 (d) Fees. Fees charged by the Board shall be as established from
11 time to time. The fees effective November 15, 2011, are as follows:

12 (1) Exam applications (Initial and Re-Exam).

13 (A) Application Processing Fee, Fifty Dollars (\$50.00)/application.

14 (B) NASBA/Prometric/AICPA Fees, shall be determined by the
15 actual amounts specified in the CBT Services Agreement between AICPA,
16 NASBA and Prometric, as amended from time to time.

17 (C) Jurisdictional Testing Fee shall be determined by the actual
18 amounts specified in the agreement between Guam Board of Accountancy
19 and NASBA's CPA Examination Services, or its successor entity, as
20 amended from time to time.

21 (i) The Jurisdictional Testing Fee to be given to Guam Board of
22 Accountancy will be rebated or waived for those applicants who
23 demonstrate Guam residency.

24 (D) Application for Expiration Extensions (for Notice to Schedule,
25 Conditional Credits, etc.), Fifty Dollars (\$50.00)/application.

26 (2) Certification/licensure.

27 (A) Initial.

(i) Active, per 22 GCA, §35105(f), Two Hundred Twenty-Five Dollars (\$225.00).

(ii) Inactive, per 22 GCA, §35105(f), Two Hundred Twenty-Five Dollars (\$225.00).

(iii) Foreign, per 22 GCA, §35106(h), Two Hundred Twenty-Five Dollars (\$225.00).

(iv) Substantial Equivalency, per 22 GCA, §35122, Two Hundred Twenty-Five Dollars (\$225.00).

(B) Renewal (annually).

(i) Active, per 22 GCA, §35105(f), One Hundred Dollars (\$100.00).

(ii) Inactive, per 22 GCA, §35105(f), One Hundred Dollars (\$100.00).

(iii) Foreign, per 22 GCA, §35106(h), One Hundred Dollars (\$100.00).

(iv) Substantial Equivalency, per 22 GCA, §35122, One Hundred Seventy-Five Dollars (\$175.00).

(v) Retired, per 22 GCA, §35106(d), One Hundred Dollars (\$100.00).

(C) Reactivation or Reinstatement.

(i) Active, per 22 GCA, §35105(f), Two Hundred Seventy-Five Dollars (\$275.00).

(ii) Inactive, per 22 GCA, §35105(f), Two Hundred Seventy-Five Dollars (\$275.00).

(iii) Foreign, per 22 GCA, §35106(h), Two Hundred Seventy-Five Dollars (\$275.00).

(iv) Substantial Equivalency, per 22 GCA, §35122, Two Hundred

1 Seventy-Five Dollars (\$275.00).

2 (D) Provisional (every ninety (90) days).

3 (i) Active, per 22 GCA, §35105(f), One Hundred Dollars
4 (\$100.00).

5 (ii) Inactive, per 22 GCA, §35105(f), One Hundred Dollars
6 (\$100.00).

7 (iii) Foreign, per 22 GCA, §35106(h), One Hundred Dollars
8 (\$100.00).

9 (iv) Substantial Equivalency, per 22 GCA, §35122, One Hundred
10 Seventy-Five Dollars (\$175.00).

11 (3) Firm Permits to Practice:

12 (A) Initial, per 22 GCA, §35107(d), Two Hundred Seventy-Five
13 Dollars (\$275.00).

14 (B) Renewal, per 22 GCA, §35107(d), Two Hundred Twenty-Five
15 Dollars (\$225.00) (annually).

16 (C) Reinstatement, per 22 GCA, §35107(d), Two Hundred Seventy-
17 Five Dollars (\$275.00).

18 (D) Provisional, per 22 GCA, §35107(c), Two Hundred Twenty-
19 Five Dollars (\$225.00) (every ninety (90) days).

20 (4) Delinquency fee for late filing of any required CPE forms, or
21 License/Permit renewal application forms Seventy-Five Dollars (\$75.00)
22 per form.

23 (5) Copies of records, Seventy-Five Cents (\$0.75)/page.

24 (6) Annual reports of the Board, Twenty-Five Dollars
25 (\$25.00)/copy.

26 (7) Requests for Interstate Exchange of Information for

27 - Uniform CPA Examination Scores

1 - CPA License Status
2 - Disciplinary Action (if applicable), Twenty-Five Dollars
3 (\$25.00).

4 (e) Obligation of licensees to notify the Board of changes of
5 address and other information.

6 All holders of any license(s) issued pursuant to §35106, §35107 or
7 §35122 of the Act shall notify the Board in writing within thirty (30) days of
8 any change of address or, in the case of individual licensees, any change of
9 employment.

10 (f) Communications.

11 Holders of any license(s) issued pursuant to §35106, §35107 or
12 §35122 of the Act shall respond in writing to any communication from the
13 Board requesting a response, within thirty (30) days of the mailing of such
14 communication by registered or certified mail, to the last address furnished
15 to the Board by the holders of said license(s).

16 (g) Reconsideration of Board actions on applications for License.

17 Any applicant for a license who is aggrieved by an action taken by
18 the Board with respect to such application may request the Board to
19 reconsider such action. Any such request shall be filed within sixty (60)
20 days of the mailing of the Board's letter advising the applicant of the action
21 complained of, and shall contain the following information:

22 (1) The name and address of the applicant;

23 (2) The date of the Board's letter advising the applicant of the
24 action of the Board complained of; and

25 (3) A statement of any facts or consideration to which the applicant
26 believes the Board failed to give due weight.

27 **§2104. Certified Public Accountants.**

1 **(a) Education requirements – definitions.**

2 (1) “Semester credit hour” (SCH) means the conventional college
3 semester credit hour. “Quarter credit hours” may be converted to semester
4 credit hours by multiplying them by two-thirds; i.e., one quarter credit hour
5 equals two-thirds of a semester credit hour.

6 (2) “College(s) or university(s)” means board-recognized
7 institution(s) of higher education accredited by generally recognized
8 accrediting organizations.

9 (3) “Accreditation” reflects the quality control of the education
10 process provided by generally recognized regional and/or national
11 accreditation organizations. These Rules refer to three levels of
12 accreditation. Level 1 represents the most comprehensive review at the
13 accounting program level and Level 3 is the least comprehensive review at
14 the college or university level. Colleges or universities without
15 accreditation, as defined below, would generally lack any level
16 of accreditation including the college or university, the business school or
17 program (“business school”), and/or the accounting department or program
18 (“accounting program”).

19 (A) Level 1 accreditation – the accounting program. In a Level 1
20 accreditation, the college or university, business school, and the accounting
21 program are separately accredited. This level applies to an accounting
22 program that is accredited by an organization recognized by the Council for
23 Higher Education Accreditation (CHEA) as a specialized or professional
24 accrediting organization, such as the Association to Advance Collegiate
25 Schools of Business-International (AACSB). Accredited accounting
26 programs have met standards substantially higher and much more specific
27 than those required for Level 2 or Level 3 accreditation.

1 (B) Level 2 accreditation – the business school. In a Level 2
2 accreditation, the college or university and the business school are
3 accredited, but the accounting program is not separately accredited. This
4 level applies to a business school that is accredited by an organization
5 recognized by the Council for Higher Education Accreditation (CHEA) as a
6 specialized or professional accrediting organization, such as the AACSB or
7 the Association of Collegiate Business Schools and Programs (ACBSP).

8 (C) Level 3 accreditation – the college or university. In a Level 3
9 accreditation, the college or university is accredited, but neither the business
10 school nor the accounting program meet Level 1 or Level 2 accreditation
11 requirements. This level applies to a degree-granting college or university
12 that is not accredited at Level 1 or Level 2, but is accredited by an
13 organization currently recognized by the Council for Higher Education
14 Accreditation as a regional accrediting organization, such as Middle States
15 Association of Colleges and Schools, New England Association of Schools
16 and Colleges Commission on Colleges or Universities of Higher Education,
17 North Central Association of Colleges and Schools-The Higher Learning
18 Commission, Northwest Commission on Colleges and Universities,
19 Southern Association of Colleges and Schools Commission on Colleges, and
20 Western Association of Schools and Colleges Accrediting Commission for
21 Senior Colleges and Universities.

22 (D) College or university without accreditation – an educational
23 institution or entity that does not have an accreditation of either the college
24 or university, business school, or accounting program; or a college or
25 university accredited by organizations not recognized by the Board.

26 (4) “Integration of subject matter” means a program of learning
27 where certain subjects, which may be discrete courses in some colleges or

1 universities, are integrated or embedded within related courses. Colleges or
2 universities that use an integrated approach to cover such multiple course
3 subjects should provide evidence of the required coverage pursuant to 25
4 GAR §2104(b)(4) and 25 GAR §2104(b)(5). Acceptance of integration of
5 any subject matter requires Board approval.

6 (5) “Ethics” means a program of learning that provides students with
7 a framework of ethical reasoning, professional values and attitudes for
8 exercising professional skepticism and other behavior that is in the best
9 interest of the public and profession. At a minimum, an ethics program
10 should provide a foundation for ethical reasoning and the core values of
11 integrity, objectivity and independence.

12 (6) “Internship” means faculty approved and appropriately supervised
13 short-term work experience, usually related to a student’s major field of
14 study, for which the student earns academic credit.

15 (7) “Independent study” means academic work selected or designed
16 by the student with the approval of the appropriate department of a college
17 or university under faculty supervision. This work typically occurs outside
18 of the regular classroom structure.

19 **(b) Education requirements-determining compliance of the**
20 **applicant’s education.**

21 (1) These requirements are intended to provide a foundation in
22 accounting and business course subjects. The program should:

23 (A) Develop the skills required to apply the knowledge attained
24 (including skills in communications, research, judgment and analysis).

25 (B) Include and emphasize ethical behavior and professional
26 responsibility.

27 (C) Provide the highest quality instruction in subjects that clearly

1 contribute to the knowledge, skills and abilities necessary to meet the
2 public's expectations of a CPA.

3 (2) For purposes of §35105(c) of the Act, an applicant will be deemed
4 to have met the education requirement(s) if the Board has determined
5 the applicant has met the requirements of 25 GAR §2104(b)(3) and 25 GAR
6 §2104(b)(4), together with appropriate consideration of 25 GAR
7 §2104(b)(1).

8 (3) Determining compliance of the applicant's education shall be
9 accomplished through the Board's use of the following procedures:

10 (A) Reliance on accreditation, as defined in 25 GAR §2104(a)(3), of
11 the college or university, from which the candidate has obtained the
12 necessary degree and hours as defined in 25 GAR §2104(b)(4) for purposes
13 of determining the acceptability of the degree and the amount of detailed
14 review required for compliance with the accounting and business content.

15 State Boards may place significant reliance on the quality, content
16 and delivery method of accounting and business courses included in
17 accounting degrees from Level 1 colleges or universities and as such,
18 transcripts from such colleges or universities would require minimal or no
19 Board review. Colleges or universities with Level 2 accreditation would
20 require little or no Board review of transcripts in terms of the business
21 content, but the accounting content would require more review than Level 1.
22 Transcripts from a Level 3 college or university would require more detailed
23 review by the Board for compliance with the accounting and business
24 content. Degrees from colleges or universities without accreditation or with
25 accreditation by an organization not recognized by the Board would
26 generally not be acceptable.

27 (B) Reliance on other procedures and information where the degree

1 and/or courses were obtained from a college or university(s) not meeting the
2 accreditation requirements of 25 GAR §2104(b)(3)(A). Accepting degrees
3 or courses under 25 GAR §2104(b)(4) should only be based on evidence of
4 acceptable course content, instruction and quality as would be expected by
5 accreditation and as approved by the Board.

6 (C) Reliance on other procedures and information where the
7 requirements of 25 GAR §2104(b)(4) are met by integration of subject
8 matter. The requirements set forth in 25 GAR §2104(b)(5) should be used to
9 determine compliance.

10 (4) An applicant shall be deemed to have satisfied the education
11 requirements if the following conditions are met:

12 (A) Earned a graduate degree and/or a baccalaureate degree at a
13 college or university that is accredited as described in 25 GAR §2104(a)(3),
14 or its equivalent as certified by a credentials evaluation service approved by
15 the Board;

16 (B) Earned a minimum of twenty-four (24) SCH (or the equivalent)
17 of accounting courses at the undergraduate or graduate level, excluding
18 principles or introductory accounting courses, covering some or all of the
19 following subject-matter content, which are to be contemporaneously
20 derived from the Uniform CPA Examination Content Specification Outline
21 (CSO):

22 (i) Financial accounting and reporting for business organizations,
23 government and not-for-profit entities

24 (ii) Auditing and attestation services

25 (iii) Managerial or cost accounting

26 (iv) Taxation

27 (v) Ethics (accounting course), as described in 25 GAR

1 §2104(b)(4)(F)

2 (vi) Other areas included in the CSO or as may be approved by the
3 Board.

4 (C) Earned a minimum of two (2) SCH in research and analysis
5 relevant to the course content described in 25 GAR §2104(b)(4)(B) through
6 a discrete undergraduate and/or graduate accounting course, or two (2) SCH
7 integrated throughout the undergraduate and/or graduate accounting
8 curriculum. Colleges or universities must provide evidence of coverage
9 under integration as specified in 25 GAR §2104(b)(5). The SCH
10 earned through a discrete course in research and analysis in accounting may
11 fulfill two (2) SCH of the accounting subject matter requirements in 25
12 GAR §2104(b)(4)(B).

13 (D) Earned a minimum of twenty-four (24) SCH (or the equivalent)
14 of business courses, other than accounting, at the undergraduate and/or
15 graduate level, covering some or all of the following subject-matter content,
16 as follows:

17 (i) a minimum of three (3) SCH in Business law

18 (ii) a minimum of six (6) SCH in Economics

19 (iii) a minimum of three (3) SCH in Finance

20 (iv) Other areas as may be approved by the Board.

21 (E) Earned a minimum of two (2) SCH in communications in an
22 undergraduate and/or graduate course listed or cross-listed as an
23 accounting or business course or two (2) SCH integrated throughout the
24 undergraduate or graduate accounting or business curriculum. Colleges or
25 universities must provide evidence of coverage under integration as
26 specified in 25 GAR §2104(b)(5). The SCH earned through a discrete course
27 in communications may fulfill two (2) SCH of the subject

1 matter requirements of 25 GAR §2104(b)(4)(D).

2 (F) Earned a minimum of three (3) SCH in an undergraduate and/or a
3 graduate course listed or cross listed as an accounting or business course in
4 ethics as defined in 25 GAR §2104(a)(5). A discrete three (3) SCH course in
5 ethics may count towards meeting the accounting or business course
6 requirements of 25 GAR §2104(b)(4)(B) or 25 GAR §2104(b)(4)(D). As an
7 alternative, colleges or universities may choose to integrate the course
8 throughout the undergraduate and/or graduate accounting or
9 business curriculum. Universities must provide evidence of coverage under
10 integration as specified in 25 GAR §2104(b)(5). Proof of coverage may be
11 provided through specific evaluation by a national accrediting agency
12 recognized by CHEA, such as AACSB or ACBSP, in which evidence is
13 provided to assure the Board that the program of learning defined in 25
14 GAR §2104(a)(5) has been adequately covered and at the equivalent of the
15 three (3) SCH minimum. Alternate methods for proof of ethics coverage
16 may be determined and approved by the Board following careful scrutiny.

17 (G) A maximum of six (6) SCH for internships and independent
18 study, as defined in 25 GAR §2104(a)(6) and 25 GAR §2104(a)(7), may
19 count towards the subject matter requirements of 25 GAR §2104(b)(4)(B) or
20 25 GAR §2104(b)(4)(D). However, of the six (6) SCH, a maximum of three
21 (3) SCH may apply to accounting courses under 25 GAR §2104(b)(4).

22 (5) Colleges or universities that use an integrated approach to meet
23 the requirements of 25 GAR §2104(b)(3)(C) and 25 GAR §2104(b)(4)(C, E
24 or F) must provide evidence that the respective subjects adequately cover
25 the desired content, with acceptable instruction and quality to attain
26 the objectives. Proof of coverage may be provided through specific
27 evaluation by a national accrediting agency recognized by CHEA, such as

1 AACSB or ACBSP. Alternate methods for proof of coverage may be
2 determined and approved by the Board following careful scrutiny.

3 **(c) Applications for examination.**

4 (1) Applications to take the Certified Public Accountant
5 Examination must be made on a form provided by the Board and filed with
6 the Board by a due date specified by the Board in the application form.

7 (2) An application will not be considered filed until the application
8 fee and examination fee required by these Rules and all required supporting
9 documents have been received, including proof of identity as determined by
10 the Board and specified on the application form, official transcripts and
11 proof that the candidate has satisfied the education requirement.

12 (3) A candidate who fails to appear for the examination shall forfeit
13 all fees charged for both the application and the examination.

14 (4) The Board, or its designee, will forward notification of
15 eligibility (Authorization to Test) for the computer-based examination to
16 NASBA's National Candidate Database.

17 **(d) Time and place of examination.**

18 Eligible candidates shall be notified of the time and place of the
19 examination or shall independently contact the Board, the Board's designee
20 or a test center operator to schedule the time and place for the examination
21 at an approved test site. Scheduling reexaminations must be made in
22 accordance with 25 GAR §2104(g)(2) below.

23 **(e) Examination content.**

24 The examination required by §35105 of the Act shall test the
25 knowledge and skills required for performance as an entry-level certified
26 public accountant. The examination shall include the subject areas of
27 accounting and auditing and related knowledge and skills as the Board may

1 require.

2 (f) **Determining and Reporting Examination Grades.**

3 A candidate shall be required to pass all Test Sections of the
4 examination provided for in §35105(d) of the Act in order to qualify for a
5 certificate and license. Upon receipt of advisory grades from the
6 examination provider, the Board will review and may adopt the
7 examination grades and will report the official results to the candidate. The
8 candidate must attain the uniform passing grade established through a
9 psychometrically acceptable standard-setting procedure and approved by
10 the Board.

11 (g) **Retake and Granting of Credit Requirements.**

12 (1) A candidate shall be required to pass all sections of the
13 examination provided for in §35105(d) of the Act in order to qualify for a
14 certificate and license.

15 (2) A candidate may take the required Test Sections individually
16 and in any order. Credit for any Test Section(s) passed shall be valid
17 through the end of the eighteenth (18th) month after the actual month the
18 candidate took that Test Section, without having to attain a minimum score
19 on any failed Test Section(s) and without regard to whether the candidate
20 has taken other Test Sections.

21 (A) candidates must pass all four (4) Test Sections of the Uniform
22 CPA Examination within a rolling eighteen (18)-month period, which
23 begins in the month that the first Test Section(s) passed is taken.

24 (B) candidates cannot retake a failed Test Section(s) in the same
25 examination window. An examination window refers to a three (3)-month
26 period in which candidates have an opportunity to take the CPA
27 examination (comprised of two (2) months in which the examination is

1 available to be taken and one (1) month in which the examination will *not*
2 be offered while routine maintenance is performed and the item bank is
3 refreshed). Thus, candidates will be able to test two (2) out of the three (3)
4 months within an examination window.

5 (C) In the event all four (4) Test Sections of the Uniform CPA
6 Examination are not passed within the rolling eighteen (18)-month period,
7 credit for any Test Section(s) passed outside the eighteen (18)-month period
8 will expire and that Test Section(s) must be retaken.

9 (3) A candidate shall retain credit for any and all Test Sections of
10 the examination passed in another state if such credit would have been
11 given under then applicable requirements in Guam.

12 (4) A candidate shall be deemed to have passed the Uniform CPA
13 Examination once the candidate holds at the same time valid credit for
14 passing each of the four Test Sections of the examination. For purposes of
15 this section, credit for passing a Test Section of the computer-based
16 examination is valid from the actual month of the Testing Event for that
17 Test Section, regardless of the date the candidate actually receives notice of
18 the passing grade.

19 (5) Notwithstanding 25 GAR §2104(g)(4), the Board may in
20 particular cases extend the term of credit validity upon a showing that the
21 credit was lost by reason of circumstances beyond the candidate's control.

22 (h) **Candidate Testing Fee.**

23 The candidate shall, for each Test Section scheduled by the
24 candidate, pay a candidate Testing Fee to the Board or its designee that
25 includes the fees charged by the AICPA, NASBA, and the Test Delivery
26 Service Provider(s), as well as application fees established by the Board.

27 (i) **Cheating.**

1 (1) Cheating by a candidate in applying for, taking or subsequent to
2 the examination will be deemed to invalidate any grade otherwise earned by
3 a candidate on any Test Section of the examination, and may warrant
4 summary expulsion from the test site and disqualification from taking the
5 examination for a specified period of time.

6 (2) For purposes of this Rule, the following actions or attempted
7 activities, among others, may be considered cheating:

8 (A) Falsifying or misrepresenting educational credentials or other
9 information required for admission to the examination;

10 (B) Communication between candidates inside or outside the test
11 site or copying another candidate's answers while the examination is in
12 progress;

13 (C) Communication with others inside or outside the test site while
14 the examination is in progress;

15 (D) Substitution of another person to sit in the test site in the stead
16 of a candidate;

17 (E) Reference to or possession of crib sheets, textbooks or other
18 material or electronic media (other than that provided to the candidate as
19 part of the examination) inside or outside the test site while the examination
20 is in progress;

21 (F) Violating the nondisclosure prohibitions of the examination or
22 aiding or abetting another in doing so, or otherwise participating in the
23 collection of Test Items for use, redistribution or sale;

24 (G) Retaking or attempting to retake a Test Section by an individual
25 holding a valid certificate and license or by a candidate who has unexpired
26 credit for having already passed the same Test Section, unless the
27 individual has been directed to retake a Test Section pursuant to Board

1 order or unless the individual has been expressly authorized by the Board to
2 participate in a 'secret shopper' program.

3 (3) In any case where it appears that cheating has occurred or is
4 occurring, the Board or its representatives may either summarily expel the
5 candidate involved from the examination or move the candidate to a
6 position in the Test Center away from other examinees where the candidate
7 can be watched more closely.

8 (4) In any case where the Board believes that it has evidence that a
9 candidate has cheated on the examination, including those cases where the
10 candidate has been expelled from the examination, the Board shall conduct
11 an investigation and may conduct a hearing consistent with the
12 requirements of the 5 GCA §9100 *et seq.* ('the Administrative Adjudication
13 Law') following the examination session for the purpose of determining
14 whether or not there was cheating, and if so what remedy should be applied.
15 In such proceedings, the Board shall decide:

16 (A) Whether the candidate shall be given credit for any portion of
17 the examination completed in that session; and

18 (B) Whether the candidate shall be barred from taking the
19 examination and if so, for what period of time.

20 (5) In any case where the Board, or its representative, permits a
21 candidate to continue taking the examination, it may, depending on the
22 circumstances:

23 (A) Admonish the candidate;

24 (B) Seat the candidate in a segregated location for the rest of the
25 examination;

26 (C) Keep a record of the candidate's seat location and identifying
27 information, and the names and identifying information of the candidates in

1 close proximity of the candidate; and/or

2 (D) Notify the National Candidate Database and the AICPA and/or
3 the Test Center of the circumstances, so that the candidate may be more
4 closely monitored in future examination sessions.

5 (6) In any case in which a candidate is refused credit for any Test
6 Section of an examination taken, disqualified from taking any Test Section,
7 or barred from taking the examination in the future, the Board will provide
8 to the Board of Accountancy of any other state to which the candidate may
9 apply for the examination information as to the Board's findings and
10 actions taken.

11 (j) **Security and Irregularities.** Notwithstanding any other
12 provisions under these rules, the Board may postpone scheduled
13 examinations, the release of grades, or the issuance of certificates due to a
14 breach of examination security; unauthorized acquisition or disclosure of
15 the contents of an examination; suspected or actual negligence, errors,
16 omissions, or irregularities in conducting an examination; or for any other
17 reasonable cause or unforeseen circumstance.

18 (k) **Good moral character.**

19 (1) Applicants have the burden of demonstrating good moral
20 character as defined by §35105(b) of the Act in the manner specified by the
21 Board in its application forms.

22 (2) Prima facie evidence of a lack of good moral character includes,
23 but is not limited to:

24 (A) any deferred prosecution agreement involving an admission of
25 wrongdoing, or any criminal conviction, including conviction following a
26 guilty plea or plea of *nolo contendere*, for any felony or any crime, an
27 essential element of which is fraud, dishonesty, deceit, or any other crime

1 which evidences an unfitness of the applicant to practice public accountancy
2 in a competent manner and consistent with public protection; or

3 (B) active or stayed revocation or suspension of any occupational
4 license, privilege or other authority to practice any licensed occupation by or
5 before any state, federal, foreign or other licensing or regulatory authority,
6 provided the grounds for the revocation or suspension include wrongful
7 conduct such as fraud, dishonesty, or deceit or any other conduct which
8 evidences any unfitness of the applicant to practice public accountancy; or

9 (C) any act which would be grounds for revocation or suspension of a
10 license if committed by a licensee of the Board.

11 (3) Factors which the Board may consider in determining
12 rehabilitation of moral character include, but are not limited, to the
13 following: Completion of criminal probation, restitution, community
14 service, military or other public service, the passage of time without the
15 commission of any further crime or act demonstrating a lack of moral
16 character under 25 GAR 2104(k)(2), the expungement of any conviction,
17 or reduction of a conviction from a felony to misdemeanor.

18 **§2105. Issuance of Certificates and Licenses, Renewal of**
19 **Licenses, Continuing Professional Education, and Reciprocity.**

20 (a) **Applications.**

21 Applications for initial certificates and licenses and for renewal of
22 licenses pursuant to the Act shall be made on a form provided by the Board.
23 Applications for renewal of licenses are due annually no later than June
24 30th. Applications will not be considered filed until the applicable fee
25 prescribed in the Rules is received. *If* an application for renewal is filed late,
26 it shall also be accompanied by the delinquency fee prescribed in the Rules.

27 Applications for renewal of licenses shall be accompanied by

1 evidence satisfactory to the Board that the applicant has complied with the
2 continuing professional education requirements under §35106(d) of the Act
3 and of these Rules.

4 Failure to meet the license renewal requirements by the deadlines set
5 forth in these Rules will result in the license reverting to a delinquent status
6 license. Any delinquent status license that is not renewed to an active,
7 inactive or retired status within three years of reverting to a delinquent
8 status will be cancelled.

9 Submission of an application for an initial certificate and license, or
10 for renewal of a license, shall constitute assurance of applicant's personal
11 compliance with all applicable Guam business and tax laws and filing
12 requirements, and assurance, to the best of applicant's knowledge, that
13 applicant owes no unpaid or delinquent tax obligations. A list of all
14 applicants for initial certificates and licenses, and for renewal of licenses
15 pursuant to the Act shall be submitted to the Director of the Department of
16 Revenue and Taxation for verification of applicants' assurances regarding
17 unpaid or delinquent taxes. Any new or renewing licensee having been
18 issued a valid license and subsequently alleged to have a tax deficiency or
19 delinquency with the Department of Revenue and Taxation shall be subject
20 to disciplinary action by the Board in accordance with a violation of
21 §35109(a) of the Act if such alleged tax deficiency or delinquency is
22 determined by the Board to exist and to have been known to licensee at the
23 time of licensee's application for issuance or renewal of such license.

24 **(b) Experience required for initial certificate and active license.**

25 The experience required to be demonstrated for issuance of an initial
26 certificate and active status license pursuant to §35105 of the Act shall have
27 been obtained within the five (5) years prior to the date of application and

1 shall meet the requirements of this Rule.

2 (1) Experience may consist of providing any type of services or
3 advice using accounting, attest, compilation, management advisory,
4 financial advisory, tax or consulting skills.

5 (2) The applicant shall have their experience verified to the Board
6 by an active status licensee as defined in the Act or from another state.
7 Acceptable experience shall include employment in industry, government,
8 academia or public practice. The Board shall look at such factors as the
9 complexity and diversity of the work. The applicant's experience shall
10 have been performed in accordance with applicable professional standards.
11 Experience in public accounting shall be completed under the supervision
12 or in the employ of a person licensed or otherwise having comparable
13 authority under the laws of any state or country to engage in the practice of
14 public accountancy. Experience in academia, private or governmental
15 accounting or auditing shall be completed under the supervision of an
16 individual actively licensed by a state to engage in the practice of public
17 accountancy. Experience in attest services shall be comprised of at least one
18 thousand (1,000) hours of direct experience in providing attest services
19 under the direct supervision of an individual licensed or otherwise having
20 comparable authority under the laws of any state or country to engage in the
21 practice of public accountancy and provide attest services.

22 (3) One year of experience shall consist of full or part-time
23 employment that extends over a period of no less than a year and no more
24 than three years and includes no fewer than two thousand (2,000) hours of
25 performance of services described in 25 GAR §2105(b)(1) above.

26 (c) **Evidence of applicant's experience.**

27 (1) Any licensee who has been requested by an applicant to submit

1 to the Board evidence of the applicant's experience and has refused to do so
2 shall, upon request by the Board, explain in writing or in person the basis
3 for such refusal.

4 (2) The Board may require any licensee who has furnished
5 evidence of an applicant's experience to substantiate the information.

6 (3) Any applicant may be required to appear before the Board, or
7 its representative, to supplement or verify evidence of experience.

8 (4) The Board may inspect documentation relating to an applicant's
9 claimed experience.

10 (d) **Continuing professional education requirements for**
11 **renewal of the license.**

12 The following requirements of continuing professional education
13 (CPE) apply to the renewal of licenses pursuant to §35106 of the Act:

14 (1) An applicant seeking renewal of an active status license, shall
15 show that the applicant has completed no less than one hundred twenty
16 (120) hours of CPE complying with these Rules during the three year
17 period preceding renewal, with a minimum of twenty (20) hours of CPE in
18 each year. An applicant seeking renewal of an activestatus license shall
19 demonstrate participation in a program of learning, meeting the standards
20 set forth in the Statement on Standards for Continuing Professional
21 Education (CPE) Programs jointly approved by NASBA and AICPA.

22 (2) An applicant whose license has become delinquent shall
23 complete no less than one hundred twenty (120) hours of CPE complying
24 with these Rules during the three year period preceding the date of
25 application for reactivation. An applicant for reactivation of a
26 delinquentlicense shall be required to identify and complete a program of
27 learning designed to demonstrate the currency of the licensee's competency

1 directly related to his or her area of service.

2 (3) An active status licensee granted an exception from the
3 competency requirement by the Board may discontinue use of the word
4 'inactive' or 'retired' in association with their CPA title upon showing that
5 they have completed no less than one hundred twenty (120) hours of
6 continuing professional education complying with these Rules during the
7 three year period preceding their request to discontinue use of the word
8 'inactive' or 'retired'. An applicant for reactivation of an 'inactive' or 'retired'
9 license shall be required to identify and complete a program of learning
10 designed to demonstrate the currency of the licensee's competency directly
11 related to his or her area of service.

12 (e) **Programs qualifying for continuing professional education**
13 **credit.**

14 (1) Standards -- A program qualifies as acceptable continuing
15 professional education for purposes of §35106(d) of the Act and these Rules
16 *if* it is a program of learning which contributes to the growth in the
17 professional knowledge and professional competence of a licensee. The
18 program must meet the minimum standards of quality of development,
19 presentation, measurement, and reporting of credits set forth in the
20 Statement on Standards for Continuing Professional Education Programs
21 jointly approved by NASBA and AICPA or such other standards acceptable
22 to the Board.

23 (2) Subject Areas -- The Board will accept programs meeting the
24 standards set forth in the Statement on Standards for Continuing
25 Professional Education Programs jointly approved by NASBA and AICPA
26 or standards deemed by the Board to be comparable thereto. The minimum
27 one hundred twenty (120) hours of CPE required for renewal, reactivation

1 or reinstatement of any license shall consist of at least thirty (30) hours of
2 CPE in accounting and auditing subjects, no more than thirty (30) hours of
3 CPE in personal development subjects, and no less than six (6) hours of
4 CPE in ethics subjects.

5 (3) A non-resident licensee seeking renewal of a license in Guam
6 shall be determined to have met the CPE requirement (including the
7 requirements of 25 GAR 2105(d)(1)) of this rule by meeting the CPE
8 requirements for renewal of a certificate, or license, in the state in which the
9 licensee's principal place of business is located.

10 (A) Non-resident applicants for renewal shall demonstrate
11 compliance with the CPE renewal requirements of the state in which the
12 licensee's principal place of business is located by signing a statement to
13 that effect on the renewal application of Guam.

14 (B) *If* a non-resident licensee's principal place of business state has
15 no CPE requirements for renewal of a certificate, or license, the non-
16 resident licensee must comply with all CPE requirements for renewal of a
17 license in Guam.

18 (f) **Continuing professional education records.**

19 (1) Applicants for renewal of active status licenses pursuant to the
20 Act shall file a signed CPE Reportform provided by the Board, including a
21 statement indicating they have met the requirements for participation in a
22 program of continuous learning as set forth by the Board or contained in the
23 Statement on Standards for Continuing Professional Education (CPE)
24 Programs jointly approved by the NASBA and the AICPA. Applicants'
25 CPE Reports are due annually no later than January 15th, covering the three
26 year period ending the preceding December 31st. Any CPE reporting form
27 received after January 15th, but on or before June 30th will be assessed the

1 delinquency fee for late filing. Applicants who do not meet the CPE
2 requirements for renewal of an active status license by December 31st will
3 be granted an automatic extension until June 1st provided the applicant
4 completes an additional sixteen (16) hours of CPE in accounting and
5 auditing subjects (one hundred thirty-six (136) hours total CPE). Applicants
6 utilizing this automatic extension must ensure the Board receives all
7 required information, forms and fees by June 1st. Responsibility for
8 documenting the acceptability of the program and the validity of the credits
9 rests with the applicant who should retain such documentation for a period
10 of five (5) years following completion of each learning activity.

11 (2) The Board will verify, on a test basis, information submitted by
12 applicants for renewal of licenses. In cases where the Board determines that
13 the requirement is not met, the Board may grant an additional period of
14 time in which the deficiencies can be cured. Fraudulent reporting is a basis
15 for disciplinary action.

16 (g) **Exceptions.**

17 (1) The Board may make an exception to the requirement set out in
18 §2105(d)(1) for a licensee who is retired or who does *not* perform, or offer
19 to perform, for the public one or more kinds of services involving the use of
20 accounting or auditing skills, including the issuance of reports on financial
21 statements or other compilation communication, or of one or more kinds of
22 management advisory, financial advisory or consulting services, or the
23 preparation of tax returns or the furnishing of advice on tax matters.

24 (2) The Board may in particular cases make exceptions to the
25 requirements set out in Rule §2105(d)(1) for reasons of individual hardship
26 including health, military service, foreign residence, or other good cause.

27 (3) Licensees granted such an exception by the Board must place

1 the word 'inactive' adjacent to their CPA title on any business card,
2 letterhead or any other document or device, with the exception of their CPA
3 certificate, on which their CPA title appears, unless such exception was
4 granted as a result of licensee's request for retired status, in which event the
5 licensee must substitute the word 'retired' for the word 'inactive'.

6 (4) Licensees granted an exception by the Board must comply with
7 a reactivation competency requirement defined by the Board as set out in
8 §2105(d)(3) *before* they may discontinue use of the word 'inactive' or
9 'retired' in association with their CPA title.

10 (h) **Interstate practice.**

11 (1) These regulations provide two distinct routes for an individual
12 already licensed in another state to be authorized to practice in Guam. The
13 applicable route depends upon whether the individual will establish a
14 principal place of business in Guam. Individuals establishing a principal
15 place of business in Guam may qualify for a reciprocal license as described
16 in §35106(c)(2) of the Act (substantial equivalence) or as described in
17 §35106(c)(1) of the Act and Rule 25 GAR §2105(h)(2) below. Individuals
18 with a principal place of business in another state may offer or render
19 services in Guam pursuant to substantial equivalence (see §35122(a)(1) or
20 §35122(a)(2) of the Act).

21 (2) Regarding an individual establishing a principal place of business
22 in Guam, if the substantial equivalency standard set out in §35122 of the
23 Act is not applicable, the Board shall issue a reciprocal certificate or license
24 to the holder of a certificate or license issued by another state provided that
25 the applicant meets each of the following requirements:

26 (A) Has successfully completed the CPA examination.

27 Successful completion of the examination means that the applicant

1 passed the examination in accordance with the rules of the other state
2 at the time it granted the applicant's initial certificate or license.

3 (B) Has satisfied the 4-in-10 experience requirement set out in
4 §35106(c)(1)(B) of the Act.

5 (C) Has experience of the type required under the Act and
6 these Rules for issuance of the initial certificate and license.

7 (D) Has met the CPE requirement pursuant to §35106
8 (c)(1)(C) of the Act, if applicable.

9 (i) **International reciprocity.**

10 (1) The Board may designate a professional accounting credential
11 issued in a foreign country as substantially equivalent to a CPA license.

12 (A) The Board may rely on the International Qualifications Appraisal
13 Board for evaluation of foreign credential equivalency and may presume
14 that an applicant with a foreign accounting credential that is covered by a
15 currently valid Mutual Recognition Agreement (MRA) is substantially
16 equivalent (subject to other qualifying requirements as provided in the
17 MRA).

18 (B) The Board may accept a foreign accounting credential in partial
19 satisfaction of its domestic credentialing requirements if:

20 (i) the holder of the foreign accounting credential met the issuing
21 body's education requirement and passed the issuing body's examination
22 used to qualify its own domestic candidates; and

23 (ii) the foreign credential is valid and in good standing at the time
24 of application for a domestic credential.

25 (2) The Board may satisfy itself through qualifying examination(s)
26 that the holder of a foreign credential deemed by the Board to be
27 substantially equivalent to a CPA certificate possesses adequate knowledge

1 of United States practice standards and the Board's regulations. The Board
2 may rely on the National Association of State Boards of Accountancy, the
3 American Institute of Certified Public Accountants, or other professional
4 bodies to develop, administer, and grade such qualifying examination(s).
5 The Board will specify the qualifying examination(s) and process by
6 resolution.

7 (3) An applicant for renewal of a CPA license originally issued in
8 reliance on a foreign accounting credential shall:

9 (A) make application for renewal at the time and in the manner
10 prescribed by the Board for all other license renewals;

11 (B) pay such fees as are prescribed for all other license renewals;

12 (C) *if* the applicant has a foreign credential in effect at the time of
13 the application for renewal of the CPA certification, present documentation
14 from the foreign accounting credential issuing body that the applicant's
15 foreign credential has not been suspended, or revoked, and the applicant is
16 not the subject of a current investigation. *If* the applicant for renewal no
17 longer has a foreign credential, the applicant must present proof from the
18 foreign credentialing body that the applicant for renewal was not the subject
19 of any disciplinary proceedings, or investigations, at the time that the
20 foreign credential lapsed; and

21 (D) either show completion of continuing professional education
22 substantially equivalent to that required under 25 GAR §2105(d) within the
23 three year period preceding renewal application, or petition the Board for
24 complete or partial waiver of the CPE requirement based on the ratio of
25 foreign practice to practice in Guam.

26 (4) The holder of a CPA license or practice privilege issued or
27 granted by this Board in reliance on a foreign accounting credential or

1 license shall report any investigations undertaken, or sanctions imposed, by
2 a foreign credentialing body against the CPA's foreign credential or license,
3 or any discipline ordered by any other regulatory authority having
4 jurisdiction over the holder's conduct in the practice of accountancy.

5 (5) Suspension or revocation of, or refusal to renew, the CPA's
6 foreign accounting credential by the foreign credentialing body may be
7 evidence of conduct reflecting adversely upon the CPA's fitness to retain
8 the license and may be a prima facie basis for Board action, subject to the
9 following.

10 (6) The Board may presume procedural due process and fairness if
11 the foreign jurisdiction is a party to a current MRA that NASBA, the AICPA
12 and Guam have adopted.

13 (7) Conviction of a felony or any crime involving dishonesty or
14 fraud under the laws of a foreign country is evidence of conduct reflecting
15 adversely on the CPA's fitness to retain the license and is a basis for Board
16 action.

17 (8) The Board shall notify the appropriate foreign credentialing
18 authorities of any sanctions imposed against a CPA.

19 (9) The Board may participate in joint investigations with foreign
20 credentialing bodies and may rely on evidence supplied by such bodies in
21 disciplinary hearings.

22 **(j) Peer review for license holders who do *not* practice in a**
23 **licensed firm.**

24 A license holder who issues compilation reports as defined in the Act
25 other than through a CPA firm that holds a permit under §35107 of the Act
26 must undergo a peer review as required under 25 GAR §2106(c) and (d).

27 **§2106. Permits to Practice – Firms.**

1 (a) **Applications.**

2 (1) Applications by firms for initial issuance and for renewal of
3 permits pursuant to §35107 of the Act shall be made on a form provided by
4 the Board. Applications for renewal of permits are due annually no later
5 than June 30th. Applications will not be considered filed until the applicable
6 fee and all required documents prescribed in these Rules are received by the
7 Board. *If* an application for permit renewal is filed late, it shall also be
8 accompanied by the delinquency fee prescribed in these Rules.

9 (2) A sole proprietor may apply simultaneously for an individual
10 license or a renewal of an individual license and a Firm Permit to Practice
11 and will pay only the fee for the individual license or renewal thereof.

12 (3) Applications shall include the firm name, addresses and
13 telephone numbers of the main office and of any branch offices of the firm
14 in Guam, the name of the person in charge of each such branch office, and
15 the names of the partners, shareholders, members, managers, directors and
16 officers whose principal place of business is in Guam.

17 (b) **Notification of changes by firms.**

18 (1) A firm registered pursuant to §35107 of the Act shall file with
19 the Board a written notification of any of the following events concerning
20 the practice of public accountancy within Guam within thirty (30) days after
21 its occurrence:

22 (A) formation of a new firm;

23 (B) addition of a partner, member, manager or shareholder;

24 (C) retirement, withdrawal or death of a partner, member, manager
25 or shareholder;

26 (D) any change in the name of the firm;

27 (E) termination of the firm;

1 (F) change in the management of any branch office in Guam;

2 (G) establishment of a new branch office or the closing or change of
3 address of a branch office in Guam; and

4 (H) Issuance of the firm's first issued financial statements and
5 accountant's reports for each level of service described in 25 GAR
6 §2106(c); or

7 (I) the occurrence of any event or events which would cause such
8 firm not to be in conformity with the provisions of the Act or these Rules.

9 (2) In the event of any change in legal form of a firm, such new
10 firm shall within thirty (30) days of the change file an application for an
11 initial permit in accordance with these Rules and pay the fee required by
12 these Rules.

13 (c) **Successful completion of an approved Compliance**
14 **Assurance Program (Peer Review) as a condition for renewal of permit.**

15 (1) In furtherance of its duty to protect the public regarding attest
16 services, the Board requires all CPA firms offering or rendering such
17 services to be enrolled in, and undergo, a transparent compliance assurance
18 program approved by the Board and to comply with the applicable
19 compliance assurance standards of that program. As used herein, the term
20 "Compliance Assurance Program" includes, but is not limited to, "peer
21 review" programs or other comparable programs which have been approved
22 by the Board in accordance with the requirements set forth below.

23 (2) The Compliance Assurance functions may be performed by the
24 Board, a committee established by the Board, qualified contractors approved
25 by the Board or substantially equivalent programs [such as the peer review
26 program administered by the AICPA] acceptable to the Board. The Board
27 may establish procedures to perform the following functions:

1 (A) review of financial statements and the reports of licensees
2 thereon, to assess their compliance with applicable professional standards;

3 (B) improvement of reporting practices of licensees through
4 education and remediation;

5 (C) referrals to the Board of cases requiring further investigation by
6 the Board, or its designees;

7 (D) verification that individuals in the firm responsible for
8 supervising compilation or attest services and signing the accountants'
9 report on behalf of the firm meet the competency requirements set out in
10 applicable professional standards;

11 (E) verification that a licensee who issues compilation reports for
12 the public other than through a CPA firm, who supervises such services
13 and/or signs the compilation report on such financial statements, meets the
14 competency requirements set out in applicable professional standards; and

15 (F) such other functions as the Board may assign to its designees.

16 (3) Each applicant for renewal of a license under §35106 of the Act
17 in the case of a licensee who issues compilation reports to the public other
18 than through a CPA firm, and each applicant for renewal of a Firm Permit to
19 Practice under §35107 of the Act shall furnish in connection with their
20 application, with respect to each office maintained by the applicant in
21 Guam, one copy of each of the following kinds of reports, together with
22 their accompanying financial statements, issued by the license holder or
23 office during the twelve month period next preceding the date of
24 application, *if* any report of such kind was issued during such period:

25 (A) a compilation report;

26 (B) a review report;

27 (C) an audit report;

1 (D) a report of the examination of prospective financial
2 information.

3 (4) The Board may also solicit for review reports of licensees and
4 related financial statements from clients, public agencies, banks, and other
5 users of financial statements.

6 (5) Any documents submitted in accordance with 25 GAR
7 §2106(c)(3) may have the name of the client, the client's address and other
8 identifying facts omitted, provided that the omission does not render the
9 type or nature of the enterprise undeterminable. The identities of the
10 sources of financial statements and reports received by the Board from
11 other than the licensees who issued the reports shall be preserved in
12 confidence. Reports submitted to the Board pursuant to 25 GAR
13 §2106(c)(3), and comments of reviewers and of the Board on such reports
14 or workpapers relating thereto, also shall be preserved in confidence except
15 that they may be communicated by the Board to the licensees who issued
16 the reports.

17 (6) The review of financial statements and reports of the licensees
18 thereon shall be directed toward the following:

19 (A) presentation of financial statements in conformity with
20 generally accepted accounting principles;

21 (B) compliance by licensees with generally accepted auditing
22 standards;

23 (C) compliance by licensees with other professional standards; and

24 (D) compliance by licensees with the Rules of the Board and other
25 regulations relating to the performance of compilation and attest services as
26 herein defined.

27 (7) The reviews of the financial statements and the reports of the

1 licensees shall be conducted as follows:

2 (A) Compilation level services will be subject to a desk review;

3 (B) Review level services will be subject to a field review in the
4 offices of the licensee;

5 (C) Audit level services and reports of examination of prospective
6 financial information will be subject to a field review in the offices of the
7 licensee;

8 (D) Additional reports and financial statements may be selected
9 during the performance of a desk review or an on-premise field review
10 based upon the size and complexity of the reviewed firm as judged by the
11 Board or its designee to adequately assess the quality of the reviewed firm's
12 professional attest practice.

13 (8) A firm's review shall result in one of three findings:

14 (A) Pass;

15 (B) Pass with deficiencies; or

16 (C) Fail.

17 (9) In any instance where the Board finds a deficiency in the
18 professional work of a licensee, it shall advise the licensee in writing of the
19 deficiency. The Board may request the licensee to meet with it to discuss
20 deficiencies. If the Board determines that a report is substandard or
21 seriously questionable, the Board may direct that a review of the
22 workpapers be conducted by an independent reviewer other than the person
23 who performed the review of the report. The findings of any such review of
24 the workpapers shall be transmitted by the reviewer to the Board.

25 (10) In gathering information about the professional work of
26 licensees, the Board may make use of investigators, either paid or unpaid,
27 who are *not* members of the Board. Except for investigation of non-

1 technical matters, all investigators and consultants hired by the Board who
2 undertake the investigation of Guam CPAs shall be actively licensed
3 certified public accountants with a minimum of five (5) years of active
4 licensure in the area of public accountancy. Non-technical matters are
5 matters not encompassing the technical proficiency of a licensee in the
6 practice of public accountancy.

7 (11) The results of the reviews will be transmitted to the
8 Board within 45 days after completion of any review report.

9 (d) **Equivalent reviews as a condition for renewal of a permit.**

10 (1) The requirements of 25 GAR §2106(c) shall not apply with
11 respect to any firm or licensee which within the three years immediately
12 preceding the application had been subjected to a comprehensive and
13 appropriately administered compliance assurance program as determined
14 and approved by the Board.

15 (2) The Board, or an Oversight Committee appointed by the Board,
16 shall monitor the compliance assurance program to determine that the
17 programs meet the requirements set out in the Act and these Rules. The
18 Board, or the Oversight Committee appointed by the Board, shall:

19 (A) have full access to the peer review process which is subject to
20 oversight and maybe required to sign a confidentiality agreement to have
21 this access;

22 (B) be provided with the names of those licensees and firms
23 which have undergone and have had accepted an equivalent review as well
24 as whether such licensees and firms are meeting the terms, conditions,
25 and remedial actions, if any, required by the reviewing organization;

26 (C) establish procedures designed to ensure confidentiality of
27 documents furnished or generated in the course of the review; and

1 (D) coordinate oversight functions conducted within Guam with
2 national oversight objectives and procedures adopted by the NASBA
3 Compliance Assurance Review Board (CARB).

4 (3) The Board shall establish procedures and take all action
5 necessary to ensure that the above materials remain privileged as to any
6 third parties, except those materials subject to public disclosure as provided
7 herein.

8 **(e) Submission of compliance assurance reports to the Board.**

9 (1) Firms qualifying for exemption from compliance assurance
10 review as provided by the provisions of 25 G.A.R. §2106(d) shall notify and
11 affirmatively request the administering entity performing the qualifying
12 satisfactorily equivalent compliance assurance reviews [such as those
13 conducted by AICPA peer review programs and the entities administering
14 those reviews] to provide Board access to the reports within 45 days after
15 the administering entity's acceptance of any review report.

16 (2) Regarding any report required to be submitted to the Board
17 pursuant to this rule, the reviewed firm must retain, for a period of seven (7)
18 years from the date of the report acceptance, all of the following:
19 compliance assurance report [or "peer review report"], letter of comments,
20 letter of response, acceptance letter signed by the reviewed firm agreeing to
21 take corrective actions, and letter of completion indicating that the firm's
22 compliance assurance review is complete. Upon request of the Board, the
23 reviewed firm or individual shall timely submit such documentation to the
24 Board;

25 (3) The objective of this reporting rule is primarily to reinforce the
26 Board's efforts to ensure that only appropriately qualified CPA firms are
27 engaged in the offering and rendering of services subject to compliance

1 assurance. Based upon its review of thereports submitted pursuant to this
2 rule, the Board may consider, pursuant to hearing or by consent, additional
3 corrective actions such as probation, practice limits, additional continuing
4 education, pre-issuance reviews, more frequent peer reviews, and other
5 measures, including, in severe cases, discipline against the reviewed
6 firm and any individual licensees employed or contracted by the reviewed
7 firm.

8 (4) For good cause shown the Board may grant or renew applications
9 for a reasonable period of time pending completion.

10 (f) **Internet practice.** A CPA firm offering or rendering
11 professional services via a Web site shall provide in the Web site's
12 homepage, a name, an address, and principal state of licensure as a means
13 for regulators and the public to contact a responsible licensee in charge at
14 the firm regarding complaints, questions, or regulatory compliance.

15 (g) **Documentation and Retention.** Licensees and CPA firms
16 shall comply with all professional standards applicable to particular
17 engagements, including, but not limited to, standards adopted by recognized
18 standards setting bodies such as the Public Company Accounting Oversight
19 Board (PCAOB), the Comptroller General of the United States, and the
20 Auditing Standards Board. Accordingly, the retention period for Attest
21 Documentation shall be seven (7) years and shall be measured from the
22 report date. Any Attest Documentation involved in a pending investigation
23 or disciplinary action shall not be destroyed until the licensee has been
24 notified in writing of the closure of such investigation or disciplinary
25 proceeding.

26 **§2107. Enforcement Actions against Licensees.**

27 (a) **Grounds for enforcement actions against licensees.**

1 The grounds for revocation and suspension of licenses and other
2 disciplinary action against licensees and individuals with privileges under
3 §35122 of the Act, are set out in §35109 of the Act in both specific and
4 general terms. The general terms of that provision of the Act include the
5 following particular grounds for such disciplinary action:

6 (1) Any deferred prosecution agreement involving an admission of
7 wrongdoing, or any criminal conviction, including conviction following a
8 guilty plea or plea of *nolocontendre*, for any felony or any crime, an
9 essential element of which is fraud, dishonesty, or deceit, or any other crime
10 which evidences an unfitness of the applicant to practice public accountancy
11 in a competent manner and consistent with public protection.

12 (2) Active or stayed revocation or suspension of any occupational
13 license or other privilege to practice any licensed occupation by or before
14 any state, federal, foreign or other licensing or regulatory authority,
15 provided the grounds for the revocation or suspension include wrongful
16 conduct such as fraud, dishonesty, or deceit or any other conduct which
17 evidences any unfitness of the applicant to practice public accountancy.

18 (3) Dishonesty, fraud or deceit in obtaining a license within the
19 meaning of §35109 of the Act, including the submission to the Board of any
20 knowingly false or forged evidence in, or in support of, an application for a
21 license, and cheating on an examination as defined in these Rules.

22 (4) Dishonesty, fraud, deceit or gross negligence, within the
23 meaning of §35109(a)(5) of the Act, include knowingly, or through gross
24 negligence, making misleading, deceptive or untrue representations in the
25 performance of services.

26 (5) Violations of the Act or of Rules promulgated under the Act,
27 within the meaning of §35109(a)(6) of the Act, including:

1 (A) Using the CPA title or providing attest or compilation services
2 in Guam without a license issued under §35106 and 35107 of the Act or
3 without properly qualifying to practice across state lines under the
4 substantial equivalency provision of the Act.

5 (B) Using or attempting to use a license which has been suspended
6 or revoked;

7 (C) Making any false or misleading statement in support of an
8 application for a license filed by another;

9 (D) Failure of a licensee to provide any explanation requested by
10 the Board regarding evidence submitted by the licensee in support of an
11 application filed by another, or regarding a failure or refusal to submit such
12 evidence; and failure by a licensee to furnish for inspection upon request by
13 the Board, or its representative, documentation relating to any evidence
14 submitted by the licensee in support of such an application;

15 (E) Failure to satisfy the continuing professional education
16 requirements set out in §35106(d) of the Act and/or failure to comply with
17 the continuing education requirements of these Rules;

18 (F) Failure to comply with professional standards as to the attest
19 and/or compilation competency requirement for those who supervise attest
20 and/or compilation engagements and sign reports on financial statements or
21 other compilation communications with respect to financial statements; or

22 (G) Failure to comply with the applicable peer review requirements
23 set out in §35106(e) and §35107(i) and these Rules.

24 (6) Conduct reflecting adversely upon the licensee's fitness to
25 perform services, within the meaning of §35109(a)(10) of the Act,
26 including:

27 (A) Adjudication as mentally incompetent;

1 (B) Incompetence, including but not limited to:

2 (i) Gross negligence, recklessness, or repeated acts of negligence in
3 the licensee's record of professional practice; or

4 (ii) Any condition, whether physical or mental, that endangers the
5 public by impairing skill and care in providing professional services;

6 (C) Presenting as one's own a license issued to another;

7 (D) Concealment of information regarding violations by other
8 licensees of the Act or the Rules thereunder when questioned or requested
9 by the Board; and

10 (E) Willfully failing to file a report or record required by state or
11 federal law; willfully impeding or obstructing the filing of such a report or
12 record, or inducing another person to impede or obstruct such filing by
13 another; and the making or filing of such a report or record which one
14 knows to be false. A finding, adjudication, consent order or conviction by a
15 federal or state court, agency or regulatory authority or the PCAOB that a
16 licensee has willfully failed to file a required report or record shall be prima
17 facie evidence of a violation of this rule.

18 (b) **Return of license.** Any licensee whose license issued by the
19 Board is subsequently suspended or revoked shall promptly return
20 such license to the Board.

21 (c) **Applicable standards.**

22 A licensee shall follow the standards, as applicable under the
23 circumstances and at the time of the services, set forth in this section in
24 providing professional services. In addition to the applicable standards set
25 forth below, a licensee shall follow standards issued by other professional or
26 governmental bodies including international standards setting bodies
27 with which a licensee is required by law, regulation or the terms of

1 engagement to comply. A licensee shall comply with all applicable
2 standards, including but not limited to the following:

3 (1) A licensee shall not render services subject to the authority of the
4 Securities and Exchange Commission (SEC) or PCAOB unless the licensee
5 has complied with the applicable standards and rules adopted and approved
6 by the PCAOB and SEC.

7 (2) A licensee shall not render auditing services unless the licensee
8 has complied with the applicable generally accepted auditing standards.

9 (3) A licensee shall not render accounting and review services unless
10 the licensee has complied with the standards for accounting and review
11 services issued by the AICPA, including subsequent amendments and
12 editions.

13 (4) A licensee shall not permit the licensee's name to be associated
14 with governmental financial statements for a client unless the licensee has
15 complied with the standards for governmental accounting issued by the
16 Governmental Accounting Standards Board (GASB), including subsequent
17 amendments and editions.

18 (5) A licensee shall not render attestation services unless the licensee
19 has complied with the Statements on Standards for Attestation Engagements
20 issued by the AICPA, including subsequent amendments and editions.

21 (6) A licensee shall not render management consulting services
22 unless the licensee has complied with the standards for management
23 consulting services (including the definition of such services) issued by the
24 AICPA, including subsequent amendments and editions.

25 (7) A licensee shall not render services in the area of taxation unless
26 the licensee has complied with the standards for tax services issued by the
27 AICPA, including subsequent amendments and editions.

1 (8) A licensee shall not permit the licensee's name to be used in
2 conjunction with any forecast of future transactions in a manner which may
3 lead to the belief that the licensee vouches for the achievability of the
4 forecast, and shall not render services associated with prospective financial
5 statements unless the licensee has complied with the standards for
6 accountants' services on prospective financial information issued by the
7 AICPA, including subsequent amendments and editions.

8 (9) A licensee shall not express an opinion on financial statements
9 unless the licensee complies with the Statements of Financial Accounting
10 Standards, together with those Accounting Research Bulletins and
11 Accounting Principles Board Opinions which are not superseded by action
12 of the Financial Accounting Standards Board (FASB), including subsequent
13 amendments and editions.

14 **§2108. Enforcement Procedures – Investigations.**

15 **(a) Review of professional work product.**

16 The Board may solicit and receive publicly available reports of
17 licensees and individuals with privileges under §35122 of the Act and
18 related financial statements from clients, public agencies, banks, and other
19 users of financial statements on a general and random basis without regard
20 to whether an application for renewal of the particular licensee is then
21 pending or whether there is any formal complaint or suspicion of
22 impropriety on the part of any particular licensee or an individual with
23 privileges under §35122 of the Act; and it may review such reports and
24 otherwise proceed with respect to the results of any such review in the
25 fashion prescribed in 25 GAR §2106(c). For purposes of this Rule, such
26 reports may include publicly available inspection reports prepared by the
27 PCAOB.

1 **(b) Reporting convictions, judgments, and administrative**
2 **proceedings.**

3 (1) Subject to §35104(j) of the Act, licensees shall notify the Board,
4 on a form and in the manner prescribed by the Board, within thirty (30) days
5 of:

6 (A) Receipt of a failed peer review report pursuant to 25 GAR
7 §2106(c)(8)(C), or a PCAOB firm inspection report containing criticisms of
8 or identifying potential defects in the quality control systems.

9 (B) Receipt of a second consecutive peer review report that is
10 deficient pursuant to 25 GAR §2106(c)(8)(B); or

11 (C) Imposition upon the licensee of discipline, including, but not
12 limited to, censure, reprimand, sanction, probation, civil penalty, fine,
13 consent decree or order, suspension, revocation, or modification of a
14 license or practice rights by:

15 (i) the SEC, PCAOB, Internal Revenue Service (IRS) (actions by the
16 Director of Practice); or

17 (ii) another state board of accountancy for any cause other than
18 failure to pay a professional license fee by the due date or failure to meet
19 the continuing professional education requirements of another state board of
20 accountancy; or

21 (iii) any other federal or state agency regarding the licensee's conduct
22 while rendering professional services; or

23 (iv) any foreign authority or credentialing body that regulates the
24 practice of accountancy.

25 (D) Occurrence of any matter reportable that must be reported by the
26 licensee to the PCAOB pursuant to the Sarbanes-Oxley Act Section
27 102(b)(2)(f) and PCAOB Rules and forms adopted pursuant thereto;

1 (E) Notice of disciplinary charges filed by the SEC, PCAOB, IRS, or
2 another stateboard of accountancy, or a federal or state taxing, insurance or
3 securitiesregulatory authority, or foreign authority or credentialing body
4 that regulatesthe practice of accountancy;

5 (F) Any judgment, award or settlement of a civil action or arbitration
6 proceedingof \$150,000 or more in which the licensee was a party if the
7 matter includedallegations of gross negligence, violation of specific
8 standards of practice,fraud, or misappropriation of funds in the practice of
9 accounting; provided,however, licensed firms shall only notify the Board
10 regarding civil judgments,settlements or arbitration awards directly
11 involving the firm's practice ofpublic accounting in Guam; or

12 (G) Criminal charges, deferred prosecution or conviction or plea of
13 no contest towwhich the licensee is a defendant if the crime is:

14 (i) any felony under the laws of the United States or of any state of
15 theUnited States or any foreign jurisdiction; or

16 (ii) a misdemeanor if an essential element of the offense is
17 dishonesty,deceit, or fraud.

18 (2) The licensee designated by each CPA firm pursuant to
19 §35107(d)(2)(A) of the Act(as responsible for the proper registration of the
20 firm) shall report any matterreportable under this rule to which a non-
21 licensee owner with a principal place ofbusiness in this state is a party.

22 **(c) Participation in multistate enforcement compacts.**

23 Notwithstanding any other provision of law or regulation to the
24 contrary, the Board mayparticipate in any enforcement agreement or
25 compact with other state boards of accountancyto facilitate public
26 protection through the enforcement of the act and cooperate with othersin
27 the enforcement of accountancy statutes and rules of Guam and other states.

1 **§2109. Enforcement Procedures – Hearings by the Board.**

2 **(a) Complaints and notices of hearing.**

3 (1) A complaint issued by the Board pursuant to §35111(a) of the
4 Act will include :

5 (A) A statement of matters asserted or charged; and

6 (B) References to any particular sections of the Act or of the Rules
7 which are asserted to have been involved in unlawful conduct.

8 (2) When the complaint and notice of hearing are served pursuant
9 to §35111(a) of the Act, they will be accompanied by:

10 (A) A copy of the Board's Rules under this 25 GAR §2109;

11 (B) A copy of §35111 of the Act;

12 (C) A copy of any particular sections of this Act or of any Rule
13 asserted to have been violated; and

14 (D) A brief statement calling attention to the rights of the licensee
15 or an individual with privileges under §35122 of the Act, under this Act and
16 the Rules, to examine reports and evidence in advance of the hearing; to
17 appear by counsel at the hearing to present evidence; and to appeal an
18 adverse decision.

19 **(b) Examination and copying of documents.**

20 Under §35111(b) of the Act, a respondent has the right in advance of
21 the hearing to examine and copy any report of investigation and
22 documentary or testimonial evidence and summaries of evidence in the
23 Board's possession relating to the subject matter of the complaint. The
24 right of examination may be exercised by the respondent or the
25 respondent's attorney or agent at the Board's office where the records in
26 question are kept, during regular business hours, on four days' advance
27 notice in writing. Copies will be promptly furnished of any documents or

1 other materials designated for copying, but the Board may charge a fee for
2 such copying pursuant to these Rules.

3 (c) **Conduct of hearing.**

4 (1) A hearing under §35111 of the Act shall be conducted by and
5 shall be under the control of a presiding officer appointed by the Board.

6 (2) The order of proceedings shall be as follows:

7 (A) Statement and presentation of evidence supporting the
8 complaint by the investigating officer, if any, by a Board member
9 designated for that purpose, or by counsel.

10 (B) Statement and presentation of evidence of the respondent, in
11 person (or in the case of a firm through a partner, officer, director, member,
12 manager or shareholder) and/or by counsel.

13 (C) Rebuttal evidence in support of the complaint.

14 (D) Surrebuttal evidence of the respondent.

15 (E) Closing statements.

16 (F) Board decision, which pursuant to §35111(h) of the Act must be
17 by written vote of a majority of the Board excluding members disqualified
18 under §35111(d) of the Act to sustain any charge and impose any penalty.

19 (3) The presiding officer, Board members, the respondent and the
20 person presenting the complaint shall have the right to question or examine
21 or cross-examine any witness.

22 (4) The burden of proof to support a violation of the Act or Rules
23 rests with the Board.

24 (5) The hearing may be continued with recesses as determined by
25 the presiding officer.

26 (6) The presiding officer may set reasonable time limits for oral
27 presentation.

1 (7) Exhibits shall be marked, and preserved along with the record
2 of the hearing.

3 (d) **Evidentiary rules.**

4 (1) Under §35111(f) of the Act, the Board is not bound by technical
5 rules of evidence, and in its discretion may consider any evidence of a kind
6 commonly relied upon by reasonably prudent persons in the conduct of
7 their affairs.

8 (2) All such evidence that is offered and *not* objected to will be
9 received by the presiding officer unless the presiding officer determines that
10 it is irrelevant, immaterial or unduly repetitious.

11 (3) Evidence may be received provisionally, subject to a later
12 ruling by the presiding officer as to its admissibility; but any such ruling
13 must be made *before* closing statements are heard pursuant to 25 GAR
14 §2109(c)(2)(E).

15 (e) **Publication of decisions.**

16 Decisions by the Board following hearings under §35111 of the Act
17 will, if they sustain any charge, be made public. Decisions that do not
18 sustain a charge may be made public at the Board's discretion.

19 **§2110. Reinstatement.**

20 (a) **Applications for relief from disciplinary penalties.**

21 (1) A person or firm whose license has been revoked or suspended
22 or an individual whose privileges under §35122 of the Act have been
23 revoked or limited, or a person or firm that has been put on probation
24 pursuant to §35109 of the Act may apply to the Board for modification of
25 the suspension, revocation or probation after completion of all requirements
26 contained in the Board's original order.

27 (2) The application shall be in writing; shall set out and, as

1 appropriate, substantiate the reasons constituting good cause for the relief
2 sought, and shall be accompanied by at least two supporting
3 recommendations, under oath, from licensees who have personal
4 knowledge of the activities of the applicant since the suspension or
5 revocation was imposed.

6 (b) **Action by the Board.**

7 (1) An application pursuant to 25 GAR §2110(a) will ordinarily be
8 processed by the Board upon the basis of the materials submitted in support
9 thereof, supplemented by such additional inquiries as the Board may
10 require. At the Board's discretion a hearing may be held on an application,
11 following procedures the Board may find suitable for the particular case.

12 (2) The Board may impose appropriate terms and conditions for
13 reinstatement of a license or privileges under §35122of the Act or
14 modification of a suspension, revocation or probation.

15 (3) In considering an application under 25 GAR §2110(a), the
16 Board may consider all activities of the applicant since the disciplinary
17 penalty from which relief is sought was imposed, the offense for which the
18 applicant was disciplined, the applicant's activities during the time
19 thelicense or privileges under §35122of the Act was in good standing, the
20 applicant's rehabilitative efforts, restitution to damaged parties in the matter
21 for which the penalty was imposed, and the applicant's general reputation
22 for truth and professional probity.

23 (4) No application for reinstatement will be considered while the
24 applicant is under sentence for any criminal offense, including any period
25 during which the applicant is on court-imposed probation or parole.

26 **§2111. Unlawful Acts.**

27 (a) **CPA firm names.**

1 A CPA Firm name may not be used unless such name has been
2 registered with and approved by the Board.

3 (1) A misleading CPA Firm name is one which:

4 (A) Contains any representation that would be likely to cause a
5 reasonable person to misunderstand or be confused about the legal form of
6 the firm, or about who are the owners or members of the firm, such as a
7 reference to a type of organization or an abbreviation thereof which does not
8 accurately reflect the form under which the firm is organized, for example:

9 (i) Implies the existence of a corporation when the firm is not
10 a corporation such as through the use of the words
11 "corporation", "incorporated", "Ltd.", "professional corporation", or an
12 abbreviation thereof as part of the firm name if the firm is not incorporated
13 or is not a professional corporation;

14 (ii) Implies the existence of a partnership when there is not a
15 partnership such as by use of the term "partnership" or "limited
16 liability partnership" or the abbreviation "LLP" if the firm is not such
17 an entity;

18 (iii) Includes the name of an individual who is not a CPA if the title
19 "CPAs" is included in the firm name;

20 (iv) Includes information about or indicates an association with
21 persons who are not members of the firm, except as permitted pursuant to
22 § 35113(h) of the Act; or

23 (v) Includes the terms "& Company", "& Associate", or "Group", but
24 the firm does not include, in addition to the named partner,
25 shareholder, owner, or member, at least one other unnamed partner,
26 shareholder, owner, member, or staff employee.

27 (B) Contains any representation that would be likely to cause a

1 reasonable person to have a false or unjustified expectation of favorable
2 results or capabilities, through the use of a false or unjustified statement of
3 fact as to any material matter;

4 (C) Claims or implies the ability to influence a regulatory body or
5 official;

6 (D) Includes the name of an owner whose license has been revoked
7 for disciplinary reasons by the Board, whereby the licensee has been
8 prohibited from practicing public accountancy or prohibited from using the
9 title CPA or holding himself out as a Certified Public Accountant.

10 (2) The following types of CPA Firm names are not in and of
11 themselves misleading and are permissible so long as they do not violate the
12 provisions of 25 GAR 2111(a)(1):

13 (A) A firm name that includes the names of one or more former or
14 present owners;

15 (B) A firm name that excludes the names of one or more former or
16 present owners;

17 (C) A firm name that uses the "CPA" title as part of the firm name
18 when all named individuals are owners of the firm who hold such title or are
19 former owners who held such title at the time they ceased to be owners of
20 the firm;

21 (D) A firm name that includes the name of a non-CPA owner if the
22 "CPA" title is not a part of the firm name;

23 (3) A Network firm as defined in the AICPA Code of Professional
24 Conduct ("Code") in effect December 15, 2014 may use a common brand
25 name, or share common initials, as part of the firm name;

26 (4) A Network firm as defined in the AICPA Code of Professional
27 Conduct ("Code") in effect December 15, 2014 may use the Network name

1 as the firm's name, provided it also shares one or more of the following
2 characteristics with other firms in the network:

3 (A) Common control, as defined by generally accepted accounting
4 principles in the United States, among the firms through ownership,
5 management, or other means;

6 (B) Profits or costs, excluding costs of operating the association,
7 costs of developing audit methodologies, manuals and training courses, and
8 other costs that are immaterial to the firm;

9 (C) Common business strategy that involves ongoing collaboration
10 amongst the firms whereby the firms are responsible for implementing the
11 association's strategy and are held accountable for performance pursuant to
12 that strategy;

13 (D) Significant part of professional resources;

14 (E) Common quality control policies and procedures that
15 participating firms are required to implement and that are monitored by the
16 association.

17 (b) **Safe harbor language.**

18 Non-licensees may use the following disclaimer language in
19 connection with financial statements to not be in violation of the Act:

20 'I (we) have prepared the accompanying (financial statements) of
21 (name of entity) as of (time period) for the (period) then ended. This
22 presentation is limited to preparing in the form of financial statements
23 information that is the representation of management (owners).

24 I (we) have not audited or reviewed the accompanying financial
25 statements and accordingly do not express an opinion or any other form of
26 assurance on them.'

27 **§2112. Substantial Equivalency**

1 **(a) Substantial Equivalency and Internet Practice.**

2 An individual entering into an engagement to provide professional
3 services via a Web site pursuant to §35122 of the Act shall disclose, via any
4 such Web site, the state of the individual's principal place of business,
5 license number and an address as a means for regulators and the public to
6 contact the individual regarding complaints, questions or regulatory
7 compliance.

8 **(b) Practice in other states through substantial equivalency.**

9 As a pre-condition for the use of practice privileges in another
10 jurisdiction, any licensee of Guam offering or rendering services in or to
11 another jurisdiction pursuant to practice privileges based upon their license
12 from Guam is deemed to have consented to the administrative jurisdiction of
13 the other state board of accountancy, and is deemed to have consented to the
14 requirements of the Act. The failure by a licensee of Guam to cooperate in
15 another state's board of accountancy's investigation shall be grounds for
16 discipline by this Board.

17 **(c) Reporting moral character violations.**

18 (1) Any individual using practice privileges in Guam, shall notify this
19 Board within thirty (30) days of any occurrence described in 25 GAR
20 §2107(a)(1) or §2107(a)(2).

21 (2) Any licensee of Guam using practice privileges in another state
22 shall notify this Board and the state board of any other state in which said
23 licensee uses practice privileges within thirty (30) days of any occurrence
24 described in 25 GAR §2107(a)(1) or §2107(a)(2).

25 **(d) Continuing professional education requirements for practice**
26 **privileges.**

27 Any individual using practice privileges in Guam who complies with

1 the CPEREquirements applicable in the state where their principal place of
2 business is located, shallbe deemed to have complied with the CPE
3 requirements of Guam.

4 **§2113. Code of Professional Conduct.**

5 (a) **Ethical Rules.** In the case of licensees, the Code of
6 Professional Conduct of this Board are those published separately for
7 purposes of convenience and are those published by the American Institute
8 of CPAs entitled AICPA Code of Professional Conduct, as adopted, and
9 any revisions made thereto. These Rules shall be known as the Code of
10 Professional Conduct and by reference thereto are included herein and shall
11 have the full force and effect of a regulation of this Board. These Rules are
12 promulgated for the purpose of maintaining high standards of professional
13 conduct by licensees."

14 **Section 46.** Section 45 of this Act is considered part of the Guam
15 Administrative Rules and may be amended through the Administrative
16 Adjudication process.

17 **Section 47. Severability.** *If* any provision of this law or its application to any
18 person or circumstance is found to be invalid or contrary to law, such invalidity
19 shall *not* affect other provisions or applications of this law which can be given
20 effect without the invalid provisions or application, and to this end the provisions
21 of this law are severable.



I Mina'Trentai Tres na Liheslaturan Guåhan
SENATOR MICHAEL F.Q. SAN NICOLAS

Committee on Finance & Taxation,
General Government Operations, and Youth Development

November 7, 2016

Bill No. 187-33 (COR), introduced by Vice Speaker Benjamin J. Cruz: AN ACT TO *AMEND* CHAPTER 35, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE GUAM ACCOUNTANCY ACT OF 2003, AND TO *REPEAL* AND *REENACT* TITLE 25, CHAPTER 2 OF THE GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES WITHIN THE ADMINISTRATIVE RULES AND REGULATIONS OF THE GUAM BOARD OF ACCOUNTANCY.

NAME (Please print)	AGENCY/ ORGANIZATION	CONTACT NUMBER	ORAL TESTIMONY	WRITTEN TESTIMONY	IN FAVOR	NOT IN FAVOR
DAVE SANFORD	Guam B.O. Account	647-0220 x102	✓	✓	✓	
John Onedera	GIBOA	647-3700				
LT Qui-						



SPONSOR STATEMENT

Vice Speaker Benjamin J.F. Cruz

Bill No. 187-33

The Guam Board of Accountancy administers the Certified Public Accountant (CPA) examination under the current *Guam Accountancy Act of 2003*, which was last amended in 2006. Several years have passed and it is now imperative that we update existing Guam laws to incorporate the changes that have been made to the *Uniform Accountancy Act* nationwide. These changes, reflected in Bill No. 187-33, include:

1. Updating and clarifying educational qualifications required of candidates for the CPA Exam;
2. Updating reciprocity requirements relative to national and international “mobility” standards;
3. Updating definitions relative to evolving professional accounting standards and standard setting organizations;
4. Updating the *Guam Accountancy Act* for changes in the computer- based CPA exam administrative procedures; and
5. Clarifying the existing *Guam Accountancy Act* as originally passed and amended to date.

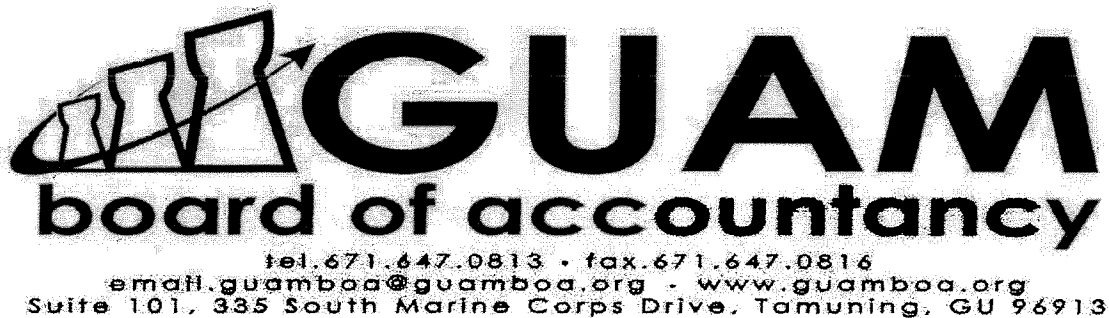
The first major change is in updating and clarifying the educational qualifications required of candidates for the CPA Exam. Previously, at least a college education—including a bachelor’s degree—would have been enough. Now, as national standards have followed, a 150 semester hour of college education will be required. Although this major shift is apparent in the national arena—and we are attempting to ensure that the same standard is kept here on Guam—there is a FIVE YEAR grace period immediately following the effective date of this Act. That means that those currently attempting the CPA Exam without the 150 semester hours will have FIVE YEARS to pass it and get licensed prior to this Act taking effect.

The accounting profession takes no exception to the expanding global marketplace, and the CPA license is something that the national and international community has come to acknowledge. CPA licensees that are licensed in many other jurisdictions in the United States have mobility standards that allow CPAs to cross borders and perform certain services.

Moreover, this legislation ensures consistency with national professional accounting standards and definitions. Bill 187 also reflects the updated computer-based technology through which interested applicants take the CPA Exam.

As with any legislation, it is imperative that the law-making body review policy that may be out-dated and I appreciate the research performed by the Guam Board of Accountancy in ensuring the accuracy and completeness of this. Bill 187 is the first step in ensuring our financial reporting framework—both in government and in the private sector—are performed by competent, ethical, and intelligent individuals. At least—that is my hope in moving this legislation forward. I look forward to the Guam Board of Accountancy's testimony relative to the detailed changes as proposed in this bill and their perspectives.

Thank you.



November 7, 2016

Honorable Michael F.Q. San Nicolas
Chairman
Committee on Finance & Taxation, General Government Operations and Youth Development
I Mina'trentai Tres Na Liheslaturan Guåhan
155 Hessler Place
Hagåtña, Guam 96910

Dear Senator San Nicolas:

Please accept this letter and attachment as the Guam Board of Accountancy's (GBOA) testimony in support of Bill 187-33, which is specifically designed to revise existing statutes, administrative rules and regulations, for the purpose of bettering Guam's compliance with and administration of nationally and internationally accepted standards and practices of public accountancy.

Attached is a Summary Table of Contents that provides a brief explanation of the reasoning for the changes put forth in the individual bill sections. Please note that this bill is the result of various GBOA discussions with the National Association of State Boards of Accountancy (NASBA), the American Institute of CPAs (AICPA), as well as review sessions with the Guam Society of CPAs Board of Directors and members, the Guam Public Auditor, and concerned University of Guam accounting faculty and administrators, over the past two years.

Essentially, this bill updates educational qualifications required of CPA exam candidates and accreditation standards required of educational institutions; updates reciprocity requirements relative to national and international standards; and clarifies several professional definitions and standards relative to the practice of public accountancy.

Most importantly, however, the Board supports these changes as a means to enhance Guam's viability as a fully substantially equivalent jurisdiction for US CPA examination candidates throughout Micronesia and the Asia-Pacific region, and as a licensing jurisdiction acceptable throughout the world.

We would certainly be pleased to address any questions or concerns you may have, as necessary, to expedite the passage of this bill, thus enabling Guam's licensed CPAs full substantial equivalency with the rest of the nation.

If you need any additional information, please let me know at your earliest convenience. Thank you.

Very truly yours,

D.N. Sanford
Executive Director

Enclosures

Guam Board of Accountancy – Bill 187-33

Summary Table of Contents Keyed to UAA Section

Bill 187-33 Section Number	GCA/GAR Section	REASON	UAA 7 th (6 th) Edition Reference
§2	35103(b)	Include ALL attest engagements and add PCAOB reference	§3(b)
§3	35103(r)	Add “this state” specificity to STATE definition	§3(t)
§4	35103(s)	Add disregard for sequence of attainment under Substantial equivalency	§3(u)
§5	35103(v)	Add Home Office definition for Substantial Equivalency Notice service	§3(h) (6 th)
§6	35104(a)	Delete obsolete staggered term appointments language	§4(a)
§7	35104(g)	Add reference to PCAOB and other appropriate regulatory authorities	§4(g)
§8	35104(j)	Add Confidentiality of records	§4(j)
§9	35105(c)	Implement 150 hour requirement for licensure with a 5 year phase-in period	§5(c)
§10	35105(d)(1)	Change CPA exam availability to reflect existing CBT provisions	§5(d)
§11	35105(d)(2)	Enable completion of education requirements within 18 months following taking of the CPA exam	none
§12	35105(f)	Allow credit for 1 year of experience for obtaining 150 hour requirement Delete obsolete language re: previous years’ requirements	§5(f)
§13	35106(a)(2)	Correct reference to “this Chapter”	§6(a)
§14	35106(c)(2)	Eliminate Firm Permit requirement for individual CPA	§6(c)(2)
§15	35106(j)	Typographical error – correct section number reference	§6(i)
§16	35106(e)	Require Individual CPAs issuing compilations to be peer reviewed	§6(j)
§17	35107(a)	Require Firm Permit to Practice - for performance of attest services	§7(a)
§18	35107(d)(1)	Add “mobility” language exempting Substantially Equivalent licensees of other jurisdictions from the Guam license requirement	§7(c)(1)
§19	35107(d)(2)		§7(c)(2)
§20	35107(d)(3)		§7(c)(3)
§21	35107(d)(4)		§7(c)(4)
§22	35109(a)(4)	Clarify language referencing regulatory authorities and the PCAOB	§10(a)(4)
§23	35109(a)(11)	Typographical error – should read “; or”, not “; and” re: 35109(a)(12)	§10(a)(11)
§24	35111(k)	Clarify Board’s ability to Notice disciplinary actions to other regulatory authorities	§12(k)
§25	35113(a)	Add “mobility” language re: Substantially Equivalent “practice privileges”	§14(a)
§26	35113(b)		§14(b)
§27	35113(c)		§14(c)
§28	35113(d)	Delete obsolete “website” language	§14(d)
§29	35113(h)	Clarify Firm names to include common brand names and Network Firm names	§14(i)
§30	35113(o)	Clarify Non-resident Firm practice privileges	§14(p) (6 th)

Guam Board of Accountancy – Bill 187-33

Summary Table of Contents Keyed to UAA Section

Bill 187-33 Section Number	GCA/GAR Section	REASON	UAA 7 th (6 th) Edition Reference
§31	35115(a)	Amend unlawful acts language to include Notice to “any State”	§16(a)
§32	35117	Amend Confidential Communications language to include compliance with applicable laws, regulations and PCAOB requirements	§18
§33	35122(a)(1)	Amend Substantial Equivalency provisions to enable “individual mobility” through the “no notice, no fee, no escape” scenario Clarify “individual mobility” consent to local jurisdiction to include employing Firm Require individual performing attest services to do so through a licensed Firm Repealed original Substantially Equivalent provisions	§23(a)(1)
§34	35122(a)(2)		§23(a)(2)
§35	35122(a)(3)		§23(a)(3)
§36	35122(a)(4)		§23(a)(4)
§37	35122(c)		
§38	35103(p)	Amend Report definition for attest and compilation service reference changes	§3(r)
§39	35113(g)(1)	Amend language for attest service reference changes	§14(h)(1)
§40	35113(i)	Correct reference to “this Chapter”	§14(j)
§41	35106(d)	Amend to specifically reference “reactivation” of an inactive license	§6(d)
§42	35103(h)	Clarify certificate, license and permit references	§3(h)
§43	35113(e)	Repeal inapplicable reference to public accountants	§14(e)
§44	35113(f)	Amend to include reference to public accountants	§14(f)
§45	Title 25 G.A.R. Chapter 2	Repeals and Reenacts the: <u>Guam Accountancy Act Administrative Rules</u> §2101. Introduction <u>Preamble.</u> §2102. Definitions <u>Terms Used in These Rules.</u> §2103. Guam Board of Accountants <u>Accountancy.</u> §2104. <u>Certified Public Accountants.</u> §2105. Permits to Practice – Individuals <u>Issuance of Certificates and Licenses,</u> <u>Renewal of Licenses, Continuing Professional Education and</u> <u>Reciprocity.</u> §2106. <u>Permits to Practice - Firms.</u> §2107. <u>Enforcement Actions Against</u> against <u>Licensees.</u> §2108. <u>Enforcement Procedures - Investigations.</u> §2109. Enforcement Procedures - Hearings by the Board. §2109. 2110. <u>Reinstatement.</u> §2111. 2111. <u>Unlawful Acts.</u> §2112. 2112. <u>Substantial Equivalency.</u> §2113. 2113. <u>Code of Professional Conduct.</u>	UAA Model Rules 2011-2014, with revisions as necessary to accommodate Guam’s specific requirements (chiefly, no provision for Firm mobility)
§46	none	Provides for Section 45 “Rules” to be amend through the AA process	none
§47	none	Severability provision	none



COMMITTEE ON RULES

I Mina'trentai Tres na Liheslaturan Guåhan • The 33rd Guam Legislature
155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com
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Senator
Rory J. Respicio
CHAIRPERSON
MAJORITY LEADER

Senator
Thomas C. Ada
VICE CHAIRPERSON
ASSISTANT MAJORITY LEADER

Speaker
Judith T.P. Won Pat, Ed.D.
Member

Vice-Speaker
Benjamin J.F. Cruz
Member

Legislative Secretary
Tina Rose Muna Barnes
Member

Senator
Dennis G. Rodriguez, Jr.
Member

Senator
Frank Blas Aguon, Jr.
Member

Senator
Michael F.Q. San Nicolas
Member

Senator
Nerissa Bretania Underwood
Member

V. Anthony Ada
MINORITY LEADER

Mary C. Torres
MINORITY MEMBER

December 18, 2015

Memorandum

To: Rennae Meno
Clerk of the Legislature

From: Senator Rory J. Respicio
Majority Leader & Rules Chair

Subject: Fiscal Notes and Fiscal Notes Waivers

Hafa Adai!

Attached please find the fiscal notes and fiscal note waivers for the bill numbers listed below. Please note that the fiscal notes and fiscal note waivers are issued on the bills as introduced.

FISCAL NOTES:

Bill No. 147-33(COR)
Bill No. 198-33(LS)
Bill No. 206-33(COR)
Bill No. 207-33(COR)
Bill No. 208-33(LS)
Bill No. 210-33(COR)

FISCAL NOTES WAIVERS:

Bill No. 187-33(COR)
Bill No. 209-33(COR)

Please forward the same to MIS for posting on our website. Please contact our office should you have any questions regarding this matter.

Si Yu'os ma'åse'!

2015 DEC 18 AM 10:58

RJR



BUREAU OF BUDGET & MANAGEMENT RESEARCH

OFFICE OF THE GOVERNOR
Post Office Box 2950, Hagåtña Guam 96932

EDDIE BAZA CALVO
GOVERNOR

RAY TENORIO
LIEUTENANT GOVERNOR


JOSE S. CALVO
DIRECTOR

LESTER L. CARLSON JR.
DEPUTY DIRECTOR

OCT 26 2015

The Bureau requests that Bill No. 187-33(COR) be granted a waiver pursuant to Public Law 12-229 as amended for the following reason(s):

The above referenced Bill is administrative in nature and does not have any potential impact upon the revenues or the expenditure of any funds of the Government of Guam.


JOSE S. CALVO



COMMITTEE ON RULES

I Mina'trentai Tres na Liheslaturan Guåhan • The 33rd Guam Legislature

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Senator
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Senator
Nerissa Bretania Underwood
Member

V. Anthony Ada
MINORITY LEADER

Mary C. Torres
MINORITY MEMBER

October 13, 2015

MEMORANDUM

To: Rennae Meno
Clerk of the Legislature

Attorney Therese M. Terlaje
Legislative Legal Counsel

From: Senator Rory J. Respicio
Chairperson, Committee on Rules

Subject: Referral of Bill No. 187-33(COR)

As the Chairperson of the Committee on Rules, I am forwarding my referral of **Bill No. 187-33(COR)**.

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Tres Na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment

I Mina'Trentai Tres Na Liheslaturan Received
Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES
187-33 (COR)	B. J.F. Cruz	AN ACT TO AMEND CHAPTER 35, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE GUAM ACCOUNTANCY ACT OF 2003, AND TO REPEAL AND REENACT TITLE 25, CHAPTER 2 OF THE GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES WITHIN THE ADMINSTRATIVE RULES AND REGULATIONS OF THE GUAM BOARD OF ACCOUNTANCY.	10/12/15 1:09 p.m.	10/13/15	Committee on Finance and Taxation, General Government Operations and Youth Development			



Senator Michael San Nicolas <senatorsannicolas@gmail.com>

First Public Notice - November 7, 2016 Legislative Hearings

Senator Michael San Nicolas <senatorsannicolas@gmail.com>

Fri, Oct 28, 2016 at 3:44 PM

To: Senator Michael San Nicolas <senatorsannicolas@gmail.com>

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FIRST PUBLIC NOTICE

FOR IMMEDIATE RELEASE

October 28, 2016

In accordance with the Open Government Law, relative to notices for public meetings, please be advised that Senator Michael F.Q. San Nicolas, Chairman of the Committee on Finance & Taxation, General Government Operations, and Youth Development, will convene a legislative hearing on **Monday, November 7, 2016**, beginning at **9:00 a.m.**, in / *Liheslaturan Guåhan's* Public Hearing Room, for the following items:

Bill No. 187-33 (COR), introduced by Vice Speaker Benjamin J. Cruz: AN ACT TO AMEND CHAPTER 35, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE GUAM ACCOUNTANCY ACT OF 2003, AND TO REPEAL AND REENACT TITLE 25, CHAPTER 2 OF THE GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES WITHIN THE ADMINISTRATIVE RULES AND REGULATIONS OF THE GUAM BOARD OF ACCOUNTANCY.

Nomination of **Renie Llaneta**

Position: **Member, Alcohol Beverage Control Board**

Length of Term: **Two (2) Years**

Nomination of **Belinda Mejia**

Position: **Member, Alcohol Beverage Control Board**

Length of Term: **Two (2) Years**

Nomination of **Geraldine Leon Guerrero**

Position: **Member, Alcohol Beverage Control Board**

Length of Term: **Two (2) Years**

Nomination of **WILLIAM CASSIDY**

Position: **Insurance Business Officer Representative, Guam Banking and Insurance Board**

Length of Term: **Six (6) Years**

Nomination of **ANTOINETTE JOHNSON**


Position: **Real Estate Broker Member, Real Estate Commission**


Length of Term: **Four (4) Years**


If written testimonies are to be presented for the items listed above, copies should be delivered prior to the hearing date. Testimonies should be addressed to Senator Michael F.Q. San Nicolas and will be accepted via hand delivery to our office at the DNA Building, Suite 407, 238 Archbishop Flores Street, Hagatna, Guam; at the mail room at the Main Legislature Building at 155 Hesler Place, Hagatna, Guam 96910; or via email to senatorsannicolas@gmail.com. In compliance with the Americans with Disabilities Act, individuals requiring special accommodations or services should contact the Office of Senator Michael F.Q. San Nicolas at (671) 472-6453 or by sending an email to senatorsannicolas@gmail.com.


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6 attachments


 **Bill No. B187-33 (COR).pdf**
2202K

 **Cassidy appt.pdf**
989K

 **Johnson Appt.pdf**
1607K

 **Leon Guerrero appt.pdf**
1003K

 **Llaneta appt.pdf**
3083K

 **Mejia appt.pdf**
972K



Senator Michael San Nicolas <senatorsannicolas@gmail.com>

Second Public Notice - November 7, 2016 Legislative Hearings

Senator Michael San Nicolas <senatorsannicolas@gmail.com>

Fri, Nov 4, 2016 at 1:22 PM

To: Senator Michael San Nicolas <senatorsannicolas@gmail.com>

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SECOND PUBLIC NOTICE

FOR IMMEDIATE RELEASE

November 4, 2016

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Updated: October 27, 2016

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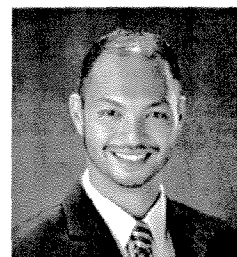
Updated: October 27, 2016

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Senator Michael F.Q. San Nicolas

Chairman - Committee on Finance & Taxation,
General Government Operations, and Youth Development
I Mina'trentai Tres Na Liheslaturan Guåhan | 33rd Guam Legislature



Public Hearing
November 7, 2016
9:00 a.m.

AGENDA

- I. Call to Order**
- II. Opening Remarks/Announcements**
- III. Items for Public Consideration**

Bill No. 187-33 (COR), introduced by Vice Speaker Benjamin J. Cruz: AN ACT TO *AMEND* CHAPTER 35, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE GUAM ACCOUNTANCY ACT OF 2003, AND TO *REPEAL* AND *REENACT* TITLE 25, CHAPTER 2 OF THE GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES WITHIN THE ADMINISTRATIVE RULES AND REGULATIONS OF THE GUAM BOARD OF ACCOUNTANCY.

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Nomination of Antoinette Johnson

Position: **Real Estate Broker Member, Real Estate Commission**
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IV. Closing Remarks

V. Adjournment



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Suite 101, 335 South Marine Corps Drive, Tamuning, GU 96913

November 7, 2016

Honorable Michael F.Q. San Nicolas
Chairman
Committee on Finance & Taxation, General Government Operations and Youth Development
I Mina'trentai Tres Na Liheslaturan Guåhan
155 Hessler Place
Hagåtña, Guam 96910

Dear Senator San Nicolas:

Please accept this letter and attachment as the Guam Board of Accountancy's (GBOA) testimony in support of Bill 187-33, which is specifically designed to revise existing statutes, administrative rules and regulations, for the purpose of bettering Guam's compliance with and administration of nationally and internationally accepted standards and practices of public accountancy.

Attached is a Summary Table of Contents that provides a brief explanation of the reasoning for the changes put forth in the individual bill sections. Please note that this bill is the result of various GBOA discussions with the National Association of State Boards of Accountancy (NASBA), the American Institute of CPAs (AICPA), as well as review sessions with the Guam Society of CPAs Board of Directors and members, the Guam Public Auditor, and concerned University of Guam accounting faculty and administrators, over the past two years.

Essentially, this bill updates educational qualifications required of CPA exam candidates and accreditation standards required of educational institutions; updates reciprocity requirements relative to national and international standards; and clarifies several professional definitions and standards relative to the practice of public accountancy.

Most importantly, however, the Board supports these changes as a means to enhance Guam's viability as a fully substantially equivalent jurisdiction for US CPA examination candidates throughout Micronesia and the Asia-Pacific region, and as a licensing jurisdiction acceptable throughout the world.

We would certainly be pleased to address any questions or concerns you may have, as necessary, to expedite the passage of this bill, thus enabling Guam's licensed CPAs full substantial equivalency with the rest of the nation.

If you need any additional information, please let me know at your earliest convenience. Thank you.

Very truly yours,

D.N. Sanford
Executive Director

Enclosures

Guam Board of Accountancy – Bill 187-33

Summary Table of Contents Keyed to UAA Section

Bill 187-33 Section Number	GCA/GAR Section	REASON	UAA 7 th (6 th) Edition Reference
§2	35103(b)	Include ALL attest engagements and add PCAOB reference	§3(b)
§3	35103(r)	Add “this state” specificity to STATE definition	§3(t)
§4	35103(s)	Add disregard for sequence of attainment under Substantial equivalency	§3(u)
§5	35103(v)	Add Home Office definition for Substantial Equivalency Notice service	§3(h) (6 th)
§6	35104(a)	Delete obsolete staggered term appointments language	§4(a)
§7	35104(g)	Add reference to PCAOB and other appropriate regulatory authorities	§4(g)
§8	35104(j)	Add Confidentiality of records	§4(j)
§9	35105(c)	Implement 150 hour requirement for licensure with a 5 year phase-in period	§5(c)
§10	35105(d)(1)	Change CPA exam availability to reflect existing CBT provisions	§5(d)
§11	35105(d)(2)	Enable completion of education requirements within 18 months following taking of the CPA exam	none
§12	35105(f)	Allow credit for 1 year of experience for obtaining 150 hour requirement Delete obsolete language re: previous years’ requirements	§5(f)
§13	35106(a)(2)	Correct reference to “this Chapter”	§6(a)
§14	35106(c)(2)	Eliminate Firm Permit requirement for individual CPA	§6(c)(2)
§15	35106(j)	Typographical error – correct section number reference	§6(i)
§16	35106(e)	Require Individual CPAs issuing compilations to be peer reviewed	§6(j)
§17	35107(a)	Require Firm Permit to Practice - for performance of attest services	§7(a)
§18	35107(d)(1)	Add “mobility” language exempting Substantially Equivalent licensees of other jurisdictions from the Guam license requirement	§7(c)(1)
§19	35107(d)(2)		§7(c)(2)
§20	35107(d)(3)		§7(c)(3)
§21	35107(d)(4)		§7(c)(4)
§22	35109(a)(4)	Clarify language referencing regulatory authorities and the PCAOB	§10(a)(4)
§23	35109(a)(11)	Typographical error – should read “; or”, not “; and” re: 35109(a)(12)	§10(a)(11)
§24	35111(k)	Clarify Board’s ability to Notice disciplinary actions to other regulatory authorities	§12(k)
§25	35113(a)	Add “mobility” language re: Substantially Equivalent “practice privileges”	§14(a)
§26	35113(b)		§14(b)
§27	35113(c)		§14(c)
§28	35113(d)	Delete obsolete “website” language	§14(d)
§29	35113(h)	Clarify Firm names to include common brand names and Network Firm names	§14(i)
§30	35113(o)	Clarify Non-resident Firm practice privileges	§14(p) (6 th)

Guam Board of Accountancy – Bill 187-33

Summary Table of Contents Keyed to UAA Section

Bill 187-33 Section Number	GCA/GAR Section	REASON	UAA 7 th (6 th) Edition Reference
§31	35115(a)	Amend unlawful acts language to include Notice to “any State”	§16(a)
§32	35117	Amend Confidential Communications language to include compliance with applicable laws, regulations and PCAOB requirements	§18
§33 §34 §35 §36 §37	35122(a)(1) 35122(a)(2) 35122(a)(3) 35122(a)(4) 35122(c)	Amend Substantial Equivalency provisions to enable “individual mobility” through the “no notice, no fee, no escape” scenario Clarify “individual mobility” consent to local jurisdiction to include employing Firm Require individual performing attest services to do so through a licensed Firm Repealed original Substantially Equivalent provisions	§23(a)(1) §23(a)(2) §23(a)(3) §23(a)(4)
§38	35103(p)	Amend Report definition for attest and compilation service reference changes	§3(r)
§39	35113(g)(1)	Amend language for attest service reference changes	§14(h)(1)
§40	35113(i)	Correct reference to “this Chapter”	§14(j)
§41	35106(d)	Amend to specifically reference “reactivation” of an inactive license	§6(d)
§42	35103(h)	Clarify certificate, license and permit references	§3(h)
§43	35113(e)	Repeal inapplicable reference to public accountants	§14(e)
§44	35113(f)	Amend to include reference to public accountants	§14(f)
§45	Title 25 G.A.R. Chapter 2	Repeals and Reenacts the: <u>Guam Accountancy Act Administrative Rules</u> §2101. Introduction <u>Preamble.</u> §2102. Definitions <u>Terms Used in These Rules.</u> §2103. Guam Board of Accountants <u>Accountancy.</u> §2104. Certified Public Accountants. §2105. Permits to Practice – Individuals <u>Issuance of Certificates and Licenses,</u> <u>Renewal of Licenses, Continuing Professional Education and</u> <u>Reciprocity.</u> §2106. Permits to Practice - Firms. §2107. Enforcement Actions Against <u>Licensees.</u> §2108. Enforcement Procedures - Investigations. §2109. <u>Enforcement Procedures - Hearings by the Board.</u> §2110. <u>Reinstatement.</u> §2111. <u>Unlawful Acts.</u> §2112. <u>Substantial Equivalency.</u> §2113. <u>Code of Professional Conduct.</u>	UAA Model Rules 2011- 2014, with revisions as necessary to accommodate Guam’s specific requirements (chiefly, no provision for Firm mobility)
§46	none	Provides for Section 45 “Rules” to be amend through the AA process	none
§47	none	Severability provision	none



May 2014

Uniform Accountancy Act Model Rules

**Published by the
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UNIFORM ACCOUNTANCY ACT RULES (*Rules*)

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Uniform

Accountancy

Rules

National Association of State Boards of Accountancy

August 2011

Introductory Comments

These Uniform Accountancy Rules (“Rules”) have been prepared by the National Association of State Boards of Accountancy (“NASBA”) as part of its continuing effort to update and promote uniformity in the regulatory schemes governing the practice of accountancy in the various jurisdictions.

These Rules are keyed to the Uniform Accountancy Act (“Uniform Act”) – Sixth Edition in several respects. Like most rules of administrative agencies they are intended in a general sense to implement or to explain specific statutory provisions governing the operations of the agency concerned; thus, in those cases where it appears appropriate for a Rule to contain a reference to a statutory provision, the reference provided in these Rules is to a provision of the Uniform Act. The organizing pattern of the Rules also reflects that of the Uniform Act: the numbered Articles under which the Rules are grouped correspond to section numbers in the Uniform Act.

The Rules are not intended to depend entirely upon the Uniform Act, or to be suitable for adoption only in jurisdictions where the accountancy law corresponds to the Uniform Act. Where the law that is in force varies from the Uniform Act, modifications may be necessary to adapt the Rules to the pertinent statute.

Preamble

These Rules are adopted by the _____ Board of Accountancy, pursuant to its authority under the [Public] Accountancy Act of 20___. Their purpose is to promote and protect the public interest by implementing the provisions of that Act, which provide for the issuance and renewal of certificates as certified public accountants; the renewal of registrations to public accountants; the issuance and renewal of permits to firms; and the regulation of licensees, all to enhance the reliability of information which is used for guidance in financial transactions or accounting for or assessing the financial status or performance of commercial, noncommercial and governmental enterprises.

ARTICLE 3 DEFINITIONS

Rule 3-1 - Terms used in these rules.

For purposes of these Rules the following terms have the meanings indicated:

- (a) “Act” means the [Public] Accountancy Act of _____, _____
[statutory reference].
- (b) “Financial statements” means statements and footnotes related thereto that undertake to present an actual or anticipated financial position as of a point in time, or results of operations, cash flow, or changes in financial position for a period of time, in conformity with generally accepted accounting principles or another comprehensive basis of accounting. The term does not include incidental financial data included in management advisory service reports to support recommendations to a client; nor does it include tax returns and supporting schedules.
- (c) For purposes of the definition of “attest” as provided in Section 3(b)(1) of the Act, the Board adopts and incorporates by reference the AICPA’s Statements on Auditing Standards (SAS) as they existed as of [*insert either the effective date of your state’s legislation adopting the current definition of “attest,” or a date after 1997 and before June 15, 2011*].

Rule 3-2 – Agreed upon procedure.

An “agreed-upon procedures engagement” is one which is to be performed in accordance with applicable attestation standards and is one in which a Licensee is engaged to issue a written finding(s) that (i) is based on specific procedures that the specified parties agree are sufficient for their purposes, (ii) is restricted to the specified parties, and (iii) does not provide an opinion or negative assurance.

Rule 3-3 - Audit.

“Audit” means the procedures performed in accordance with applicable auditing standards for the purpose of expressing or disclaiming an opinion on the fairness with which the historical financial information is presented in conformity with generally accepted accounting principles, another comprehensive basis of accounting, or basis of accounting described in the report.

Rule 3-4 – Professional engagement.

"Professional engagement" means an agreement between a client and a licensee relative to the performance of professional services and the services performed under this agreement.

ARTICLE 4
STATE BOARD OF ACCOUNTANCY

Rule 4-1 - Board meetings.

The Board shall meet at least ____ times each year. The chair or a quorum of the Board shall have the authority to call meetings of the Board. The Board shall follow and apply the rules of procedure, _____ [statutory reference], as regards notice and conduct of meetings.

Rule 4-2 - Election and tenure of officers.

The Board shall elect annually from among its members a chair, a vice-chair, and such other officers as the Board may require. The officers shall assume the duties of their respective offices at the conclusion of the meeting at which they were elected. They shall serve a term of one year, but shall be eligible for reelection.

Rule 4-3 - Duties of officers.

The chair or, in the event of the chair's absence or inability to act, the vice-chair shall preside at all meetings of the Board. The Board shall determine other duties of the officers.

Rule 4-4 - Fees.

Fees charged by the Board shall be as follows:

- | | | |
|-----|--|---------|
| (a) | Examination applications | \$_____ |
| (b) | Administration of examination, per section | \$_____ |
| (c) | Initial issuance of certificate | \$_____ |
| (d) | Renewal of certificate or registration | \$_____ |
| (e) | Initial firm permits | \$_____ |
| (f) | Renewal of firm permits, except for sole practitioners | \$_____ |
| (g) | Renewal of firm permits for sole practitioners | \$_____ |
| (h) | Delinquency fee for permit, certificate or registration renewal applications | \$_____ |
| (i) | Copies of records, per page | \$_____ |

- | | | |
|------------|---|----------------|
| (j) | Applications for reinstatement | \$_____ |
| (k) | Annual reports of the Board, per copy | \$_____ |
| (l) | Other fees (The Board may charge other fees as required) | \$_____ |

Rule 4-5 - Obligation of licensees to notify the Board of changes of address and other information.

Each licensee shall notify the Board in writing within thirty (30) days of any change of address or, in the case of individual licensees, change of employment.

Rule 4-6 - Communications.

A licensee or anyone using practice privileges pursuant to Sections 7 or 23 of the Act shall respond in writing to any registered or certified communication from the Board requesting a response. Unless otherwise specified in the Board's communication, the response must be sent within thirty (30) days of the date of such communication.

ARTICLE 5
CERTIFIED PUBLIC ACCOUNTANTS

Rule 5-1 - Education requirements – definitions.

- (a) **“Semester credit hour” (SCH) means the conventional college semester credit hour. “Quarter credit hours” may be converted to semester credit hours by multiplying them by two-thirds; i.e., one quarter credit hour equals two-thirds of a semester credit hour.**
- (b) **“College(s) or university(s)” means board-recognized institution(s) of higher education accredited by generally recognized accrediting organizations.**
- (c) **“Accreditation” reflects the quality control of the education process provided by generally recognized regional and/or national accreditation organizations. These Rules refer to three levels of accreditation. Level 1 represents the most comprehensive review at the accounting program level and Level 3 is the least comprehensive review at the college or university level. Colleges or universities without accreditation, as defined below, would generally lack any level of accreditation including the college or university, the business school or program (“business school”), and/or the accounting department or program (“accounting program”).**
 - (1) **Level 1 accreditation – the accounting program. In a Level 1 accreditation, the college or university, business school, and the accounting program are separately accredited. This level applies to an accounting program that is accredited by an organization recognized by the Council for Higher Education Accreditation (CHEA) as a specialized or professional accrediting organization, such as the Association to Advance Collegiate Schools of Business-International (AACSB). Accredited accounting programs have met standards substantially higher and much more specific than those required for Level 2 or Level 3 accreditation.**
 - (2) **Level 2 accreditation – the business school. In a Level 2 accreditation, the college or university and the business school are accredited, but the accounting program is not separately accredited. This level applies to a business school that is accredited by an organization recognized by the Council for Higher Education Accreditation (CHEA) as a specialized or professional accrediting organization, such as the AACSB or the Association of Collegiate Business Schools and Programs (ACBSP).**
 - (3) **Level 3 accreditation – the college or university. In a Level 3 accreditation, the college or university is accredited, but neither the business school nor the accounting program meet Level 1 or Level 2 accreditation requirements. This level applies to a degree-granting college or university that is not accredited at Level 1 or Level 2, but is accredited by an organization currently recognized by the Council for Higher Education Accreditation as a regional accrediting**

organization, such as Middle States Association of Colleges and Schools, New England Association of Schools and Colleges Commission on Colleges or Universities of Higher Education, North Central Association of Colleges and Schools-The Higher Learning Commission, Northwest Commission on Colleges and Universities, Southern Association of Colleges and Schools Commission on Colleges, and Western Association of Schools and Colleges Accrediting Commission for Senior Colleges and Universities.

- (4) College or university without accreditation – an educational institution or entity that does not have an accreditation of either the college or university, business school, or accounting program; or a college or university accredited by organizations not recognized by the Board.
- (d) “Integration of subject matter” means a program of learning where certain subjects, which may be discrete courses in some colleges or universities, are integrated or embedded within related courses. Colleges or universities that use an integrated approach to cover such multiple course subjects should provide evidence of the required coverage pursuant to Rule 5-2(d). Acceptance of integration of any subject matter requires Board approval.
- (e) “Ethics” means a program of learning that provides students with a framework of ethical reasoning, professional values and attitudes for exercising professional skepticism and other behavior that is in the best interest of the public and profession. At a minimum, an ethics program should provide a foundation for ethical reasoning and the core values of integrity, objectivity and independence.
- (f) “Internship” means faculty approved and appropriately supervised short-term work experience, usually related to a student’s major field of study, for which the student earns academic credit.
- (g) “Independent study” means academic work selected or designed by the student with the approval of the appropriate department of a college or university under faculty supervision. This work typically occurs outside of the regular classroom structure.

Rule 5-2 - Education requirements - determining compliance of the applicant’s education.

- (a) These requirements are intended to provide a foundation in accounting and business course subjects. The program should:
 - (1) Develop the skills required to apply the knowledge attained (including skills in communications, research, judgment and analysis).
 - (2) Include and emphasize ethical behavior and professional responsibility.
 - (3) Provide the highest quality instruction in subjects that clearly contribute to the

knowledge, skills and abilities necessary to meet the public's expectations of a CPA.

- (b) For purposes of Section 5(c) of the Uniform Accountancy Act, an applicant will be deemed to have met the education requirement(s) if the Board has determined the applicant has met the requirements of Rule 5-2(c) and Rule 5-2(d), together with appropriate consideration of Rule 5-2(a).
- (c) Determining compliance of the applicant's education shall be accomplished through the Board's use of the following procedures:

- (1) Reliance on accreditation, as defined in Rule 5-1(c), of the college or university, from which the candidate has obtained the necessary degree and hours as defined in Rule 5-2(d) for purposes of determining the acceptability of the degree and the amount of detailed review required for compliance with the accounting and business content.

State Boards may place significant reliance on the quality, content and delivery method of accounting and business courses included in accounting degrees from Level 1 colleges or universities and as such, transcripts from such colleges or universities would require minimal or no Board review. Colleges or universities with Level 2 accreditation would require little or no Board review of transcripts in terms of the business content, but the accounting content would require more review than Level 1. Transcripts from a Level 3 college or university would require more detailed review by the Board for compliance with the accounting and business content. Degrees from colleges or universities without accreditation or with accreditation by an organization not recognized by the Board would generally not be acceptable.

- (2) Reliance on other procedures and information where the degree and/or courses were obtained from a college or university(s) not meeting the accreditation requirements of Rule 5-2(c)(1). Accepting degrees or courses under Rule 5-2(d) should only be based on evidence of acceptable course content, instruction and quality as would be expected by accreditation and as approved by the Board.
 - (3) Reliance on other procedures and information where the requirements of Rule 5-2(d) are met by integration of subject matter. The requirements set forth in Rule 5-2(e) should be used to determine compliance.
- (d) An applicant shall be deemed to have satisfied the education requirements if the following conditions are met:
 - (1) Earned a graduate degree and/or a baccalaureate degree at a college or university that is accredited, as described in Rule 5-1(c);
 - (2) Earned a minimum of 24 SCH (or the equivalent) of accounting courses at the

undergraduate or graduate level, excluding principles or introductory accounting courses, covering some or all of the following subject-matter content, which are to be contemporaneously derived from the Uniform CPA Examination Content Specification Outline (CSO):

- (i) Financial accounting and reporting for business organizations**
 - (ii) Financial accounting and reporting for government and not-for-profit entities**
 - (iii) Auditing and attestation services**
 - (iv) Managerial or cost accounting**
 - (v) Taxation**
 - (vi) Fraud examination**
 - (vii) Internal controls and risk assessment**
 - (viii) Financial statement analysis**
 - (ix) Accounting research and analysis**
 - (x) Tax research and analysis**
 - (xi) Accounting information systems**
 - (xii) Ethics (accounting course), as described in Rule 5-2 (d) (6)**
 - (xiii) Other areas included in the CSO or as may be approved by the Board.**
- (3) Earned a minimum of two SCH in research and analysis relevant to the course content described in 5-2(d)(2) through a discrete undergraduate and/or graduate accounting course, or two SCH integrated throughout the undergraduate and/or graduate accounting curriculum. Colleges or universities must provide evidence of coverage under integration as specified in Rule 5-2(e). The SCH earned through a discrete course in research and analysis in accounting may fulfill two of the SCH of the accounting subject matter requirements in Rule 5-2(d)(2).**
- (4) Earned a minimum of 24 SCH (or the equivalent) of business courses, other than accounting, at the undergraduate and/or graduate level, covering some or all of the following subject-matter content:**
- (i) Business law**
 - (ii) Economics**
 - (iii) Management**
 - (iv) Marketing**
 - (v) Finance**
 - (vi) Business communications**
 - (vii) Statistics**
 - (viii) Quantitative methods**
 - (ix) Information systems or technology**
 - (x) Ethics (business course), as described in Rule 5-2 (c) (6)**
 - (xi) Other areas as may be approved by the Board.**
- (5) Earned a minimum of two SCH in communications in an undergraduate and/or a graduate course listed or cross-listed as an accounting or business course or**

two SCH integrated throughout the undergraduate or graduate accounting or business curriculum. Colleges or universities must provide evidence of coverage under integration as specified in 5-2(e). The SCH earned through a discrete course in communications may fulfill two SCH of the subject matter requirements of Rule 5-2(d)(4).

- (6) Earned a minimum of three SCH in an undergraduate and/or a graduate course listed or cross listed as an accounting or business course in ethics as defined in Rule 5-1(e). A discrete three SCH course in ethics may count towards meeting the accounting or business course requirements of Rule 5-2(d)(2) or Rule 5-2(d)(4). As an alternative, colleges or universities may choose to integrate the course throughout the undergraduate and/or graduate accounting or business curriculum. Universities must provide evidence of coverage under integration as specified in Rule 5-2(e). Proof of coverage may be provided through specific evaluation by a national accrediting agency recognized by CHEA, such as AACSB or ACBSP, in which evidence is provided to assure the Board that the program of learning defined in Rule 5-1(e) has been adequately covered and at the equivalent of the three SCH minimum. Alternate methods for proof of ethics coverage may be determined and approved by the Board following careful scrutiny.
- (7) A maximum of six SCH for internships and independent study, as defined in Rule 5-1(f) and Rule 5-1(g), may count towards the subject matter requirements of Rule 5-2(d)(2) or Rule 5-2(d)(4). However, of the six SCH, a maximum of three SCH may apply to accounting courses under Rule 5-2(d).
- (e) Colleges or universities that use an integrated approach to meet the requirements of Rule 5-2(c)(3, 5 or 6) must provide evidence that the respective subjects adequately cover the desired content, with acceptable instruction and quality to attain the objectives. Proof of coverage may be provided through specific evaluation by a national accrediting agency recognized by CHEA, such as AACSB or ACBSP. Alternate methods for proof of coverage may be determined and approved by the Board following careful scrutiny.

Rule 5-3 - Applications for examination.

- (a) Applications to take the Certified Public Accountant Examination must be made on a form provided by the Board and filed with the Board by a due date specified by the Board in the application form.
- (b) An application will not be considered filed until the application fee and examination fee required by these Rules and all required supporting documents have been received, including proof of identity as determined by the Board and specified on the application form, official transcripts and proof that the Candidate has satisfied the education requirement.

- (c) A Candidate who fails to appear for the examination shall forfeit all fees charged for both the application and the examination.
- (d) The Board or its designee will forward notification of eligibility for the computer-based examination to NASBA's National Candidate Database.

Rule 5-4 - Time and place of examination.

Eligible Candidates shall be notified of the time and place of the examination, or shall independently contact the Board, the Board's designee or a test center operator to schedule the time and place for the examination at an approved test site. Scheduling reexaminations must be made in accordance with Rule 5-7(b) below.

Rule 5-5 - Examination content.

The examination required by Section 5 of the Act shall test the knowledge and skills required for performance as an entry-level certified public accountant. The examination shall include the subject areas of accounting and auditing and related knowledge and skills as the Board may require.

Rule 5-6 – Determining and reporting examination grades.

A Candidate shall be required to pass all Test Sections of the examination provided for in subsection 5(d) of the Act in order to qualify for a certificate. Upon receipt of advisory grades from the examination provider, the Board will review and may adopt the examination grades and will report the official results to the Candidate. The Candidate must attain the uniform passing grade established through a psychometrically acceptable standard-setting procedure and approved by the Board.

Rule 5-7 – Retake and granting of credit requirements.

- (a) A Candidate shall be required to pass all sections of the examination provided for in Section 5(d) of the Act in order to qualify for a certificate.
- (b) A Candidate may take the required Test Sections individually and in any order. Credit for any Test Section(s) passed shall be valid for eighteen months from the actual date the Candidate took that Test Section, without having to attain a minimum score on any failed Test Section(s) and without regard to whether the Candidate has taken other Test Sections.

- (1) Candidates must pass all four Test Sections of the Uniform CPA Examination

within a rolling eighteen-month period, which begins on the date that the first Test Section(s) passed is taken.

- (2) Candidates cannot retake a failed Test Section(s) in the same examination window. An examination window refers to a three-month period in which Candidates have an opportunity to take the CPA examination (comprised of two months in which the examination is available to be taken and one month in which the examination will not be offered while routine maintenance is performed and the item bank is refreshed). Thus, Candidates will be able to test two out of the three months within an examination window.**
- (3) In the event all four Test Sections of the Uniform CPA Examination are not passed within the rolling eighteen-month period, credit for any Test Section(s) passed outside the eighteen-month period will expire and that Test Section(s) must be retaken.**
- (c) A Candidate shall retain credit for any and all Test Sections of the examination passed as a candidate of another state if such credit would have been given under then applicable requirements in this State.**
- (d) A Candidate shall be deemed to have passed the Uniform CPA Examination once the Candidate holds at the same time valid credit for passing each of the four Test Sections of the examination. For purposes of this section, credit for passing a Test Section of the computer-based examination is valid from the actual date of the Testing Event for that Test Section, regardless of the date the Candidate actually receives notice of the passing grade.**
- (e) Notwithstanding subsection (d) of this Rule, the Board may in particular cases extend the term of credit validity upon a showing that the credit was lost by reason of circumstances beyond the Candidate's control.**

Rule 5-8 – Candidate testing fee.

The Candidate shall, for each Test Section scheduled by the Candidate to the Board or its designee, pay a Candidate Testing Fee that includes the actual fees charged by the AICPA, NASBA, and the Test Delivery Service Provider, as well as reasonable application fees established by the State Board.

Rule 5-9 – Cheating.

- (a) Cheating by a Candidate in applying for, taking or subsequent to the examination will be deemed to invalidate any grade otherwise earned by a Candidate on any Test Section of the examination, and may warrant summary expulsion from the test site and disqualification from taking the examination for a specified period of time.**

- (b) For purposes of this Rule, the following actions or attempted activities, among others, may be considered cheating:
- (1) Falsifying or misrepresenting educational credentials or other information required for admission to the examination;
 - (2) Communication between Candidates inside or outside the test site or copying another Candidate's answers while the examination is in progress;
 - (3) Communication with others inside or outside the test site while the examination is in progress;
 - (4) Substitution of another person to sit in the test site in the stead of a Candidate;
 - (5) Reference to crib sheets, textbooks or other material or electronic media (other than that provided to the Candidate as part of the examination) inside or outside the test site while the examination is in progress;
 - (6) Violating the nondisclosure prohibitions of the examination or aiding or abetting another in doing so, or otherwise participating in the collection of Test Items for use, redistribution or sale;
 - (7) Retaking or attempting to retake a Test Section by an individual holding a valid Certificate or by a Candidate who has unexpired credit for having already passed the same Test Section, unless the individual has been directed to retake a Test Section pursuant to Board order or unless the individual has been expressly authorized by the Board to participate in a "secret shopper" program.
- (c) In any case where it appears that cheating has occurred or is occurring, the Board or its representatives may either summarily expel the Candidate involved from the examination or move the Candidate to a position in the Test Center away from other examinees where the Candidate can be watched more closely.
- (d) In any case where the Board believes that it has evidence that a Candidate has cheated on the examination, including those cases where the Candidate has been expelled from the examination, the Board shall conduct an investigation and may conduct a hearing consistent with the requirements of the state's Administrative Procedures Act following the examination session for the purpose of determining whether or not there was cheating, and if so what remedy should be applied. In such proceedings, the Board shall decide:
- (1) Whether the Candidate shall be given credit for any portion of the examination completed in that session; and
 - (2) Whether the Candidate shall be barred from taking the examination and if so,

for what period of time.

- (e) In any case where the Board or its representative permits a Candidate to continue taking the examination, it may depending on the circumstances:
 - (1) Admonish the Candidate;
 - (2) Seat the Candidate in a segregated location for the rest of the examination;
 - (3) Keep a record of the Candidate's seat location and identifying information, and the names and identifying information of the Candidates in close proximity of the Candidate; and/or
 - (4) Notify the National Candidate Database and the AICPA and/or the Test Center of the circumstances, so that the Candidate may be more closely monitored in future examination sessions.
- (f) In any case in which a Candidate is refused credit for any Test Section of an examination taken, disqualified from taking any Test Section, or barred from taking the examination in the future, the Board will provide to the Board of Accountancy of any other state to which the Candidate may apply for the examination information as to the Board's findings and actions taken.

Rule 5-10 – Security and irregularities.

Notwithstanding any other provisions under these rules, the Board may postpone scheduled examinations, the release of grades, or the issuance of certificates due to a breach of examination security; unauthorized acquisition or disclosure of the contents of an examination; suspected or actual negligence, errors, omissions, or irregularities in conducting an examination; or for any other reasonable cause or unforeseen circumstance.

Rule 5-11 - Good moral character.

- (a) Applicants have the burden of demonstrating good moral character as defined by Section 5(b) of the Act in the manner specified by the Board in its application forms.
- (b) Prima facie evidence of a lack of good moral character includes, but is not limited to:
 - (1) any deferred prosecution agreement involving an admission of wrongdoing, or any criminal conviction, including conviction following a guilty plea or plea of *nolo contendere*, for any felony or any crime, an essential element of which is fraud, dishonesty, deceit, or any other crime which evidences an unfitness of the applicant to practice public accountancy in a competent manner and consistent with public protection; or

- (2) active or stayed revocation or suspension of any occupational license, privilege or other authority to practice any licensed occupation by or before any state, federal, foreign or other licensing or regulatory authority, provided the grounds for the revocation or suspension include wrongful conduct such as fraud, dishonesty, or deceit or any other conduct which evidences any unfitness of the applicant to practice public accountancy; or
- (3) any act which would be grounds for revocation or suspension of a license if committed by a licensee of the Board.

Comment: Most states use the term “revoke,” “revocation,” “suspend,” or “suspension” to refer to removing a license on disciplinary grounds. However, state boards should be aware that some jurisdictions use the term “revoke” to refer to forfeitures for administrative reasons such as failure to renew a license or to comply with CPE requirements which in and of themselves would not necessarily constitute a lack of good moral character.

- (c) Factors which the Board may consider in determining rehabilitation of moral character include, but are not limited, to the following: Completion of criminal probation, restitution, community service, military or other public service, the passage of time without the commission of any further crime or act demonstrating a lack of moral character under subsection (b), the expungement of any conviction, or reduction of a conviction from a felony to misdemeanor.

ARTICLE 6
ISSUANCE OF CERTIFICATES AND RENEWAL OF CERTIFICATES
AND REGISTRATIONS, CONTINUING PROFESSIONAL EDUCATION
AND RECIPROCITY

Rule 6-1 - Applications.

- (a) Applications for initial certificates and for renewal of certificates and registrations pursuant to the Act shall be made on a form provided by the Board and, in the case of applications for renewal, shall be filed no later than 60 days prior to the expiration date set by these rules. Applications will not be considered filed until the applicable fee prescribed in the Rules is received. If an application for renewal is filed late, it shall also be accompanied by the delinquency fee prescribed in the Rules.
- (b) Applications for renewal of certificates or registrations shall be accompanied by evidence satisfactory to the Board that the applicant has complied with the continuing professional education requirements under Section 6(d) of the Act and of these Rules.

Rule 6-2 - Experience required for initial certificate.

The experience required to be demonstrated for issuance of an initial certificate pursuant to Section 5(f) of the Act shall meet the requirements of this rule.

- (a) Experience may consist of providing any type of services or advice using accounting, attest, compilation, management advisory, financial advisory, tax or consulting skills.
- (b) The applicant shall have their experience verified to the Board by a licensee as defined in the Act or from another state. Acceptable experience shall include employment in industry, government, academia or public practice. The Board shall look at such factors as the complexity and diversity of the work.
- (c) One year of experience shall consist of full or part-time employment that extends over a period of no less than a year and no more than three years and includes no fewer than 2,000 hours of performance of services described in subsection (a) above.

Rule 6-3 - Evidence of applicant's experience.

- (a) Any licensee who has been requested by an applicant to submit to the Board evidence of the applicant's experience and has refused to do so shall, upon request by the Board, explain in writing or in person the basis for such refusal.
- (b) The Board may require any licensee who has furnished evidence of an applicant's experience to substantiate the information.

- (c) Any applicant may be required to appear before the Board or its representative to supplement or verify evidence of experience.
- (d) The Board may inspect documentation relating to an applicant's claimed experience.

Rule 6-4 - Continuing professional education requirements for renewal of the certificate or registration.

The following requirements of continuing professional education apply to the renewal of certificates and registrations pursuant to Section 6(d) of the Act.

- (a) An applicant seeking renewal of a certificate or registration shall show that the applicant has completed no less than 120 hours of continuing professional education, including a minimum of four hours in ethics, complying with these Rules during the three-year period preceding renewal. A program in ethics includes topics such as ethical reasoning, state-specific statutes and rules, and standards of professional conduct, including those of other applicable regulatory bodies. A minimum of 20 CPE hours shall be completed each year. An applicant seeking renewal of a certificate or registration shall demonstrate participation in a program of learning meeting the standards set forth in the Statement on Standards for Continuing Professional Education (CPE) Programs jointly approved by NASBA and AICPA.
- (b) An applicant whose certificate or registration has lapsed shall complete no less than 120 hours of CPE complying with these rules during the three-year period preceding the date of reapplication. An applicant whose certificate or registration has lapsed shall be required to identify and complete a program of learning designed to demonstrate the currency of the licensee's competencies directly related to his or her area of service.
- (c) A licensee granted an exception from the competency requirement by the Board may discontinue use of the word "inactive" in association with their CPA or PA title upon showing that they have completed no less than 120 hours of continuing professional education complying with these Rules during the three-year period preceding their request to discontinue use of the word "inactive", with a minimum of 20 hours in each year.

Rule 6-5 - Programs qualifying for continuing professional education credit.

- (a) Standards -- A program qualifies as acceptable continuing professional education for purposes of Section 6(d) of the Act and these Rules if it is a program of learning which contributes to the growth in the professional knowledge and professional competence of a licensee. The program must meet the minimum standards of quality of development, presentation, measurement, and reporting of credits set forth in the Statement on Standards for Continuing Professional Education Programs jointly approved by NASBA and AICPA or such other standards acceptable to the Board.

- (b) **Subject Areas -- The Board will accept programs meeting the standards set forth in the Statement on Standards for Continuing Professional Education Programs jointly approved by NASBA and AICPA or standards deemed by the Board to be comparable thereto.**
- (c) **A non-resident licensee seeking renewal of a certificate in this state shall be determined to have met the CPE requirement (including the requirements of Rule 6-4(a)) of this rule by meeting the CPE requirements for renewal of a certificate in the state in which the licensee's principal place of business is located.**

 - (1) **Non-resident applicants for renewal shall demonstrate compliance with the CPE renewal requirements of the state in which the licensee's principal place of business is located by signing a statement to that effect on the renewal application of this state.**
 - (2) **If a non-resident licensee's principal place of business state has no CPE requirements for renewal of a certificate, the non-resident licensee must comply with all CPE requirements for renewal of a certificate in this state.**

Rule 6-6 - Continuing professional education records.

- (a) **Applicants for renewal of certificates or registrations pursuant to the Act shall file with their applications a signed statement indicating they have met the requirements for participation in a program of continuous learning as set forth by the Board or contained in the Statement on Standards for Continuing Professional Education (CPE) Programs jointly approved by the NASBA and the AICPA. Responsibility for documenting the acceptability of the program and the validity of the credits rests with the applicant who should retain such documentation for a period of five years following completion of each learning activity.**
- (b) **The Board will verify, on a test basis, information submitted by applicants for renewal of certificates or registrations. In cases where the Board determines that the requirement is not met, the Board may grant an additional period of time in which the deficiencies can be cured. Fraudulent reporting is a basis for disciplinary action.**

Rule 6-7 - Exceptions.

- (a) **The Board may make an exception to the requirement set out in Rule 6-4(a) for a licensee who is inactive or who does not perform or offer to perform for the public one or more kinds of services involving the use of accounting or auditing skills, including the issuance of reports on financial statements or other compilation communication, or of one or more kinds of management advisory, financial advisory**

or consulting services, or the preparation of tax returns or the furnishing of advice on tax matters.

- (b) The Board may in particular cases make exceptions to the requirements set out in Rule 6-4(a) for reasons of individual hardship including health, military service, foreign residence, or other good cause.
- (c) Licensees granted an exception by the Board must place the word “inactive” adjacent to their CPA title or PA title on any business card, letterhead or any other document or device, with the exception of their CPA certificate or PA registration, on which their CPA or PA title appears.
- (d) Licensees granted an exception by the Board must comply with a re-entry competency requirement defined by the Board as set out in Rule 6-4(c) before they may discontinue use of the word “inactive” in association with their CPA or PA title.

Rule 6-8 - Interstate practice.

- (a) These regulations provide two distinct routes for an individual already licensed in another state to be authorized to practice in this state. The applicable route depends upon whether the individual will establish a principal place of business in this state. Individuals establishing a principal place of business in this state may qualify for a reciprocal license as described in Section 6(c)(2) of the Act (substantial equivalence) or as described in Section 6(c)(1) of the Act and Rule 6-8(b) below). Individuals with a principal place of business in another state may offer or render services in this state pursuant to substantial equivalence (see Section 23(a)(1) or (a)(2) of the Act).
- (b) Regarding an individual establishing a principal place of business in this State, if the substantial equivalency standard set out in Section 23 of the Act is not applicable, the Board shall issue a reciprocal certificate to the holder of a certificate issued by another state provided that the applicant meets each of the following requirements:
 - (1) Has successfully completed the CPA examination. Successful completion of the examination means that the applicant passed the examination in accordance with the rules of the other state at the time it granted the applicant’s initial certificate.
 - (2) Has satisfied the 4-in-10 experience requirement set out in Section 6(c)(1)(B) of the Act.
 - (3) Has experience of the type required under the Act and these Rules for issuance of the initial certificate.
 - (4) Has met the CPE requirement pursuant to Section 6(c)(1)(C) of the Act, if applicable.

Rule 6-9 - International reciprocity.

- (a) The Board may designate a professional accounting credential or professional registration issued in a foreign country as substantially equivalent to a CPA license.**

 - (1) The Board may rely on the International Qualifications Appraisal Board for evaluation of foreign credential equivalency and may presume that an applicant with a foreign accounting credential that is covered by a currently valid Mutual Recognition Agreement (MRA) is substantially equivalent (subject to other qualifying requirements as provided in the MRA).**
 - (2) The Board may accept a foreign accounting credential in partial satisfaction of its domestic credentialing requirements if:**

 - (i) the holder of the foreign accounting credential met the issuing body's education requirement and passed the issuing body's examination used to qualify its own domestic candidates; and**
 - (ii) the foreign credential is valid and in good standing at the time of application for a domestic credential.**
- (b) The Board may satisfy itself through qualifying examination(s) that the holder of a foreign credential deemed by the Board to be substantially equivalent to a CPA certificate possesses adequate knowledge of U.S. practice standards [and the Board's regulations]. The Board may rely on the National Association of State Boards of Accountancy, the American Institute of Certified Public Accountants, or other professional bodies to develop, administer, and grade such qualifying examination(s). The Board will specify the qualifying examination(s) and process by resolution.**
- (c) An applicant for renewal of a CPA certificate originally issued in reliance on a foreign accounting credential shall:**

 - (1) Make application for renewal at the time and in the manner prescribed by the Board for all other certificate renewals;**
 - (2) Pay such fees as are prescribed for all other certificate renewals;**
 - (3) If the applicant has a foreign credential in effect at the time of the application for renewal of the CPA certification, present documentation from the foreign accounting credential issuing body that the applicant's foreign credential has not been suspended or revoked and the applicant is not the subject of a current investigation. If the applicant for renewal no longer has a foreign credential, the applicant must present proof from the foreign credentialing body that the applicant for renewal was not the subject of any disciplinary proceedings or investigations at the time that the foreign credential lapsed; and**

- (4) Either show completion of continuing professional education substantially equivalent to that required under Rule 6-4 within the three year period preceding renewal application, or petition the Board for complete or partial waiver of the CPE requirement based on the ratio of foreign practice to practice in this State.**
- (d) The holder of a license or practice privilege issued or granted by this Board in reliance on a foreign accounting credential or license shall report any investigations undertaken, or sanctions imposed, by a foreign credentialing or licensing body against the CPA's foreign credential or license, or any discipline ordered by any other regulatory authority having jurisdiction over the holder's conduct in the practice of accountancy.**
- (e) Suspension or revocation of, or refusal to renew, the CPA's foreign accounting credential by the foreign credentialing body may be evidence of conduct reflecting adversely upon the CPA's fitness to retain the certificate and may be a prima facie basis for Board action, subject to the following.**
- (f) The Board may presume procedural due process and fairness if the foreign jurisdiction is a party to a current MRA that NASBA, the AICPA and this State have adopted.**
- (g) Conviction of a felony or any crime involving dishonesty or fraud under the laws of a foreign country is evidence of conduct reflecting adversely on the CPA's fitness to retain the certificate and is a basis for Board action.**
- (h) The Board shall notify the appropriate foreign credentialing authorities of any sanctions imposed against a CPA.**
- (i) The Board may participate in joint investigations with foreign credentialing bodies and may rely on evidence supplied by such bodies in disciplinary hearings.**

Rule 6-10 - Peer review for certificate holders who do not practice in a licensed firm.

A certificate holder who issues compilation reports as defined in this Act other than through a CPA firm that holds a permit under Section 7 of this Act must undergo a peer review as required under Rules 7-3 and 7-4.

ARTICLE 7
PERMITS TO PRACTICE -- FIRMS

Rule 7-1 - Applications.

- (a) Applications by firms for initial issuance and for renewal of permits pursuant to Section 7 of the Act shall be made on a form provided by the Board and, in the case of applications for renewal, shall be filed no earlier than [____] months and no later than [____] months prior to the expiration date. Applications will not be considered filed until the applicable fee and all required documents prescribed in these Rules are received. If an application for permit renewal is filed late, it shall also be accompanied by the delinquency fee prescribed in these Rules.
- (b) A sole proprietor may apply simultaneously for a certificate or a renewal of a registration or a certificate and a firm permit.
- (c) Applications shall include the firm name, addresses and telephone numbers of the main office and of any branch offices of the firm in this State, the name of the person in charge of each such branch office, and the names of the partners, shareholders, members, managers, directors and officers whose principal place of business is in this State.

Rule 7-2 - Notification of changes by firms.

- (a) A firm registered pursuant to Section 7 of the Act shall file with the Board a written notification of any of the following events concerning the practice of public accountancy within this State within thirty (30) days after its occurrence:
 - (1) Formation of a new firm;
 - (2) Addition of a partner, member, manager or shareholder;
 - (3) Retirement, withdrawal or death of a partner, member, manager or shareholder;
 - (4) Any change in the name of the firm;
 - (5) Termination of the firm;
 - (6) Change in the management of any branch office in this State;
 - (7) Establishment of a new branch office or the closing or change of address of a branch office in this State; and
 - (8) Issuance of the firm's first issued financial statements and accountant's reports

for each level of service described in Rule 7-3; or

- (9) The occurrence of any event or events which would cause such firm not to be in conformity with the provisions of the Act or these Rules.
- (b) In the event of any change in legal form of a firm, such new firm shall within thirty (30) days of the change file an application for an initial permit in accordance with these Rules and pay the fee required by these Rules.

Rule 7-3 - Successful completion of an approved Compliance Assurance Program as a condition for renewal of permit.

- (a) In furtherance of its duty to protect the public regarding attest services, the Board requires all CPA firms offering or rendering such services to be enrolled in, and undergo, a transparent compliance assurance program approved by the Board and to comply with the applicable compliance assurance standards of that program. As used herein, the term “Compliance Assurance Program” includes, but is not limited to, “peer review” programs or other comparable programs which have been approved by the Board in accordance with the requirements set forth below.
- (b) The Compliance Assurance functions may be performed by a committee established by the Board, qualified contractors approved by the Board or substantially equivalent programs [such as the peer review program administered by the AICPA] acceptable to the Board. The Board may establish procedures to perform the following functions:

 - (1) Review of financial statements and the reports of licensees thereon, to assess their compliance with applicable professional standards;
 - (2) Improvement of reporting practices of licensees through education and remediation;
 - (3) Referrals to the Board of cases requiring further investigation by the Board or its designees;
 - (4) Verification that individuals in the firm responsible for supervising compilation or attest services, and signing the accountants’ report on financial statements on behalf of the firm, meet the competency requirements set out in applicable professional standards;
 - (5) Verification that a certificate holder who issues compilation reports for the public other than through a CPA firm, who supervises such services and/or signs the compilation report on such financial statements, meets the competency requirements set out in applicable professional standards; and
 - (6) Such other functions as the Board may assign to its designees.

- (c) On and after _____, each applicant for renewal of a certificate under Section 6 of the Act in the case of a certificate holder who issues compilation reports to the public other than through a CPA firm, and each applicant for renewal of a firm permit to practice under Section 7 of the Act, shall furnish in connection with their application, with respect to each office maintained by the applicant in this State, one copy of each of the following kinds of reports, together with their accompanying financial statements, issued by the certificate holder or office during the twelve month period next preceding the date of application, if any report of such kind was issued during such period:
- (1) A compilation report;
 - (2) A review report;
 - (3) An audit report;
 - (4) A report of the examination of prospective financial information.
- (d) The Board may also solicit for review reports of licensees and related financial statements from clients, public agencies, banks, and other users of financial statements.
- (e) Any documents submitted in accordance with subsection (b) may have the name of the client, the client's address and other identifying facts omitted, provided that the omission does not render the type or nature of the enterprise undeterminable. The identities of the sources of financial statements and reports received by the Board from other than the licensees who issued the reports shall be preserved in confidence. Reports submitted to the Board pursuant to subsection (b), and comments of reviewers and of the Board on such reports or workpapers relating thereto, also shall be preserved in confidence except that they may be communicated by the Board to the licensees who issued the reports.
- (f) The review of financial statements and reports of the licensees thereon shall be directed toward the following:
- (1) Presentation of financial statements in conformity with generally accepted accounting principles;
 - (2) Compliance by licensees with generally accepted auditing standards;
 - (3) Compliance by licensees with other professional standards; and
 - (4) Compliance by licensees with the Rules of the Board and other regulations relating to the performance of compilation and attest services as herein defined.

- (g) The reviews of the financial statements and the reports of the licensees shall be conducted as follows:**

 - (1) Compilation level services will be subject to a desk review;**
 - (2) Review level services will be subject to a field review in the offices of the licensee;**
 - (3) Audit level services and reports of examination of prospective financial information will be subject to a field review in the offices of the licensee;**
 - (4) Additional reports and financial statements may be selected during the performance of a desk review or an on-premise field review based upon the size and complexity of the reviewed firm as judged by the Board or its designee to adequately assess the quality of the reviewed firm's professional attest practice.**
- (h) A firm's review shall result in one of three findings:**

 - (1) Pass;**
 - (2) Pass with deficiencies; or**
 - (3) Fail.**
- (i) In any instance where the Board finds a deficiency in the professional work of a licensee, it shall advise the licensee in writing of the deficiency. The Board may request the licensee to meet with it to discuss deficiencies. If the Board determines that a report is substandard or seriously questionable, the Board may direct that a review of the workpapers be conducted by an independent reviewer other than the person who performed the review of the report. The findings of any such review of the workpapers shall be transmitted by the reviewer to the Board.**
- (j) In gathering information about the professional work of licensees, the Board may make use of investigators, either paid or unpaid, who are not members of the Board.**
- (k) The results of the reviews will be transmitted to the Board's office within 45 days after completion of any review report.**

Rule 7-4 - Equivalent reviews as a condition for renewal of a permit.

- (a) The requirements of Rule 7-3 shall not apply with respect to any firm or certificate holder which within the three years immediately preceding the application had been subjected to a comprehensive and appropriately administered compliance assurance program as determined and approved by the Board.**
- (b) An oversight committee shall be appointed by the Board to monitor the compliance assurance programs and report to the Board that the programs meet the requirements set out in the Act and these Rules. The oversight committee shall:**

- (1) only include individuals who are not members of the Board;**
 - (2) have full access to the peer review process which is subject to oversight and may be required to sign a confidentiality agreement to have this access;**
 - (3) provide the Board with the names of those certificate holders and firms which have undergone and have had accepted an equivalent review as well as whether such certificate holders and firms are meeting the terms, conditions, and remedial actions, if any, required by the reviewing organization;**
 - (4) establish, as directed by the Board, procedures designed to ensure confidentiality of documents furnished or generated in the course of the review;**
 - (5) coordinate oversight functions conducted within the state with national oversight objectives and procedures adopted by the NASBA Compliance Assurance Review Board (CARB).**
- (c) The Board shall establish procedures and take all action necessary to ensure that the above materials remain privileged as to any third parties, except those materials subject to public disclosure as provided herein.**

Rule 7-5 – Submission of compliance assurance reports to the Board.

- (a) Firms qualifying for exemption from compliance assurance review as provided by the provisions of Rule 7-4 shall notify and affirmatively request the administering entity performing the qualifying satisfactorily equivalent compliance assurance reviews [such as those conducted by AICPA peer review programs and the entities administering those reviews] to provide Board access to the reports within 45 days after the administering entity's acceptance of any review report.**
- (b) Regarding any report required to be submitted to the Board pursuant to this rule, the reviewed firm must retain, for a period of seven (7) years from the date of the report acceptance, all of the following: compliance assurance report [or "peer review report"], letter of comments, letter of response, acceptance letter signed by the reviewed firm agreeing to take corrective actions, and letter of completion indicating that the firm's compliance assurance review is complete. Upon request of the Board, the reviewed firm or individual shall timely submit such documentation to the Board;**
- (c) The objective of this reporting rule is primarily to reinforce the Board's efforts to ensure that only appropriately qualified CPA firms are engaged in the offering and rendering of services subject to compliance assurance. Based upon its review of the reports submitted pursuant to this rule, the Board may consider, pursuant to hearing or by consent, additional corrective actions such as probation, practice limits, additional continuing education, pre-issuance reviews, more frequent peer reviews, and other measures, including, in severe cases, discipline against the reviewed firm**

and any individual licensees employed or contracted by the reviewed firm.

- (d) For good cause shown the Board may grant or renew applications for a reasonable period of time pending completion.

Rule 7-6 - Internet practice.

A CPA firm offering or rendering professional services via a Web site shall provide in the Web site's homepage, a name, an address, and principal state of licensure as a means for regulators and the public to contact a responsible licensee in charge at the firm regarding complaints, questions, or regulatory compliance.

Rule 7-7 - Attest documentation and retention.

- (a) Licensees shall comply with all professional standards for attest documentation applicable to particular engagements, including, but not limited to standards adopted by recognized standards setting bodies such as the Public Company Accounting Oversight Board (PCAOB), the Comptroller General of the United States, and the Auditing Standards Board.
- (b) If the applicable standards do not otherwise specify, the retention period for attest documentation shall be five (5) years and shall be measured from the report date.
- (c) If attest documentation is required to be kept for longer than provided in the applicable standards or Rule 7-7(b) because of a pending Board investigation or disciplinary action, attest documentation shall not be destroyed until the licensee has been notified in writing by the Board of the closure of a Board investigation or disciplinary proceeding.

Rule 7-8 - Unregistered firm compliance with applicable compliance assurance requirements.

Any firm not required to register in this state, but which provides attest services as permitted under Sections 7 and 23 of the Act, shall maintain records as prescribed by Rule 7-5(b) regarding its participation in a comparable Compliance Assurance Program for any period in which the firm provided attest services in this state and shall provide copies of such records upon this Board's written request; provided, however, the Board shall not make such a request except upon good cause.

Comment: For purposes of this Rule, "good cause" is reasonable cause and not authorization for a notice requirement. Good cause for requesting Compliance Assurance Programs records should be based upon a third party complaint or other evidence of inadequate professional services of the type that would be subject to peer review.

ARTICLE 10
ENFORCEMENT ACTIONS AGAINST LICENSEES

Rule 10-1 - Grounds for enforcement actions against licensees.

The grounds for revocation and suspension of certificates, registrations and permits, and other disciplinary action against licensees and individuals with privileges under Section 23, are set out in Section 10 of the Act in both specific and general terms. The general terms of that provision of the Act include the following particular grounds for such disciplinary action:

- (a) Any deferred prosecution agreement involving an admission of wrongdoing, or any criminal conviction, including conviction following a guilty plea or plea of *nolo contendere*, for any felony or any crime, an essential element of which is fraud, dishonesty, or deceit, or any other crime which evidences an unfitness of the applicant to practice public accountancy in a competent manner and consistent with public protection.
- (b) Active or stayed revocation or suspension of any occupational license or other privilege to practice any licensed occupation by or before any state, federal, foreign or other licensing or regulatory authority, provided the grounds for the revocation or suspension include wrongful conduct such as fraud, dishonesty, or deceit or any other conduct which evidences any unfitness of the applicant to practice public accountancy.

Comment: As explained in the Comment to Rule 5-11, most states use the term “revoke,” “revocation,” “suspend,” or “suspension” to refer to removing a license on disciplinary grounds. However, state boards should be aware that some jurisdictions use the term “revoke” or “suspend” to refer to forfeitures for administrative reasons such as failure to renew a license or to comply with CPE requirements which in and of themselves would not necessarily constitute “wrongful conduct.”

- (c) Dishonesty, fraud, or deceit in obtaining a certificate, registration or permit, within the meaning of Section 10(a)(1) of the Act, including the submission to the Board of any knowingly false or forged evidence in, or in support of, an application for a certificate, registration or permit, and cheating on an examination as defined in these Rules.
- (d) Dishonesty, fraud, deceit or gross negligence, within the meaning of Section 10(a)(5) of the Act, including knowingly, or through gross negligence, making misleading, deceptive or untrue representations in the performance of services.
- (e) Violations of the Act or of Rules promulgated under the Act, within the meaning of Section 10(a)(6) of the Act, including--

- (1) Using the CPA title or providing attest or compilation services in this State without a certificate, registration or permit to practice issued under Sections 6 and 7 or without properly qualifying to practice across state lines under the substantial equivalency provision of the Act;
 - (2) Using or attempting to use a certificate, registration or permit which has been suspended or revoked;
 - (3) Making any false, misleading, or deceptive statement, in support of an application for a license filed by another;
 - (4) Failure of a licensee to provide any explanation requested by the Board regarding evidence submitted by the licensee in support of an application filed by another, or regarding a failure or refusal to submit such evidence; and failure by a licensee to furnish for inspection upon request by the Board or its representative documentation relating to any evidence submitted by the licensee in support of such an application;
 - (5) Failure to satisfy the continuing professional education requirements set out in Section 6(d) of the Act and/or failure to comply with the continuing education requirements of these Rules;
 - (6) Failure to comply with professional standards as to the attest and/or compilation competency requirements for those who supervise attest and/or compilation engagements and sign reports on financial statements or other compilation communications with respect to financial statements; or
 - (7) Failure to comply with the applicable peer review requirements set out in Section 6(j) and Section 7(h) of the Act and these Rules.
- (f) Conduct reflecting adversely upon the licensee's fitness to perform services, within the meaning of Section 10(a)(10) of the Act, including:
 - (1) Adjudication as mentally incompetent;
 - (2) Incompetence, including but not limited to:
 - (i) Gross negligence, recklessness, or repeated acts of negligence in the licensee's record of professional practice; or
 - (ii) Any condition, whether physical or mental, that endangers the public by impairing skill and care in providing professional services.
 - (3) Presenting as one's own a license issued to another;
 - (4) Concealment of information regarding violations by other licensees of the Act or the Rules thereunder when questioned or requested by the Board; and

- (5) Willfully failing to file a report or record required by state or federal law; willfully impeding or obstructing the filing of such a report or record, or inducing another person to impede or obstruct such filing by another; and the making or filing of such a report or record which one knows to be false. A finding, adjudication, consent order or conviction by a federal or state court, agency or regulatory authority or the PCAOB that a licensee has willfully failed to file a required report or record shall be prima facie evidence of a violation of this rule.

Rule 10-2 - Return of certificate, registration or permit to practice.

Any licensee whose certificate, registration or permit issued by the Board is subsequently suspended or revoked shall promptly return such certificate, registration or permit to the Board.

Rule 10-3 - Applicable standards.

A licensee shall follow the standards, as applicable under the circumstances and at the time of the services, set forth in this section in providing professional services. In addition to the applicable standards set forth below, a licensee shall follow standards issued by other professional or governmental bodies including international standards setting bodies with which a licensee is required by law, regulation or the terms of engagement to comply. A licensee shall comply with all applicable standards, including but not limited to the following:

- (a) A licensee shall not render services subject to the authority of the SEC or PCAOB unless the licensee has complied with the applicable standards and rules adopted and approved by the PCAOB and SEC.
- (b) A licensee shall not render auditing services unless the licensee has complied with the applicable generally accepted auditing standards.
- (c) A licensee shall not render accounting and review services unless the licensee has complied with the standards for accounting and review services issued by the AICPA, including subsequent amendments and editions.
- (d) A licensee shall not permit the licensee's name to be associated with governmental financial statements for a client unless the licensee has complied with the standards for governmental accounting issued by the GASB, including subsequent amendments and editions.
- (e) A licensee shall not render attestation services unless the licensee has complied with the Statements on Standards for Attestation Engagements issued by the AICPA, including subsequent amendments and editions.

- (f) A licensee shall not render management consulting services unless the licensee has complied with the standards for management consulting services (including the definition of such services) issued by the AICPA, including subsequent amendments and editions.
- (g) A licensee shall not render services in the area of taxation unless the licensee has complied with the standards for tax services issued by the AICPA, including subsequent amendments and editions.
- (h) A licensee shall not permit the licensee's name to be used in conjunction with any forecast of future transactions in a manner which may lead to the belief that the licensee vouches for the achievability of the forecast, and shall not render services associated with prospective financial statements unless the licensee has complied with the standards for accountants' services on prospective financial information issued by the AICPA, including subsequent amendments and editions.
- (i) A licensee shall not express an opinion on financial statements unless the licensee complies with the Statements of Financial Accounting Standards, together with those Accounting Research Bulletins and Accounting Principles Board Opinions which are not superseded by action of the FASB, including subsequent amendments and editions.

Rule 10-4 – Model Code of Conduct.

A licensee shall comply with the principles contained in the following Model Code of Conduct. All changes in the NASBA Model Code of Conduct shall automatically be made a part of these rules unless specifically rejected by the Board.

NASBA Model Code of Conduct

PREAMBLE

The public places trust and confidence in the profession and the services it provides; consequently, licensees have a duty to conduct themselves in a manner that will be beneficial to the public and which fosters such trust and confidence. This Model Code of Conduct identifies seven fundamental principles of conduct, six of which are intended to govern licensees' professional performance whether they are in public practice, industry, not-for-profit organizations, government, education or other professional endeavors. The seventh principle, independence, applies only to those professional services where it is required by professional standards. This Model Code of Conduct defines the conduct that the public has a right to expect of the licensee, as well as all persons or entities the licensee has the authority or capacity to control.

With the exception of independence, these principles are universal and apply to all services and activities performed by the licensee in all aspects of his or her professional conduct. Independence, however, is a unique principle that applies only to those professional services where it is required in accordance with professional standards. This Model Code of Conduct is not intended to replace professional standards applicable to specific engagements. In applying any of the principles of this Model Code of Conduct to deliberations in disciplinary or other proceedings, the Board may consider as persuasive, but not necessarily conclusive, and/or adopt by reference applicable interpretations and rulings of the Code of Professional Conduct adopted by the American Institute of Certified Public Accountants, as well as similarly applicable interpretations and rulings issued by other authorities such as the Securities and Exchange Commission, the Government Accountability Office and the Public Company Accounting Oversight Board.

Users of the licensee's services draw confidence from the knowledge that the profession is bound to a framework which requires continued dedication to professional excellence and commitment to ethical behavior that will not be subordinated to personal gain.

I. PRINCIPLE: PUBLIC INTEREST

The grant of a license indicates that an individual has met the criteria established by state boards of accountancy to perform services in a manner that protects the public interest. The licensee must, therefore, have a keen consciousness of the public interest. The public consists of clients, credit grantors, governments, employers, investors, the business and financial community, and others who use the services of licensees. Services provided by licensees support and facilitate many societal needs, including the orderly functioning of commerce and the capital markets.

Because the licensee is seen as a representative of the profession by the public who retains or employs him or her or uses his or her services, the licensee should avoid conduct that might conflict with the public interest or erode public respect for, and confidence in, the profession.

II. PRINCIPLE: INTEGRITY

Integrity is a character trait demonstrated by acting honestly, candidly, and not knowingly misrepresenting facts, accommodating deceit, or subordinating ethical principles. Acting with integrity is essential to maintaining credibility and public trust. It incorporates both the spirit and substance in the application of the ethical and technical standards that govern the profession, or in the absence thereof, what is just and right.

A licensee should act with integrity in the performance of all professional activities in whatever capacity performed.

III. PRINCIPLE: OBJECTIVITY

Objectivity is a distinguishing feature of the accounting profession and is critical to maintaining the public's trust and confidence. It is a state of mind that imposes the

obligation to be impartial and free of bias that may result from conflicts of interest or subordination of judgment. Objectivity requires a licensee to exercise an appropriate level of professional skepticism in carrying out all professional activities.

Although a licensee may serve multiple interests in many different capacities, objectivity must be maintained. This requires a careful assessment of the effects on objectivity of all professional relationships and activities.

A licensee should maintain objectivity in the performance of all professional activities in whatever capacity performed.

IV. PRINCIPLE: DUE CARE

Due care imposes the obligation to perform professional activities with concern for the best interest of those for whom the activities are performed and consistent with the profession's responsibility to the public. It is essential to preserving the public's trust and confidence. Due care requires the licensee to discharge professional responsibilities with reasonable care and diligence and to adequately plan and supervise all professional activities for which he or she is responsible.

A licensee should act with due care in the performance of all professional activities in whatever capacity performed.

V. PRINCIPLE: COMPETENCE

Competence is derived from a combination of education and experience. It begins with a mastery of the common body of knowledge, skills, and abilities, and requires a commitment to lifelong learning and professional improvement. A licensee should possess a level of competence, sound professional judgment, and proficiency to ensure that the quality of his or her activities meets the high level of professionalism required by these Principles. A licensee is responsible for assessing his or her own competence, which includes evaluating whether education, experience, and judgment are adequate for the responsibility assumed.

A licensee should be competent in the performance of all professional activities, in whatever capacity performed, and comply with applicable professional standards.

VI. PRINCIPLE: CONFIDENTIALITY

A licensee has an obligation to maintain and respect the confidentiality of information obtained in the performance of all professional activities. Maintaining such confidentiality is vital to the proper performance of the licensee's professional activities.

A licensee shall not use or disclose, or permit others within the licensee's control to use or disclose, any confidential client or employer information without the consent of the client or employer. This obligation continues after the termination of the relationship between the licensee and the client or employer and extends to information obtained by the licensee in

professional relationships with prospective clients and employers.

This principle shall not be construed to prohibit a licensee from disclosing information as required to meet professional, regulatory or other legal obligations.

VII. PRINCIPLE: INDEPENDENCE

Independence, where required by professional standards, is essential to establishing and maintaining the public's faith and confidence in, and reliance on, the information reported on by the licensee.

A licensee in the practice of public accounting should be independent in fact and appearance when engaged to provide services where independence is required by professional standards. Independence in fact is the state of mind that permits a licensee to perform an attest service without being affected by influences that compromise professional judgment, thereby allowing the licensee to act with integrity and exercise objectivity and professional skepticism. Independence in appearance is the avoidance of circumstances that would cause a reasonable and informed third party, having knowledge of all relevant information, to reasonably conclude that the integrity, objectivity or professional skepticism of a licensee had been compromised.

ARTICLE 11
ENFORCEMENT PROCEDURES -- INVESTIGATIONS

Rule 11-1 - Review of professional work product.

The Board may solicit and receive publicly available reports of licensees and individuals with privileges under Section 23 of this Act and related financial statements from clients, public agencies, banks, and other users of financial statements on a general and random basis without regard to whether an application for renewal of the particular licensee is then pending or whether there is any formal complaint or suspicion of impropriety on the part of any particular licensee or an individual with privileges under Section 23 of this Act; and it may review such reports and otherwise proceed with respect to the results of any such review in the fashion prescribed in Rule 7-3. For purposes of this Rule, such reports may include publicly available inspection reports prepared by the PCAOB.

Rule 11-2 – Reporting convictions, judgments, and administrative proceedings.

- (a) Subject to Section 4(j) of the Act, Licensees shall notify the Board, on a form and in the manner prescribed by the Board, within thirty (30) days of:
- (1) Receipt of a peer review report pursuant to Rule 7-3(h)(3), or a PCAOB firm inspection report containing criticisms of or identifying potential defects in the quality control systems.
 - (2) Receipt of a second consecutive peer review report that is deficient pursuant to Rules 7-3(h)(2); or
 - (3) Imposition upon the licensee of discipline, including, but not limited to, censure, reprimand, sanction, probation, civil penalty, fine, consent decree or order, suspension, revocation, or modification of a license, certificate, permit or practice rights by:
 - (i) the Securities and Exchange Commission (SEC), PCAOB, Internal Revenue Service (IRS) (actions by the Director of Practice); or
 - (ii) another state board of accountancy for any cause other than failure to pay a professional license fee by the due date or failure to meet the continuing professional education requirements of another state board of accountancy; or
 - (iii) any other federal or state agency regarding the licensee's conduct while rendering professional services; or
 - (iv) any foreign authority or credentialing body that regulates the practice of accountancy.

- (4) Occurrence of any matter reportable that must be reported by the licensee to the PCAOB pursuant to Sarbanes-Oxley Section 102(b)(2)(f) and PCAOB Rules and forms adopted pursuant thereto;
- (5) Notice of disciplinary charges filed by the SEC, PCAOB, IRS, or another state board of accountancy, or a federal or state taxing, insurance or securities regulatory authority, or foreign authority or credentialing body that regulates the practice of accountancy;
- (6) Any judgment, award or settlement of a civil action or arbitration proceeding of \$150,000 or more in which the licensee was a party if the matter included allegations of gross negligence, violation of specific standards of practice, fraud, or misappropriation of funds in the practice of accounting; provided, however, licensed firms shall only notify the Board regarding civil judgments, settlements or arbitration awards directly involving the firm's practice of public accounting in this state; or
- (7) Criminal charges, deferred prosecution or conviction or plea of no contest to which the licensee is a defendant if the crime is:

 - (i) any felony under the laws of the United States or of any state of the United States or any foreign jurisdiction; or
 - (ii) a misdemeanor if an essential element of the offense is dishonesty, deceit, or fraud.
- (b) The licensee designated by each CPA firm pursuant to Section 7(c)(2)(A) of the Act (as responsible for the proper registration of the firm) shall report any matter reportable under this rule to which a non-licensee owner with a principal place of business in this state is a party.
- (c) Reports of pending matters or reports of private litigation resolved by settlement or arbitration shall be deemed confidential records not subject to public disclosure (to the extent permitted by this State's law on Public Records) unless and until the pending matters are concluded or the Board commences a contested case proceeding based upon the subject matter of such reports.
- (d) During the pendency of a reported matter, the reporting licensee may submit a written explanatory statement to be included in the licensee's record. If reported charges or allegations are subsequently concluded in the licensee's favor or otherwise closed without disciplinary action by this Board, upon the reporting licensee's request, documents received pursuant to said report shall be expunged from the Board's records.

Comment: States should consider reducing or dropping a reporting requirement for pending

matters or reports of private litigation/arbitration if complying with the request requires the disclosure of otherwise confidential information, and their state laws require such reports to be treated as public records since the potential for abuse might outweigh the regulatory interest in such information. Boards adopting this rule should also consider expunging any self-reported records of charges or allegations that are dropped or otherwise resolved in favor of the reporting licensee and which are maintained by the Board as public records. In the alternative, States should defer implementation of self-reporting of such matters until the State has adopted Section 4(j) of the UAA Statute. See also the reporting requirements set out in Rule 5.

Rule 11-3 – Participation in multistate enforcement compacts.

Notwithstanding any other provision of law or regulation to the contrary, the Board may participate in any enforcement agreement or compact with other state boards of accountancy to facilitate public protection through the enforcement of this act and cooperate with others in the enforcement of accountancy statutes and rules of this and other states.

**ARTICLE 13
REINSTATEMENT**

Rule 13-1 - Applications for relief from disciplinary penalties.

- (a) A person whose certificate or registration has been revoked or suspended or an individual whose privileges under Section 23 have been revoked or limited, or a firm whose permit to practice has been revoked or suspended or a person or firm that has been put on probation pursuant to Section 10 of the Act may apply to the Board for modification of the suspension, revocation or probation after completion of all requirements contained in the Board's original order.
- (b) The application shall be in writing; shall set out and, as appropriate, substantiate the reasons constituting good cause for the relief sought, and shall be accompanied by at least two supporting recommendations, under oath, from licensees who have personal knowledge of the activities of the applicant since the suspension or revocation was imposed.

Rule 13-2 - Action by the Board.

- (a) An application pursuant to Rule 13-1 will ordinarily be processed by the Board upon the basis of the materials submitted in support thereof, supplemented by such additional inquiries as the Board may require. At the Board's discretion a hearing may be held on an application, following procedures the Board may find suitable for the particular case.
- (b) The Board may impose appropriate terms and conditions for reinstatement of a certificate, registration, permit or privileges under Section 23 or modification of a suspension, revocation or probation.
- (c) In considering an application under Rule 13-1, the Board may consider all activities of the applicant since the disciplinary penalty from which relief is sought was imposed, the offense for which the applicant was disciplined, the applicant's activities during the time the certificate, registration, privileges under Section 23 or permit was in good standing, the applicant's rehabilitative efforts, restitution to damaged parties in the matter for which the penalty was imposed, and the applicant's general reputation for truth and professional probity.
- (d) No application for reinstatement will be considered while the applicant is under sentence for any criminal offense, including any period during which the applicant is on court-imposed probation or parole.

ARTICLE 14
UNLAWFUL ACTS

Rule 14-1 - CPA firm names.

A CPA Firm name may not be used unless such name has been registered with and approved by the Board.

(a) A misleading CPA Firm name is one which:

- (1) Contains any representation that would be likely to cause a reasonable person to misunderstand or be confused about the legal form of the firm, or about who are the owners or members of the firm, such as a reference to a type of organization or an abbreviation thereof which does not accurately reflect the form under which the firm is organized, for example:**
 - (A) Implies the existence of a corporation when the firm is not a corporation such as through the use of the words “corporation”, “incorporated”, “Ltd.”, “professional corporation”, or an abbreviation thereof as part of the firm name if the firm is not incorporated or is not a professional corporation;**
 - (B) Implies the existence of a partnership when there is not a partnership such as by use of the term “partnership” or “limited liability partnership” or the abbreviation “LLP” if the firm is not such an entity;**
 - (C) Includes the name of an individual who is not a CPA if the title “CPAs” is included in the firm name;**
 - (D) Includes information about or indicates an association with persons who are not members of the firm, except as permitted pursuant to Section 14(i) of the Act; or**
 - (E) Includes the terms "& Company", "& Associate", or "Group", but the firm does not include, in addition to the named partner, shareholder, owner, or member, at least one other unnamed partner, shareholder, owner, member, or staff employee.**
- (2) Contains any representation that would be likely to cause a reasonable person to have a false or unjustified expectation of favorable results or capabilities, through the use of a false or unjustified statement of fact as to any material matter;**
- (3) Claims or implies the ability to influence a regulatory body or official;**

- (4) Includes the name of an owner whose license has been revoked for disciplinary reasons by the Board, whereby the licensee has been prohibited from practicing public accountancy or prohibited from using the title CPA or holding himself out as a Certified Public Accountant.
- (b) The following types of CPA Firm names are not in and of themselves misleading and are permissible so long as they do not violate the provisions of Rule 14-1(a):
 - (1) A firm name that includes the names of one or more former or present owners;
 - (2) A firm name that excludes the names of one or more former or present owners;
 - (3) A firm name that uses the "CPA" title as part of the firm name when all named individuals are owners of the firm who hold such title or are former owners who held such title at the time they ceased to be owners of the firm;
 - (4) A firm name that includes the name of a non-CPA owner if the "CPA" title is not a part of the firm name;
- (c) A Network firm as defined in the AICPA Code of Professional Conduct ("Code") in effect July 1, 2011 may use a common brand name, or share common initials, as part of the firm name;
- (d) A Network firm as defined in the AICPA Code of Professional Conduct ("Code") in effect July 1, 2011 may use the Network name as the firm's name, provided it also shares one or more of the following characteristics with other firms in the network:
 - (1) Common control, as defined by generally accepted accounting principles in the United States, among the firms through ownership, management, or other means;
 - (2) Profits or costs, excluding costs of operating the association, costs of developing audit methodologies, manuals and training courses, and other costs that are immaterial to the firm;
 - (3) Common business strategy that involves ongoing collaboration amongst the firms whereby the firms are responsible for implementing the association's strategy and are held accountable for performance pursuant to that strategy;
 - (4) Significant part of professional resources;
 - (5) Common quality control policies and procedures that participating firms are required to implement and that are monitored by the association.

COMMENT: With regard to practice in this State under Section 7(a)(1)(C), 7(a)(2) or 7(a)(3) of the Act, in determining whether a CPA Firm name is misleading, the Board recognizes that it is the policy of this State to promote interstate mobility for CPAs and CPA firms which employ them, and thus also to consider the basis for approval of the same CPA Firm name by another state's board of accountancy.

Rule 14-2 - Safe harbor language.

Non-licensees may use the following disclaimer language in connection with financial statements to not be in violation of the Act:

“I (we) have prepared the accompanying (financial statements) of (name of entity) as of (time period) for the (period) then ended. This presentation is limited to preparing in the form of financial statements information that is the representation of management (owners).

I (we) have not audited or reviewed the accompanying financial statements and accordingly do not express an opinion or any other form of assurance on them.”

ARTICLE 23 SUBSTANTIAL EQUIVALENCY

Rule 23-1- Substantial equivalency and internet practice.

An individual entering into an engagement to provide professional services via a Web site pursuant to Section 23 shall disclose, via any such Web site, the state of the individual's principal place of business, license number and an address as a means for regulators and the public to contact the individual regarding complaints, questions or regulatory compliance.

Rule 23-2 - Practice in other states through substantial equivalency.

As a pre-condition for the use of practice privileges in another jurisdiction, any licensee of this Board offering or rendering services in or to another jurisdiction pursuant to practice privileges based upon their license from this Board is deemed to have consented to the administrative jurisdiction of the other state board of accountancy, and is deemed to have consented to the requirements of the Act. The failure by a licensee of this Board to cooperate in another state's board of accountancy's investigation shall be grounds for discipline by this Board.

Rule 23-3 – Reporting moral character violations.

- (a) Any individual using practice privileges in this state, shall notify this Board within thirty (30) days of any occurrence described in Rules 10-1 (a) or 10-1 (b).**
- (b) Any licensee of this state using practice privileges in another state shall notify this Board and the state board of any other state in which said licensee uses practice privileges within thirty (30) days of any occurrence described in Rules 10-1 (a) or 10-1 (b).**

Rule 23-4 – Continuing professional education requirements for practice privileges.

Any individual using practice privileges in this state who complies with the CPE requirements applicable in the state where their principal place of business is located, shall be deemed to have complied with the CPE requirements of this state.

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**Seventh Edition
May 2014**

AICPA - NASBA Uniform Accountancy Act

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May 2014

May 2014

Dear Interested Parties/To Whom It May Concern:

We are pleased to release the Uniform Accountancy Act (UAA), Seventh Edition, May, 2014.

This new edition contains important new updates to the Act, designed both to ensure protection of the public interest and to respond to evolving changes in the practice of accountancy. It is the culmination of numerous UAA Committee, Attest Task Force, and CPA Firm Mobility Task Force meetings, two 90-day public exposure and comment periods, as well as several discussions and debates at NASBA Conferences, AICPA Council meetings, and the annual AICPA/CPA State Executives Association (CPA/SEA) Interchange conference. We'd like to thank all of those individuals who offered their thoughts, expertise, and helpful suggestions along the way.

The first major change to the Act is the revision of the definition of attest to include any examination, review, or agreed upon procedure engagement performed utilizing the Statement on Standards for Attestation Engagements (SSAE). Previously, the only SSAE under the Act's attest definition was examinations of prospective financial information. This presented a potential risk to the public because some non-CPAs interpreted it to mean that they were not restricted from using the SSAE language or standards. Non-CPAs are not required to have the same experience, education and competencies, nor are they regulated by Boards of Accountancy. Other businesses do not have to provide the same protections inherent when these engagements are performed within a CPA firm. Clients and third parties, including often the general public, rely on attest reports issued under the SSAEs and they need to be able to trust the quality of the information contained therein. Furthermore, the demand for attest services by CPAs has been changing over the past decade, and the Act now reflects that evolution while also respecting the rights of marketplace competitors; under the new Act, non-CPAs can continue to offer these services, but they can no longer reference accounting profession standards and benefit from the implied quality and oversight accompanying those standards.

The second major change to the Act is the inclusion of a CPA firm mobility provision. This language builds off the UAA's successful individual CPA mobility language that has been adopted, so far, in 51 of the 55 U.S. jurisdictions. This new language allows a CPA firm to provide attest services in another state where it is not registered and does not have a physical office, under a "no notice, no fee, no escape" regime. That is to say the firms do not need to give notice to the State Board of Accountancy nor pay a fee when coming into the state to provide services, but the firm will also be subject to the full regulatory oversight of the state it is visiting as well as the firm's home state. Under the previous UAA, CPA firms had this privilege only for non-attest services. In order to benefit from this new CPA firm mobility privilege, a CPA firm must meet the peer review requirements and CPA-ownership requirements of the state in

which it is seeking to practice. If it cannot meet those requirements, then it must obtain a license in the practice privilege state before providing attest services there.

In conjunction with the CPA firm mobility language changes, the new UAA also contains a new provision requiring that non-CPA owners of CPA firms be of “good moral character.” This new language, while not directly related to mobility, is an important provision in protecting the public interest.

Finally, as part of this review of the Act, Rule 6-7 of the UAA Model Rules, also received a minor edit when a single reference to the term “retired” was replaced with the word “inactive” to make the language consistent with language used elsewhere. That change to the Rules was also developed by the AICPA/NASBA UAA Committee and approved by both the NASBA and AICPA Boards of Directors this spring. It is now reflected in the updated Rules.

These documents will now be referenced as “Uniform Accountancy Act Seventh Edition, May 2014” and “Uniform Accountancy Act Model Rules.” Electronic versions of the documents are available on the AICPA (www.aicpa.org) and NASBA (www.nasba.org) websites.

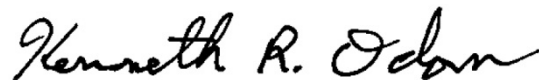
If you need additional assistance or have questions, please contact Mat Young, AICPA Vice President, State Regulatory and Legislative Affairs, at AICPA at 202-434-9273, myoung@aicpa.org, or Louise Dratler Haberman, NASBA Vice President, Information and Research, at 212-644-6469, lhberman@nasba.org.

Thank you for your interest in this latest version of the UAA and UAA Model Rules.

Sincerely,



Gary McIntosh, CPA
AICPA UAA Committee Chair



Kenneth R. Odom, CPA
NASBA UAA Committee Chair

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Uniform

Accountancy

Act

American Institute of Certified Public Accountants
National Association of State Boards of Accountancy

May 2014

Preface

The modern public accounting profession originated in Great Britain during the latter half of the nineteenth century. In 1896 the New York state legislature passed the first law creating the title “certified public accountant,” thereby setting the pattern for state government regulation of the Public Accounting profession in the United States.

As with other professions, the public accounting profession is built upon a statutory foundation providing for the examination and licensing of members of the profession, and for the regulation of their professional conduct. All CPAs are examined, licensed, and regulated under state accountancy laws, and there is such a law in every American jurisdiction.

A model bill to regulate the practice of public accountancy was first published in 1916 by the American Institute of Accountants, the predecessor of the American Institute of Certified Public Accountants (AICPA), the national membership organization of certified public accountants. In 1984, the AICPA and the National Association of State Boards of Accountancy (NASBA) published the first joint model bill, later renamed the Uniform Accountancy Act (UAA). Ultimately, a substantial majority of the state accountancy laws followed, in their principal provisions, the example provided by earlier model accountancy bills and the Uniform Act.

A joint working group made up of representatives from the AICPA’s State Legislation Committee and from NASBA’s Uniform Accountancy Act Committee was formed to make changes which were incorporated into the 1992 Uniform Accountancy Act. That group has continued to develop the language for revisions to the UAA, including that found in this edition.

While past joint efforts at promoting high professional standards, protecting the public and increasing uniformity of regulation have been important, they have not produced the level of results either organization felt were satisfactory. This coupled with other significant factors occurring in the global marketplace for accounting services, led both AICPA and NASBA to begin to examine new ways to respond in this area. The AICPA, through the work of the Special Committee on Regulation and Structure and NASBA through its Reciprocity Committee and Future Licensing, Litigation and Legislation Committee, each began to explore new regulatory concepts and approaches that would be responsive to the challenges to the current regulatory system.

In March 1996, the Joint Committee on Regulation of the Profession (Joint Committee) was formed by AICPA and NASBA to share the concepts and ideas of each organization’s committees and to work to develop consensus on some significant new regulatory changes for the future. The members of the Joint Committee were leaders of AICPA and NASBA, as well as the state board Executive Directors group and the Certified Public Accountants’ Society Executives Association (CPA/SEA). After a year of meetings and discussions, the Joint Committee reached agreement on a new regulatory framework that it believed would: enhance interstate reciprocity and practice across state lines by CPAs, meet the future needs of the profession, respond to the marketplace and, most important, protect the public that the profession

serves. The Joint Committee's recommendations were approved by AICPA and NASBA leadership and were incorporated into the Third Edition of the Uniform Accountancy Act, in 1997.

Differing requirements for CPA certification, reciprocity, temporary practice, and other aspects of state accountancy legislation in the 55 American licensing jurisdictions (the 50 states, Puerto Rico, the District of Columbia, the U.S. Virgin Islands, Guam, and the Commonwealth of the Northern Mariana Islands) constitute artificial barriers to the interstate practice and mobility of certified public accountants. The Uniform Act seeks to eliminate such differences and the barriers that they pose to effective practice of CPAs under modern conditions through the standard of "substantial equivalency" that was added to the Act in 1998. It is fitting that this latest edition of the UAA is being released in the year of the 100th anniversary of NASBA's founding. The mobility and enforcement enhancements that have been added can assure stronger and more efficient state board enforcement in the context of modern transborder and electronic commerce in which state lines are often blurred.

Many of the organizations requiring the professional services of certified public accountants transact business on an interstate, and even on an international, basis; as a result, the practice of CPAs typically extends across state lines and, often international boundaries as well. Thus, there is compelling need for the enactment of uniform state accountancy laws that foster rather than inhibit interstate professional practice and for laws that provide appropriately for international practice.

This Uniform Act is provided as a single comprehensive piece of legislation that could be adopted in place of existing state laws. Because there is an accountancy law now in effect in every jurisdiction, however, the Uniform Act is also designed to the extent possible with separable provisions, so that particular parts of this Act could, with appropriate amendments, be added to existing laws instead of replacing such laws entirely. In the interest of uniformity and to promote mobility through the substantial equivalency standard, the AICPA and NASBA strongly urge states to adopt the entire Act.

The Uniform Act reflects applicable AICPA and NASBA legislative policies. The principal AICPA legislative policy, as approved by its governing Council, is set out (in annotated form) in Appendix A. Appendix B now contains the new Statement on Standards for Continuing Professional Education (CPE) Programs approved by AICPA and NASBA. Appendix C sets out guidelines as to the substantial equivalency standard.

The Uniform Accountancy Act is designed to achieve several objectives. As the name of the Act suggests, the Act advances the goal of uniformity. In addition, the Act's provisions protect the public interest and promote high professional standards.

With respect to this edition, pages are dated so that in the future individual provisions can be revised without the necessity of reprinting the entire Act.

Introductory Comments

A Note About Format

Beginning with the 1992 edition, the Uniform Accountancy Act has been designed as an “evergreen” document. This edition makes revisions to Section 23 of the Uniform Accountancy Act (UAA) and conforming changes to Sections 7 and 14 to provide a comprehensive system for permitting licensee mobility while making explicit the boards’ authority to regulate all who offer or render professional services within their jurisdiction regardless of how those services are being provided. These changes achieve the goals of enhancing public protection, facilitating consumer choice and supporting the efficient operation of the capital markets.

The Uniform Act comprises the complete text of a statute (in boldface type) that could be adopted in place of any accountancy law now in effect, with explanatory comments (not intended to be enacted as part of the law) following some provisions printed in regular type. It may happen that a particular legislature will be interested in considering not a complete new law but only certain provisions, to be substituted for or added to provisions of the law already in effect.

An effort has been made to make the provisions of the Uniform Act readily adaptable for this purpose. However, in the event of piecemeal adoption, it is likely that changes in particular provisions will be required in order to tailor them to the terminology and structure of the existing legislation. The comments attempt to identify important matters that might need to be considered in such circumstances, but no effort has been made to identify every point regarding which adaptation might be required; that can better be done (and in any event would have to be done) when particular legislation is actually under consideration.

Whether the Uniform Act is considered for adoption wholly or only in part, adjustments may also be appropriate in light of other laws in effect in the particular state in question. Some provisions included in the Uniform Act may be unnecessary, for example, because they are covered by other laws of general applicability, such as a state administrative procedure act. Other provisions may be at odds with the way a particular matter is generally dealt with in the state—for example, the authority of licensing Boards, or their procedures, or their composition. Again, the comments attempt to identify the principal points requiring consideration in this regard. Provisions, such as the one related to the size of the Board (Section 4(a)) on which this Uniform Act presents specific choices, are flagged by brackets.

The Fundamental Principles That Should Govern the Regulation of Certified Public Accountants¹

The fundamental principles of the AICPA's and NASBA's legislative policies, and of the resulting Uniform Act, are few, and can be simply stated.

First, statutory regulation of CPAs, as of any other profession or occupation, is justified only by considerations of the public interest. The public interest must be a substantial one, since regulation necessarily involves restrictions on who can perform certain services and the manner in which they are performed. The conventional formulation is that regulatory legislation must be reasonably designed to protect the public health, safety, or welfare; the practice of CPAs has a significant impact on the public welfare.

Second, appropriately designed regulation of CPAs serves to protect the public welfare in two principal ways: (a) by providing reasonable assurance of competence on the part of persons and entities that perform those services that require a substantial degree of skill and competence for proper performance and regarding which the consequences of inadequate performance may be of serious dimension; and (b) by preventing deception of the public regarding the level of competence that may reasonably be expected of a given practitioner. A central element in the protection of the public welfare through the regulation of CPAs is prevention of circumstances in which persons who are not themselves in a position to judge the competence of a particular practitioner or the reliability of particular financial information may be induced to rely on assurances of such competence or reliability (explicit or implied) that are not reasonably supported in fact. Third-party reliance—reliance by persons not themselves clients of the certified public accountants whose professional work is relied on—is an example of the need for regulating CPAs in the public interest.

Third, although an expectation of some minimal level of competence is involved when a person or entity is engaged to perform services for hire, whatever the services may be, the degree to which such an expectation involves a substantial public interest and, in consequence, the degree to which it justifies legal regulation, varies significantly with both the level of skill required for adequate performance of the service, and the range and severity of adverse consequences that may derive from inadequate performance. Among the many different professional services that CPAs perform, one is, to a far greater degree than any other, affected by considerations of competence, namely, the expression of formal professional opinions upon financial statements.

Not only does the expression of opinions on financial statements call for the greatest breadth and most intense development of the professional skills employed by CPAs, but it invites the

¹Including licensed public accountants

highest degree of reliance by the widest segment of the public. When attest and compilation services are not competently and properly performed, the breadth and severity of the possible adverse consequences are far greater than those attendant upon other services performed by CPAs. For these reasons, the keystone of the Uniform Act reserves the issuance of reports in standard form on audited, reviewed and compiled financial statements to licensees who have demonstrated qualifications to perform attest and compilation services.

A professional service similar in nature to the audit function, although differing in the level of assurance implied, is the conduct of “reviews” of financial statements and the issuance of reports upon such reviews. Formal standards have been promulgated by the AICPA in a series of Statements on Standards for Accounting and Review Services (SSARS), and reviews conducted in accordance with such standards may call upon the same level of knowledge as does an audit. Although the degree of assurance (explicit and implied) in reports upon reviews purporting to comply with the AICPA’s formal standards is less than that expressed and implied by reports represented to be based upon an audit, the issuance of such reports is restricted to persons who have demonstrated the qualifications necessary to perform the audit function.

Still another professional service, founded on the same array of skills and the same level of knowledge as audits, but not involving any explicit assurance, is the issuance of reports on “compilations” of financial statements. Again, formal standards have been promulgated in the SSARS pronouncements for the conduct of such compilations and for reports thereon. A danger of innocent reliance on the implicit representations of skill and assurances of reliability of such reports exists if they are issued by persons not having the professional qualifications that such reports imply.

Included in attest services, because of the public’s reliance, is an important service defined in the Statements on Standards for Attestation Engagements (SSAE), examination of prospective financial information. The skills necessary to perform such a service are at least as demanding as the level of knowledge necessary to perform the audit process.

Accordingly, this Uniform Act extends the definition and reservation of attest and compilation services to include audits, reviews and compilations of financial statements and the examination of prospective financial information when the reports on those services are in standard form, and prescribed by authoritative pronouncements, so as to imply assurances and the professional qualifications underlying such assurances. And, because of the especially great need for public protection in connection with these services, only licensees (or individuals with practice privileges) may perform these services and must do so only through firms registered with a state board.

Fourth, the requirements for licensing persons to perform the professional services thus reserved should be designed to provide significant assurance that those who undertake to perform such services have at least a minimum level of professional qualification for adequate performance. Two means are commonly employed to provide this kind of assurance of

competence (not only with respect to the CPA profession, but other professions as well): (a) reserve the performance of the services in question to persons licensed to do so; and (b) require, as a condition of such licensing, demonstration of skill and knowledge, typically by means of examinations, education requirements and experience or competency requirements. Uniformity of the required demonstration of skill and competence among licensees within a given state and those of different states is obviously desirable from the public interest point of view. Nevertheless, in the interest of equity, legislatures of most jurisdictions have made provisions for “grandfathering” persons who, though they had not met the requirements for issuance of a certificate as certified public accountant, were nonetheless engaged in unregulated attest and compilation services when the licensing law became effective. Because relatively few jurisdictions exist without “grandfathering” provisions, this Uniform Act does not include a provision for a new “grandfathered” entitlement to perform attest and compilation services. It does, however, contain provisions to deal with such a class of public accountants where the prior law established such a class.

Fifth, an effective regulatory plan will also prohibit persons who have not met the licensing requirements from representing to the public that they have done so, thus protecting the public against incompetence and deception. Provisions should be designed to prevent would-be practitioners from representing to the public, directly or indirectly, that they have a higher degree of competence than they in fact command.

Sixth, the need to assure the public of reasonable competence and the need to protect the public against deception combine to support regulation of the conduct of all licensees, even in their performance of work which unlicensed persons may also perform. If a given person has demonstrated the high level of competence required for licensure, even though the license has its central justification and purpose in the performance of attest and compilation services, nonetheless the qualifications required to be demonstrated in order to merit such a license will reasonably support public expectations that the licensee has special competence and higher professional conduct in other areas of practice as well and that the licensee adheres to a higher level of professional conduct than unlicensed persons. Such a reasonable expectation of special competence in other areas than the one for which a license is specifically required calls for regulation of the professional conduct of all licensees who promote themselves to the public as such.

Seventh, the need to assure the public of reasonable competence supports the requirement that all licensees maintain professional competence in their area of responsibility through continuing professional education. The provisions for such education should provide for wide latitude in selection of continuing education and should prescribe full credit for any course that contributes to the general professional competence of the licensee.

Eighth, it is desirable that there be, to the maximum extent feasible, uniformity among jurisdictions with regard to those aspects of the regulatory structure that bear upon the qualifications required of licensees. Because many of the clients or employers of CPAs are multistate enterprises, much of the practice of CPAs has an interstate character; consequently,

CPAs must be able to move freely between states. The need for interstate mobility and maintenance of high minimum standards of competence in the public interest requires uniform licensing qualifications, insofar as possible, among the states.

Ninth, and finally, it is essential that mobility for individual CPAs and CPA Firms be enhanced. With respect to the goal of portability of the CPA title and mobility of CPAs across state lines, the cornerstone of the approach recommended by this Act is the standard of “substantial equivalency” set out in Section 23. Under substantial equivalency, a CPA’s ability to obtain reciprocity is simplified and they have the privilege to practice in another state without the need to obtain an additional license in that state unless it is where their principal place of business is located, as determined by the licensee. Individuals are not denied reciprocity or practice privileges because of minor or immaterial differences in the requirements for CPA certification from state-to-state.

Substantial equivalency is a determination by the Board of Accountancy, or NASBA, that the education, examination and experience requirements contained in the statutes and administrative rules of another jurisdiction are comparable to, or exceed, the education, examination and experience requirements contained in the Uniform Accountancy Act. If the state of licensure does not meet the substantial equivalency standard, individual CPAs may demonstrate that they personally have education, examination and experience qualifications that are comparable to or exceed those in the Uniform Accountancy Act.

For purposes of individual practice privileges, an applicant that has an active certificate as a certified public accountant from any jurisdiction that has obtained from the Board of Accountancy or NASBA a determination of substantial equivalency with the Uniform Accountancy Act’s CPA certificate requirements shall be presumed to have qualifications substantially equivalent to this jurisdiction’s. Individual CPAs from states that are not substantially equivalent may qualify under the substantial equivalency standard on an individual basis. Any CPA that wants to obtain a reciprocal certificate under substantial equivalency must personally possess qualifications that are substantially equivalent to, or exceed, the CPA licensure provisions in the Uniform Accountancy Act.

Firm mobility would be enhanced because even though an individual using practice privileges must render attest services through a CPA firm licensed in some state, if the firm complies with the ownership (Section 7(c)) and peer review (Section 7(h)) requirements, the firm would only need a permit in the states in which it has an office, regardless of the type of service or where such service is performed. The ownership and peer review requirements would thus protect the “visiting state” through firm quality standards comparable to substantial equivalency for practice privilege individuals. For purposes of firm mobility, a firm holding a valid permit from a U.S. jurisdiction, complying with the firm ownership and peer review requirements, would be able to perform any professional service (including attest) in any other state so long as it does so through individuals with practice privileges who can lawfully do so in the state where said individuals have their principal place of business. A firm not meeting both the ownership and peer review requirements could provide nonattest services and use the “CPA” title in any other state so long

as it does so through individuals with practice privileges, and so long as the firm can lawfully do so in the state where said individuals with practice privileges have their principal place of business. Indeed, a firm complying with Section 7(a)(1)(C) would only have to obtain permits in states where it has offices.

In the interest of obtaining maximum uniformity and interstate mobility, and assuring that CPAs are subject to only one type of regulatory scheme, the Uniform Act should be the standard of regulation for certificate holders in the U.S. and its jurisdictions. All states and jurisdictions should seek to adopt the Uniform Act to provide uniformity in accountancy regulation. Uniformity will become even more essential in the future as international trade agreements continue to be adopted causing the accounting profession to adopt a global focus.

Implementation of the Governing Principles in the Uniform Accountancy Act

Reflecting the fundamental principles just discussed, following are the key features of the Uniform Act.

1. The only kinds of professional services for which licensing is required are attest services defined as (a) the audit function--the expression of opinions on financial statements; (b) the issuance of reports in standard form upon reviews of financial statements; and (c) the examination of prospective financial information. Licensure is also required to perform compilations of financial statements in accordance with SSARS. (See Section 3(p), defining the term "report;" and Section 14(a) prohibiting unlicensed persons or persons without practice privileges from issuing reports on audits, reviews, and compilations of financial statements.) These services are restricted to licensees under the Act. Other attestation services are not restricted to licensees, however, when licensees perform those services they are regulated by the state board of accountancy. Anyone, whether licensed or not, may offer and perform any other kind of accounting service, including tax services, management advisory services, and the preparation of financial statements as permitted under section 14(a).

2. In order to perform attest services, a CPA firm or sole practitioner must meet certification requirements (under Section 6) for individuals and permit requirements (under section 7) for firms. The Uniform Accountancy Act involves a regulatory system in which applicants obtain and renew a license. Certain attest services may only be rendered through firms holding permits from this state. All licensees who are responsible for supervising attest or compilation services and sign or authorize someone to sign reports on financial statements on behalf of their firm must meet the competency requirements contained in professional standards before they may perform attest or compilation services. All licensees, whether in private industry, education, government, or public practice, must meet the same continuing education requirement. Only licensed individuals may perform compilations of financial statements in accordance with SSARS, but they need not do so through a firm that holds a permit under Section 7.

3. In order to facilitate interstate practice and free movement of practitioners between states, a

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provision is made for reciprocal recognition of licenses issued by other states. Those individual licensees who meet the substantial equivalency standard may freely practice across state lines without the need for additional licensure. Under Section 23, they need not provide notice to the state board of the state in which they want to practice. However, if a firm provides certain services through substantially equivalent individuals with practice privileges, the firm must obtain a permit from the practice privilege state. In cases in which the requirements of the other state are not in compliance with the Uniform Accountancy Act and the individual does not personally meet its standard for education, the Act allows the individual to demonstrate professional experience as a substitute for the education qualifications (See Section 6(c)). Reciprocity for those CPAs who establish their principal place of business in another state requires an application process; however, upon a demonstration that the individual's qualifications for the other state's certificate were in compliance with the standards set out in this Uniform Act, a reciprocal license will be issued (Sections 6, 23).

4. The Uniform Act includes provisions that would preserve a class of “grandfathered” practitioners licensed to use the title “public accountant” and to perform the audit function, where an existing accountancy law to be superseded by the Uniform Act has provided for such licensing (Section 8), but would not provide for the creation of any new such class where it had not existed under prior law. There are a few states where the accountancy law currently in effect, though providing for the issuance of CPA certificates, does not restrict unlicensed persons from performing any sort of professional accounting service, including the audit function so long as the unlicensed persons do not trade upon the CPA title. If those states should decide to change to a form of accountancy law that restricts the compilation and attest function to licensees, like all other American jurisdictions, the recommendation implicit in this Uniform Act is that they not create any second class of licensees, “grandfathered” or other. There are some states where a provision is currently made for a second class of licensees, given exclusive right to use a particular title but not the right to perform the audit function. Because no public interest is served by such a second class of licensees, this Uniform Act contains no such provision.

5. Licensees are subject to regulation of their professional conduct in their performance of any professional service including those services for which a license is not required and regarding which, in consequence, other persons are entirely unregulated under the Act.

6. In order to prevent misleading the public regarding the qualifications or licensure status of persons who are not licensed, the Uniform Act contains a series of prohibitions on the use by unlicensed persons or firms of titles restricted to licensees under the Act, or titles misleadingly similar to such titles (see Section 14(c)-(h)).

7. The Uniform Act contemplates that, as with most accountancy laws now in effect, responsibility for administration and implementation will be vested in a State Board of Accountancy (Section 4). The Board adopts and administers examinations and issues certificates (Sections 5 and 6); issues permits to firms (Section 7); promulgates rules that govern the conduct of licensees and that otherwise implement the Act (Section 4(h)); and has principal responsibility for disciplinary enforcement (Sections 10-13, 15) and prevention of unauthorized practice

(Sections, 14, 15, 16 and 17).

8. The desirability of uniformity among jurisdictions, mentioned above as one of the fundamental principles of both the AICPA's and NASBA's legislative policies, is recognized in the Uniform Act provisions dealing with such matters as examinations, education and experience requirements for the initial granting of a certificate (Section 5), and the continuing professional education requirements for the renewal of certificates (Section 6). As mentioned in the comments following several of these provisions, they are framed in a substantially more detailed fashion than might otherwise be expected (dealing with matters that might often be addressed by regulation rather than statute) in order to encourage uniformity among the various states.

9. The proposal for regulatory change which is included in this Act seeks to accomplish the broad objectives of mobility and uniformity and public protection within today's state-based regulatory model. It includes implementation of a "substantial equivalency" standard to simplify reciprocity and to provide a no notice, no fee, and no escape approach for granting practice privileges across state lines for CPAs from states meeting UAA standards as well as for CPAs who individually meet UAA standards.

Uniform Accountancy Act

SECTION 1

TITLE

This Act may be cited as the “Accountancy Act of 20__.”

1 **SECTION 2**

2 **PURPOSE**

3
4 **It is the policy of this State, and the purpose of this Act, to promote the reliability of**
5 **information that is used for guidance in financial transactions or for accounting for or**
6 **assessing the financial status or performance of commercial, noncommercial, and**
7 **governmental enterprises. The public interest requires that persons professing special**
8 **competence in accountancy or offering assurance as to the reliability or fairness of**
9 **presentation of such information shall have demonstrated their qualifications to do so, and**
10 **that persons who have not demonstrated and maintained such qualifications, not be**
11 **permitted to represent themselves as having such special competence or to offer such**
12 **assurance; that the conduct of persons licensed as having special competence in**
13 **accountancy be regulated in all aspects of their professional work; that a public authority**
14 **competent to prescribe and assess the qualifications and to regulate the conduct of licensees**
15 **be established; and that the use of titles that have a capacity or tendency to deceive the**
16 **public as to the status or competence of the persons using such titles be prohibited.**

17
18 *COMMENT:* This statement of legislative purposes reflects the fundamental principles
19 governing the regulation of holders of certificates as certified public accountants.

SECTION 3
DEFINITIONS

When used in this Act, the following terms have the meanings indicated:

- (a) "AICPA" means the American Institute of Certified Public Accountants.**
- (b) "Attest" means providing the following services:**
 - (1) any audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS);**
 - (2) any review of a financial statement to be performed in accordance with the Statements on Standards for Accounting and Review Services (SSARS);**
 - (3) any examination of prospective financial information to be performed in accordance with the Statements on Standards for Attestation Engagements (SSAE);**
 - (4) any engagement to be performed in accordance with the standards of the PCAOB; and**
 - (5) any examination, review, or agreed upon procedures engagement to be performed in accordance with the SSAE, other than an examination described in subsection (3).**

The standards specified in this definition shall be adopted by reference by the Board pursuant to rulemaking and shall be those developed for general application by recognized national accountancy organizations, such as the AICPA, and the PCAOB.

COMMENT: Subject to the exceptions set out in Sections 7, 14, and 23(a)(4), these services are restricted to licensees and CPA firms under the Act and licensees can only perform the attest services through a CPA firm. Individual licensees may perform the services described in Section 3(f) as employees of firms that do not hold a permit under Section 7 of this Act, so long as they comply with the peer review requirements of Section 6(j). Other professional services are not restricted to licensees or CPA firms; however, when licensees perform those services they are regulated by the state board of accountancy. See also the definition of Report. The definition also includes references to the Public Company Accounting Oversight Board (PCAOB) which make it clear that the PCAOB is a regulatory authority that sets professional standards applicable to engagements within its jurisdiction.

Regarding SSAE engagements, subsections 3(b)(3) and (5) include SSAE engagements pertaining to the examination of prospective financial information, as well as other SSAE engagements. Thus, like other services included in this definition of "attest," they are all

1 restricted to licensees and CPA firms. Although these respective services have been bifurcated
2 in the definition of “attest,” only CPAs can provide the services, and they must do so only
3 through firms that either have a permit or comply with Section 7(a)(1)(C).

4
5 This definition of “attest” includes both examinations of prospective financial information to be
6 performed in accordance with the Statements on Standards for Attestation Engagements (SSAE)
7 as well as “any examination, review, or agreed upon procedures engagement, to be performed in
8 accordance with SSAE.”

9
10 (c) **“Board” means the _____ Board of Accountancy established under Section 4 of**
11 **this Act or its predecessor under prior law.**

12
13 *COMMENT:* The general purpose of references to prior law, in this provision and others below,
14 is to assure maximum continuity in the regulatory system, except where particular changes are
15 specifically intended to be brought about by amendment of the law.

16
17 (d) **“Certificate” means a certificate as “certified public accountant” issued under**
18 **Section 6 of this Act or corresponding provisions of prior law, or a corresponding**
19 **certificate as certified public accountant issued after examination under the law of**
20 **any other state.**

21 *COMMENT:* The term here defined is used in section 3(n), defining the term “peer review”;
22 section 4(a), regarding the composition of the Board of Accountancy; section 4(h)(6), regarding
23 Board rules governing use of the titles “certified public accountant” and “CPA”; section 10(a),
24 regarding enforcement proceedings; and section 14(c), prohibiting use of the titles “certified
25 public accountant” and “CPA” by persons not holding certificates.

26
27 In a few states the law allows for the issuance of “certificates” to certain practitioners who have
28 not passed the examination ordinarily required (and provided for by section 5 of this Uniform
29 Act). The definition of the term “certificate,” insofar as it has reference to those issued by other
30 states, excludes any certificate for which an examination was not required.

31
32 (e) **“Client” means a person or entity that agrees with a licensee or licensee's employer**
33 **to receive any professional service.**

34
35 *COMMENT:* This term is used in a number of Sections throughout this Act including the
36 provisions related to acceptance of commissions and contingent fees, client records and
37 confidential communications. For that reason it is useful to include a definition of the term.

38
39 (f) **"Compilation" means providing a service to be performed in accordance with**
40 **Statements on Standards for Accounting and Review Services (SSARS) that is**
41 **presenting in the form of financial statements, information that is the representation**
42 **of management (owners) without undertaking to express any assurance on the**

1 **statements.**

2
3 **(g) “CPA Firm” means a sole proprietorship, a corporation, a partnership or any other**
4 **form of organization issued a permit under Section 7 of this Act.**

5
6 *COMMENT:* This defined term is used in section 7, on permits to practice for firms, in such a
7 way as to allow the Uniform Act, unlike some accountancy laws now in effect, to treat both
8 partnerships and corporations in a single provision rather than in two separate but parallel
9 provisions for the two different forms of organization. It is also used in section 12(j), on rights
10 of appeal from an adverse Board decision in an enforcement proceeding; section 14(a),
11 prohibiting issuance of reports on financial statements or attest services by unlicensed persons
12 and firms; 14(d), (f), (g) and (h), regarding use of certain titles by unlicensed persons and firms;
13 section 14(i), regarding misleading firm names; and section 14(j), defining certain rights of
14 foreign licensees to serve foreign clients. The definition of “firm” is designed to be broad
15 enough to include any type of business entity or combination of business entities, recognized by
16 the state.

17
18 Inclusion of sole proprietorships in the definition of the term “firm” has the effect of requiring
19 sole practitioners to secure both individual certificates under section 6 and firm permits to
20 practice under section 7. This will assure that all practice units have firm permits. The Board
21 would have the power to alleviate the burden of duplicate applications (where the same person
22 must secure both an individual certificate and a firm permit) by providing for joint application
23 forms.

24
25 **(h) “License” means a certificate issued under Section 6 of this Act, a permit issued**
26 **under Section 7 or a registration under Section 8; or, in each case, a certificate or**
27 **permit issued under corresponding provisions of prior law.**

28
29 *COMMENT:* See commentary to Section 3(i) below.

30
31 **(i) “Licensee” means the holder of a license as defined in Section 3(h).**

32
33 *COMMENT:* This term is intended simply to allow for briefer references in provisions that
34 apply to holders of certificates, holders of permits and holders of registrations: See Section 4(h),
35 regarding rules to be promulgated by the Board of Accountancy; Section 5(b), regarding the
36 meaning of “good moral character” in relation to the professional responsibility of a licensee;
37 Sections 11(c) and (d), regarding Board investigations; Sections 12(a)-(c), (i), and (k), relating to
38 hearings by the Board; Section 18, relating to confidential communications; and Sections 19(a)
39 and (b), regarding licensees’ working papers and clients’ records. Pursuant to Section 14(p),
40 individuals and firms using practice privileges in this State are treated as “Licensees” for
41 purposes of other requirements and restrictions in Section 14.

42
43 **(j) “Manager” means a manager of a limited liability company.**

1 **(k) “Member” means a member of a limited liability company.**

2
3 *COMMENT:* The two defined terms “manager” and “member” assume that the state has adopted
4 a limited liability company law, and that these terms are used in that law. If this is not the case,
5 then these terms should not be included in the Act, either here, or in the substantive provisions of
6 the Act: Sections 7(c), 7(f), 12(c), 14(h), 14(i), 19(a). The point is an important one, since the
7 two terms are in general use in circumstances where their meaning is different from what is
8 intended here.

9
10 **(l) “NASBA” means the National Association of State Boards of Accountancy.**

11
12 **(m) “PCAOB” means the Public Company Accounting Oversight Board.**

13
14 **(n) “Peer Review” means a study, appraisal, or review of one or more aspects of the**
15 **professional work of a certificate holder or CPA firm that issues attest or**
16 **compilation reports, by a person or persons who hold certificates and who are not**
17 **affiliated with the certificate holder or CPA firm being reviewed.**

18
19 *COMMENT:* This defined term is employed in section 4(h)(7), which empowers the Board to
20 issue rules prescribing how such reviews are to be performed; section 7(h), contemplating such
21 reviews in connection with renewals of firm permits; section 10(b)(1), specifying that such
22 reviews are available as remedies in enforcement proceedings; section 13(c), providing that the
23 Board may require such reviews as a condition of reinstatement after a suspension or revocation
24 of a certificate or permit; and section 18, on confidential communications, which recognizes an
25 exception for peer review. The rules issued by the Board under section 4(h)(7) would
26 presumably prescribe, among other things, how the requirement of independence, or non-
27 affiliation, of the reviewer to the person or firm being reviewed is to be implemented. See also
28 Sections 6(j), 14(k) and 14(l) with regard to certificate holders who perform compilations other
29 than through a CPA firm.

30
31 **(o) “Permit” means a permit to practice as a CPA firm issued under Section 7 of this**
32 **Act or corresponding provisions of prior law or under corresponding provisions of**
33 **the laws of other states.**

34
35 **(p) “Principal place of business” means the office location designated by the licensee for**
36 **purposes of substantial equivalency and reciprocity.**

37
38 *COMMENT:* “Principal place of business” has been defined to assure consistency in the use of
39 that term. Under substantial equivalency, a licensee must obtain a certificate from the state
40 board in the state where the licensee has an office and establishes it as the principal place of
41 business. Because states have adopted more than one statutory definition of “principal place of
42 business,” both AICPA and NASBA agree that the simple definition above will not only enhance
43 mobility, but also be easier to implement and enforce.

1 (q) **“Professional” means arising out of or related to the specialized knowledge or**
2 **skills associated with CPAs.**

3
4 (r) **“Report,” when used with reference to any attest or compilation service, means an**
5 **opinion, report, or other form of language that states or implies assurance as to the**
6 **reliability of the attested information or compiled financial statements and that also**
7 **includes or is accompanied by any statement or implication that the person or firm**
8 **issuing it has special knowledge or competence in accounting or auditing. Such a**
9 **statement or implication of special knowledge or competence may arise from use by**
10 **the issuer of the report of names or titles indicating that the person or firm is an**
11 **accountant or auditor, or from the language of the report itself. The term “report”**
12 **includes any form of language which disclaims an opinion when such form of**
13 **language is conventionally understood to imply any positive assurance as to the**
14 **reliability of the attested information or compiled financial statements referred to**
15 **and/or special competence on the part of the person or firm issuing such language;**
16 **and it includes any other form of language that is conventionally understood to**
17 **imply such assurance and/or such special knowledge or competence.**

18
19 *COMMENT:* As has been explained in the introductory comments, the audit function, which this
20 term is intended to define, is the principal kind of professional accounting service for which a
21 license would be required under the Uniform Act. The term has its most important operative use
22 in Section 14(a) of the Act, which prohibits persons not licensed from performing that function
23 as well as any attest or compilation services as defined above.

24
25 It is a point of fundamental significance that the audit function is defined, not in terms of the
26 work actually done, but rather in terms of the issuance of an opinion or a report--that is, the
27 making of assertions, explicit or implied--about work that has been done. It is such reports, or
28 assertions, upon which persons using attested information (whether clients or third parties) rely,
29 reliance being invited by the assertion, whether explicit or by implication, of expertise on the
30 part of the person or firm issuing the opinion or report. Thus, this definition is sought to be
31 drawn broadly enough to encompass all those cases where either the language of the report itself,
32 or other language accompanying the report, carries both a positive assurance regarding the
33 reliability of the information in question, and an implication (which may be drawn from the
34 language of the report itself) that the person or firm issuing the report has special competence
35 which gives substance to the assurance.

36
37 The definition includes disclaimers of opinion when they are phrased in a fashion which is
38 conventionally understood as implying some positive assurance, because authoritative
39 accounting literature contemplates several circumstances in which a disclaimer of opinion in
40 standard form implies just such assurances. The same reasoning that makes it appropriate to
41 include disclaimers of opinion in conventional form within the definition of this term makes it
42 appropriate to apply the prohibition on the issuance by unlicensed persons of reports, as so
43 defined, on “reviews” and “compilations” and other communications with respect to
44 “compilations” within the meaning of the AICPA’s Statements on Standards for Accounting and

1 Review Services (SSARS), when the language in which the report or other compilation
2 communication is phrased is that prescribed by SSARS or any report that is prescribed by the
3 AICPA's Statements on Standards for Attestation Engagements (SSAE). This is done in Section
4 14(a). These prohibitions, again, do not apply to the services actually performed--which is to say
5 that there is no prohibition on the performance by unlicensed persons of either reviews or
6 compilations, in the sense contemplated by SSARS, but only on the issuance of reports or other
7 compilation communications asserting or implying that their author has complied or will comply
8 with the SSARS standards for such reviews and compilations and has the demonstrated
9 capabilities so to comply.

10
11 (s) **“Rule” means any rule, regulation, or other written directive of general application**
12 **duly adopted by the Board.**

13
14 (t) **“State” means any state of the United States, the District of Columbia, Puerto Rico,**
15 **the U.S. Virgin Islands, the Commonwealth of the Northern Mariana Islands, and**
16 **Guam; except that “this State” means the State of _____.**

17
18 (u) **“Substantial Equivalency” is a determination by the board of accountancy or its**
19 **designee that the education, examination and experience requirements contained in**
20 **the statutes and administrative rules of another jurisdiction are comparable to, or**
21 **exceed the education, examination and experience requirements contained in the**
22 **Uniform Accountancy Act or that an individual CPA’s education, examination and**
23 **experience qualifications are comparable to or exceed the education, examination**
24 **and experience requirements contained in the Uniform Accountancy Act. In**
25 **ascertaining substantial equivalency as used in this act the Board shall take into**
26 **account the qualifications without regard to the sequence in which experience,**
27 **education, or examination requirements were attained.**

28
29 *COMMENT:* For purposes of practice privileges, an applicant that has an active certificate as a
30 certified public accountant from any jurisdiction that has obtained from the Board of
31 Accountancy or NASBA a determination of substantial equivalency with the Uniform
32 Accountancy Act's CPA licensure requirements shall be presumed to have qualifications
33 substantially equivalent to this jurisdiction's. An individual who has obtained from the Board of
34 Accountancy or NASBA a determination of substantial equivalency with the Uniform
35 Accountancy Act's CPA licensure requirements shall be entitled to reciprocity under the
36 substantial equivalency standard.

1 **SECTION 4**
2 **STATE BOARD OF ACCOUNTANCY**

3
4 (a) There is hereby created the _____ Board of Accountancy, which shall have
5 responsibility for the administration and enforcement of this Act. The Board shall
6 consist of ____ members, appointed by the Governor, all of whom shall be residents
7 of this State. At least [a majority plus one] of such members shall be holders of
8 currently valid certificates issued under Section 6 of this Act or corresponding
9 provisions of prior law; and any members of the Board not having such
10 qualifications shall have had professional or practical experience in the use of
11 accounting services and financial statements, so as to be qualified to make
12 judgments about the qualifications and conduct of persons and firms subject to
13 regulation under this Act. The term of each member of the Board shall be ____ years,
14 the term of each to be designated by the Governor. [Alternatively: except that
15 members of the _____ Board of Accountancy appointed and serving as such
16 under prior law at the effective date of this Act shall serve out the terms for which
17 they were appointed, as members of the Board created by this Section.] Vacancies
18 occurring during a term shall be filled by appointment by the Governor for the
19 unexpired term. Upon the expiration of the member's term of office, a member shall
20 continue to serve until a successor shall have been appointed and taken office. Any
21 member of the Board whose certificate under Section 6 of this Act is revoked or
22 suspended shall automatically cease to be a member of the Board, and the Governor
23 may, after a hearing, remove any member of the Board for neglect of duty or other
24 just cause. No person who has served two successive complete terms shall be eligible
25 for reappointment, but appointment to fill an unexpired term shall not be
26 considered a complete term for this purpose.

27
28 *COMMENT:* A number of decisions have to be made with regard to the structure and
29 composition of licensing bodies such as state boards of accountancy, and these decisions will
30 vary from state to state according to the patterns prevailing in the different states with respect to
31 other licensing Boards. This provision of the Uniform Act is intended to identify the principal
32 decision points and to suggest, on the basis of general experience, what seem to be the preferable
33 solutions.

34
35 As respects the number of Board members, it is suggested that the appropriate range is from five
36 to nine, and that the number should be an odd one, so as to minimize the likelihood of tie votes.

37
38 This provision assumes that, as is ever more widely the case, one or more members of the Board
39 will be other than licensees (sometimes called "public" members). It also reflects the view that,
40 in light of the technical nature of much of the Board's responsibilities, it is desirable that an
41 effective majority of the Board be certificate holders: This would be achieved by the requirement
42 that one more than a majority of the Board be certificate holders. As respects the terms of Board
43 members, it is desirable that the terms be staggered; that they be long enough to allow effective
44 service, though not so long that a Board member who proves ineffective remains in office any
45 longer than necessary; and that they be renewable but that there be a limit on the number of times

1 they may be renewed. This provision reflects the view that the length of the term should be four
2 years rather than three years, as is now more commonly the case. Although there seems to be an
3 increasing trend toward not reappointing Board members for a second term, it takes any new
4 Board member some time in office before he is fully effective. A somewhat longer term seems
5 an appropriate way of balancing these two considerations.

6
7 **(b) The Board shall elect annually from among its members a chairman and such other**
8 **officers as the Board may determine to be appropriate. The Board shall meet at**
9 **such times and places as may be fixed by the Board. Meetings of the Board shall be**
10 **open to the public except insofar as they are concerned with investigations under**
11 **Section 11 of this Act and except as may be necessary to protect information that is**
12 **required to be kept confidential by Board rules or by the laws of this State. A**
13 **majority of the Board members then in office shall constitute a quorum at any**
14 **meeting duly called. The Board shall have a seal which shall be judicially noticed.**
15 **The Board shall retain or arrange for the retention of all applications and all**
16 **documents under oath that are filed with the Board and also records of its**
17 **proceedings, and it shall maintain a registry of the names and addresses of all**
18 **licensees under this Act. In any proceeding in court, civil or criminal, arising out of**
19 **or founded upon any provision of this Act, copies of any of said records certified as**
20 **true copies under the seal of the Board shall be admissible in evidence as tending to**
21 **prove the contents of said records.**

22
23 *COMMENT:* This subsection, like the preceding one, presents a number of decision points that
24 may vary according to state practice, and it includes some provisions (notably the ones regarding
25 open meetings and confidential information) that may be unnecessary in the accountancy law
26 because they are covered by state laws of general application. Subject to such variances, the
27 provisions recommended appear to be desirable ones in the light of general experience.

28
29 **(c) Each member of the Board shall be paid an amount established by law for each day**
30 **or portion thereof spent in the discharge of the member's official duties and shall be**
31 **reimbursed for the member's actual and necessary expenses incurred in the**
32 **discharge of the member's official duties.**

33
34 **(d) All moneys collected by the Board from fees authorized to be charged by this Act**
35 **shall be received and accounted for by the Board and shall be deposited in the State**
36 **Treasury to the credit of the Board. Appropriation shall be made for the expenses of**
37 **administering the provisions of this Act, which may include, but shall not be limited**
38 **to, the costs of conducting investigations and of taking testimony and procuring the**
39 **attendance of witnesses before the Board or its committees; all legal proceedings**
40 **taken under this Act for the enforcement thereof; and educational programs for the**
41 **benefit of the public and licensees and their employees.**

42
43 *COMMENT:* A provision of this kind, effectively providing that at least a substantial portion of
44 the revenues raised from fees required to be paid by applicants and licensees will be applied to

1 defraying the expenses of administering the law, has proved a desirable one in those jurisdictions
2 where the statute contains such a provision. The typical pattern is that the regulation of public
3 accountancy is, from the state's point of view, self-supporting. The extent to which the Board has
4 adequate staff to assist it (as provided in subsection (f) below) and other resources necessary to
5 do its job effectively may well depend on the extent to which such revenues are available for use
6 in the administration of the Act.

7
8 **(e) The Board shall file an annual report of its activities with the Governor and the**
9 **legislature, which report shall include a statement of all receipts and disbursements**
10 **and a listing of all current licensees under this Act. The Board shall mail a copy of**
11 **the annual report to any person requesting it and paying a reasonable charge**
12 **therefor.**

13
14 **(f) The Board may employ an executive director and such other personnel as it deems**
15 **necessary in its administration and enforcement of this Act. It may appoint such**
16 **committees or persons, to advise or assist it in such administration and enforcement,**
17 **as it may see fit. It may retain its own counsel to advise and assist it in addition to**
18 **such advice and assistance as is provided by the Attorney General of this State.**
19

20 *COMMENT:* Adequate staffing can be an important determinant of how effective a Board of
21 Accountancy is in discharging its statutory obligations. The same is true of the ability of a Board
22 to employ independent counsel from time to time for special purposes, in addition to the counsel
23 normally provided to it by the state attorney general's office. With regard to the financing
24 necessary to implement such provisions, see the comment following subsection (d).
25

26 An additional way for a Board to increase its effectiveness, which does not involve significant
27 expense, is the appointment of committees or individuals not on the Board or its staff, to advise
28 and assist it in various ways, including disciplinary investigations (see section 11(b)).
29

30 **(g)(1) The Board shall have the power to take all action that is necessary and proper to**
31 **effectuate the purposes of this Act, including the power to sue and be sued in its**
32 **official name as an agency of this State. The Board shall also have the power to**
33 **issue subpoenas to compel the attendance of witnesses and the production of**
34 **documents; to administer oaths; to take testimony, to cooperate with the PCAOB**
35 **and the appropriate state and federal regulatory authorities having jurisdiction over**
36 **the professional conduct in question in investigation and enforcement concerning**
37 **violations of this Act and comparable acts of other states; to cooperate in**
38 **enforcement with appropriate foreign regulatory authorities in instances which**
39 **have or may result in criminal conviction, loss of license or suspension,**
40 **admonishment or censure; and to receive evidence concerning all matters within the**
41 **scope of this Act. In case of disobedience of a subpoena, the Board may invoke the**
42 **aid of any court or other appropriate regulatory authority in requiring the**
43 **attendance and testimony of witnesses and the production of documentary evidence.**
44 **For purposes of this subsection, "appropriate foreign regulatory authorities" shall**

1 be those foreign authorities granting substantially equivalent foreign designations in
2 accordance with Section 6(g) of this Act.
3

- 4 **(2) The Board, its members, and its agents shall be immune from personal liability for**
5 **actions taken in good faith in the discharge of the Board's responsibilities, and the**
6 **State shall hold the Board, its members, and its agents harmless from all costs,**
7 **damages, and attorneys' fees arising from claims and suits against them with**
8 **respect to matters to which such immunity applies.**
9

10 *COMMENT:* In many accountancy laws now in effect, the provisions regarding subpoenas and
11 testimony that are included in this paragraph dealing with Board powers generally are found
12 instead in the section dealing with hearings, which is section 12 in this Uniform Act, or are
13 specified in the state's administrative procedure act. Subsection 4(g)(1) has been strengthened to
14 facilitate greater multistate enforcement cooperation.
15
16

- 17 **(h) The Board may adopt rules governing its administration and enforcement of this**
18 **Act and the conduct of licensees, including but not limited to--**
19

- 20 **(1) Rules governing the Board's meetings and the conduct of its business;**
21
22 **(2) Rules of procedure governing the conduct of investigations and hearings by**
23 **the Board;**
24
25 **(3) Rules specifying the educational and experience qualifications required for**
26 **the issuance of certificates under Section 6 of this Act and the continuing**
27 **professional education required for renewal of certificates under Section 6;**
28
29 **(4) Rules of professional conduct directed to controlling the quality and probity**
30 **of services by licensees, and dealing among other things with independence,**
31 **integrity, and objectivity; competence and technical standards;**
32 **responsibilities to the public; and responsibilities to clients;**
33
34 **(5) Rules governing the professional standards applicable to licensees;**
35
36 **(6) Rules governing the manner and circumstances of use of the titles "certified**
37 **public accountant" and "CPA";**
38
39 **(7) Rules regarding peer review that may be required to be performed under**
40 **provisions of this Act;**
41
42 **(8) Rules on substantial equivalence to implement Section 23; and**
43
44 **(9) Such other rules as the Board may deem necessary or appropriate for**

1 **implementing the provisions and the purposes of this Act.**

2
3 *COMMENT:* See the comment following section 3(n) regarding paragraph (7). Some states may
4 have laws requiring that state boards expressly adopt by reference the applicable professional
5 standards.
6

- 7 **(i) At least 60 days prior to the proposed effective date of any rule or amendment**
8 **thereto under subsection (h) of this Section or any other provision of this Act, the**
9 **Board shall publish notice of such proposed action and of a public hearing to be**
10 **held no more than 30 days prior to such effective date, in [the State Register or**
11 **equivalent official publication].**
12

13 *COMMENT:* The provision for publication of proposed rules and amendments thereto in an
14 official state register, and for public hearings thereon, may be covered in some states by a state
15 statute of general application, such as an Administrative Procedure Act; but where this is not the
16 case, it appears a desirable provision for a state accountancy law. Some existing laws also have a
17 provision requiring separate notice by mail to all licensees of any proposed rule or amendment;
18 but, no such provision is included here because the expense of notice by mail seems unjustified
19 when adequate notice by publication is available.
20

- 21 **(j) Records, papers, and other documents containing information collected or compiled**
22 **by the Board, its members, employees, contractors or agents, including its legal**
23 **counsel, as a result of a complaint, investigation, inquiry, or interview in connection**
24 **with an application for examination, certification, or registration, or in connection**
25 **with a licensee's professional ethics and conduct, shall not be considered public**
26 **records within the meaning of this State's public records laws. Additionally, any**
27 **record, paper, or other document received by the Board as a result of a self-**
28 **reporting requirement shall not be considered public records within the meaning of**
29 **this State's public records laws. When any such record, paper, or other document is**
30 **admitted into evidence in a hearing held by the Board, it shall then be a public**
31 **record within the meaning of this State's public records laws. However, upon a**
32 **showing of good cause, the presiding officer at such a hearing may order that**
33 **confidential or privileged information be redacted or admitted under seal.**
34

- 35 **(1) Notwithstanding any other provision of this act, information protected by this**
36 **confidentiality provision shall not be disclosed to other authorities unless the**
37 **recipient confirms in writing that it will assure preservation of confidentiality**
38 **and the licensee has been given reasonable notice that the information will be**
39 **provided to another entity.**
40

- 41 **(2) Notwithstanding any contrary provision in the State's Public Records law,**
42 **disclosures to law enforcement and regulatory authorities and, only to the**
43 **extent deemed necessary to conduct an investigation, to the subject of the**
44 **investigation, persons whose complaints are being investigated and witnesses**

1 questioned in the course of investigation, as provided in Section 11(b), shall not
2 be considered public disclosures and shall not deprive such records of their
3 confidential status.
4

5 (3) Nothing in this subsection shall be construed as a waiver of any privilege, such
6 as attorney-client privilege, which may also apply to any records covered by
7 this subsection.
8

9 (4) Nothing in this subsection shall confer confidential status on any record
10 collected under this subsection which was a public record when collected or
11 thereafter becomes a public record through other lawful means.

1 **SECTION 5**
2 **QUALIFICATIONS FOR A CERTIFICATE AS A CERTIFIED PUBLIC**
3 **ACCOUNTANT**
4

- 5 (a) **The certificate of “certified public accountant” shall be granted to persons of good**
6 **moral character who meet the education, experience and examination requirements**
7 **of the following subsections of this Section and rules adopted thereunder and who**
8 **make application therefor pursuant to Section 6 of this Act.**
9

10 *COMMENT:* As mentioned in the introductory comments, this Uniform Act, like many
11 accountancy laws now in effect, involves a licensure system that eliminates questions as to who
12 may use the CPA title. All individuals who wish to use the CPA title in a state must have a
13 certificate from that state or have practice privileges pursuant to Section 23.
14

15 It may be noted that this provision contemplates that there will be no certificate requirements
16 with respect to citizenship, age, or residency. A citizenship requirement would not be
17 constitutional; in view of the education requirement, a separate age requirement seems without
18 utility; and in light of the desirability, explained in the introductory comments, of achieving
19 maximum uniformity and reciprocity among the various states, a residency requirement seems
20 not merely useless but counterproductive.
21

- 22 (b) **Good moral character for purposes of this Section means the propensity to provide**
23 **professional services in a fair, honest, and open manner. The Board may refuse to**
24 **grant a certificate on the ground of failure to satisfy this requirement only if there is**
25 **a substantial connection between the lack of good moral character of the applicant**
26 **and the professional responsibilities of a licensee and if the finding by the Board of**
27 **lack of good moral character is supported by clear and convincing evidence. When**
28 **an applicant is found to be unqualified for a certificate because of a lack of good**
29 **moral character, the Board shall furnish the applicant [a] statement containing the**
30 **findings of the Board, a complete record of the evidence upon which the**
31 **determination was based, and a notice of the applicant’s right of appeal.**
32

33 *COMMENT:* The precise meaning of a “good moral character” is difficult to prescribe, but the
34 definition offered in this section has been understood and sustained by courts. This provision is
35 intended both to assure that the requirement of good moral character will be narrowly and
36 precisely construed, avoiding problems of both vagueness and over breadth and to assure
37 procedural fairness in any instance where a certificate is denied on the basis of lack of good
38 moral character. The right of appeal referred to would presumably be prescribed by a statute of
39 general application, such as an Administrative Procedure Act.
40

- 41 (c) **The education requirement for a certificate, which must be met before an applicant**
42 **is eligible to apply for the examination prescribed in subsection (d), shall be as**
43 **follows:**
44

1 **(1) During the five -year period immediately following the effective date of this**
2 **Act, a baccalaureate degree or its equivalent conferred by a college or**
3 **university acceptable to the Board, with an accounting concentration or**
4 **equivalent as determined by Board rule to be appropriate;**
5

6 **(2) After the expiration of the five -year period immediately following the effective**
7 **date of this Act, at least 150 semester hours of college education including a**
8 **baccalaureate or higher degree conferred by a college or university acceptable**
9 **to the Board, the total educational program to include an accounting**
10 **concentration or equivalent as determined by Board rule to be appropriate.**
11

12 *COMMENT:* Paragraph (2) of this provision would, after the lapse of the specified number of
13 years, put into effect a 150-hour education requirement. The report of the Commission on
14 Professional Accounting Education (issued in August 1983) sets out the considerations that
15 underlie the policies of both the AICPA and NASBA favoring establishment of such a
16 requirement.
17

18 **(d) The examination required to be passed as a condition for the granting of a**
19 **certificate shall be held regularly throughout the year, and shall test the applicant's**
20 **knowledge of the subjects of accounting and auditing, and such other related**
21 **subjects as the Board may specify by rule, including but not limited to business law**
22 **and taxation. The Board shall prescribe by rule the methods of applying for and**
23 **conducting the examination, including methods for grading and determining a**
24 **passing grade required of an applicant for a certificate provided, however, that the**
25 **Board shall to the extent possible see to it that the examination itself, grading of the**
26 **examination, and the passing grades, are uniform with those applicable in all other**
27 **states. The Board may make such use of all or any part of the Uniform Certified**
28 **Public Accountant Examination and Advisory Grading Service of the American**
29 **Institute of Certified Public Accountants and may contract with third parties to**
30 **perform such administrative services with respect to the examination as it deems**
31 **appropriate to assist it in performing its duties hereunder.**
32

33 *COMMENT:* The Uniform Certified Public Accountant Examination and Advisory Grading
34 Service, referred to in this provision, has for some years been consistently used by the Board of
35 Accountancy (or its equivalent) of every American jurisdiction. Although the grading provided
36 by that service is, as the name implies, only advisory, with each state Board retaining ultimate
37 authority to determine grades and passing requirements, it is obvious that uniformity among
38 jurisdictions in these matters is a matter of considerable importance. Uniformity respecting the
39 examination is essential to ensuring interstate mobility for the certificate holders of this state.
40 Provisions related to conditioning are set out in the Uniform Accountancy Act Rules.
41

42 **(e) The Board may charge, or provide for a third party administering the examination**
43 **to charge, each applicant a fee, in an amount prescribed by the Board by rule.**
44

1 (f) An applicant for initial issuance of a certificate under this Section shall show that
2 the applicant has had one year of experience. This experience shall include
3 providing any type of service or advice involving the use of accounting, attest,
4 compilation, management advisory, financial advisory, tax or consulting skills all of
5 which was verified by a licensee, meeting requirements prescribed by the Board by
6 rule. This experience would be acceptable if it was gained through employment in
7 government, industry, academia or public practice.
8

9 *COMMENT:* Before an applicant may obtain a certificate, the applicant must obtain actual
10 experience; however, that experience can be obtained in any area of employment involving the
11 use of accounting or business skills. In addition, experience should be acceptable whether it is
12 gained through employment in government, industry, academia or public practice. The
13 experience may be supervised by a non-licensee but must be verified by a licensee.

1 **SECTION 6**

2 **ISSUANCE AND RENEWAL OF CERTIFICATES, AND MAINTENANCE OF**
3 **COMPETENCY**
4

- 5 (a) **The Board shall grant or renew certificates to persons who make application and**
6 **demonstrate (1) that their qualifications, including where applicable the**
7 **qualifications prescribed by Section 5, are in accordance with the following**
8 **subsections of this Section or (2) that they are eligible under the substantial**
9 **equivalency standard set out in Section 23(a)(2) of the Act which requires licensure**
10 **for those CPAs that establish their principal place of business in another state. The**
11 **holder of a certificate issued under this Section may only provide attest services, as**
12 **defined, in a CPA firm that holds a permit issued under Section 7 of this Act.**
13

14 *COMMENT:* Section 5 sets out the requirements for initial issuance of a certificate; this section
15 provides for the process of application for the initial certificate, as well as for renewal of
16 certificates. It also outlines the process for the issuance of reciprocal certificates for applicants
17 that do not meet the substantial equivalency standard. Applicants that meet the substantial
18 equivalency standard set out in Section 23 receive reciprocity upon complying with the
19 application procedure in Section 6(c)(2). This section also makes it clear that certificate holders
20 may only provide attest services in licensed firms.
21

- 22 (b) **Certificates shall be initially issued, and renewed, for periods of not more than three**
23 **years but in any event shall expire on the [specified date] following issuance or**
24 **renewal. Applications for such certificates shall be made in such form, and in the**
25 **case of applications for renewal, between such dates, as the Board shall by rule**
26 **specify, and the Board shall grant or deny any such application no later than**
27 **_____ days after the application is filed in proper form. In any case where the**
28 **applicant seeks the opportunity to show that issuance or renewal of a certificate was**
29 **mistakenly denied, or where the Board is not able to determine whether it should be**
30 **granted or denied, the Board may issue to the applicant a provisional certificate,**
31 **which shall expire ninety days after its issuance or when the Board determines**
32 **whether or not to issue or renew the certificate for which application was made,**
33 **whichever shall first occur.**
34

35 *COMMENT:* This provision reflects the pattern of some laws now in effect in contemplating a
36 biennial or triennial rather than an annual renewal. The purpose of this is to make it possible to
37 tie the renewal period to the period for completion of the maintenance of competency
38 requirements, as provided by subsection (d) below.
39

- 40 (c)(1) **With regard to applicants that do not qualify for reciprocity under the substantial**
41 **equivalency standard set out in Section 23(a)(2) of this Act, the Board shall issue a**
42 **certificate to a holder of a certificate, license, or permit issued by another state upon**
43 **a showing that:**
44

- 45 (A) **The applicant passed the uniform CPA examination;**
46 (B) **The applicant had four years of experience of the type described in Section 5(f)**
47 **or meets comparable requirements prescribed by the Board by rule, after**

1 **passing the examination upon which the applicant’s certificate was based and**
2 **within the ten years immediately preceding the application; and**
3

4 **(C) If the applicant’s certificate, license, or permit was issued more than four years**
5 **prior to the application for issuance of an initial certificate under this Section,**
6 **that the applicant has fulfilled the requirements of continuing professional**
7 **education that would have been applicable under subsection (d) of this Section.**
8

9 **(2) As an alternative to the requirements of Section 6(c)(1) of this Act, a certificate**
10 **holder licensed by another state who establishes their principal place of business in**
11 **this state shall request the issuance of a certificate from the Board prior to**
12 **establishing such principal place of business. The Board shall issue a certificate to**
13 **such person who obtains from the NASBA National Qualification Appraisal Service**
14 **verification that such individual’s CPA qualifications are substantially equivalent to**
15 **the CPA licensure requirements of the AICPA/NASBA Uniform Accountancy Act.**
16

17 **(3) An application under this Section may be made through the NASBA Qualification**
18 **Appraisal Service.**
19

20 *COMMENT:* Subsection 6(c)(1) of this section offers a means of providing for reciprocal
21 recognition of licensees of other states who are not eligible under the substantial equivalency
22 standard set out in Section 23 of this Act. Paragraph 6(c)(1)(B) requires a determination that the
23 certificate of the other state has been issued on the basis of education and examination
24 “conditioning” requirements comparable to those of this state, but makes allowance for an
25 experience requirement as a substitute for these. The reciprocity so offered would be limited to
26 CPAs—that is, it would exclude “grandfathered” PAs of other jurisdictions—since it rests upon the
27 applicant having a certificate in the other jurisdiction, and, although there are a few jurisdictions
28 where certificates have been issued to “grandfathered” public accountants, the term “certificate”
29 is defined in section 3(d) to refer only to certificates issued after successful completion of the
30 examination prescribed in section 5 of this Act.
31

32 Subsection 6(c)(1)(C) is intended to assure that, where an extended period has passed between
33 issuance of a certificate, license, or permit and the certificate holder’s first application for a
34 certificate in this state, the applicant has fulfilled at least a substantial portion of the CPE
35 requirements that were applicable to licensees practicing in this state during the same period.
36

37 Subsection 6(c)(3) makes the NASBA Qualification Appraisal Service available to individuals
38 who apply for reciprocity under Section 6(c).
39

40 Subsection 6(c)(2) deals with reciprocity under the substantial equivalency standard. Under
41 substantial equivalency, licensure is required where the CPA has their principal place of
42 business. If a CPA relocates to another state and establishes a principal place of business in that
43 state then they would be required to obtain a certificate in that state. With substantial
44 equivalency established, however, this application process for an individual would essentially be
45 routine and just a matter of filing an application and paying an appropriate fee.
46

47 **(d) For renewal of a certificate under this Section each licensee shall participate in a**

1 program of learning designed to maintain professional competency. Such program
2 of learning must comply with rules adopted by the Board. The Board may by rule
3 create an exception to this requirement for certificate holders who do not perform
4 or offer to perform for the public one or more kinds of services involving the use of
5 accounting or auditing skills, including issuance of reports on financial statements
6 or of one or more kinds of management advisory, financial advisory or consulting
7 services, or the preparation of tax returns or the furnishing of advice on tax matters.
8 Licensees granted such an exception by the Board must place the word “inactive”
9 adjacent to their CPA title or PA title on any business card, letterhead or any other
10 document or device, with the exception of their CPA certificate or PA registration,
11 on which their CPA or PA title appears.
12

13 *COMMENT:* A licensee is deemed competent to serve the public when he or she initially meets
14 the requirements for licensure. However, a dynamic professional environment requires a
15 licensee to continuously maintain and enhance his or her knowledge, skills and abilities. The
16 board of accountancy may specify any reasonable approach to meeting this requirement using as
17 a guideline the Statement on Standards for Continuing Professional Education (CPE) Programs
18 jointly approved by the National Association of State Boards of Accountancy (NASBA) and the
19 American Institute of Certified Public Accountants (AICPA).
20

21 (e) The Board shall charge a fee for each application for initial issuance or renewal of a
22 certificate under this Section in an amount prescribed by the Board by rule.
23

24 (f) Applicants for initial issuance or renewal of certificates under this Section shall in
25 their applications list all states in which they have applied for or hold certificates,
26 licenses, or permits and list any past denial, revocation or suspension of a certificate,
27 license or permit, and each holder of or applicant for a certificate under this Section
28 shall notify the Board in writing, within 30 days after its occurrence, of any
29 issuance, denial, revocation, or suspension of a certificate, license or permit by
30 another state.
31

32 (g) The Board shall issue a certificate to a holder of a substantially equivalent foreign
33 designation, provided that:
34

35 (1) The foreign authority which granted the designation makes similar provision
36 to allow a person who holds a valid certificate issued by this State to obtain
37 such foreign authority’s comparable designation; and

38 (2) The foreign designation:
39

40 (A) was duly issued by a foreign authority that regulates the practice of
41 public accountancy and the foreign designation has not expired or been
42 revoked or suspended;
43

44 (B) entitles the holder to issue reports upon financial statements; and
45

46 (C) was issued upon the basis of educational, examination, and experience

requirements established by the foreign authority or by law; and

(3) The applicant:

- (A) received the designation, based on educational and examination standards substantially equivalent to those in effect in this State, at the time the foreign designation was granted;**
- (B) completed an experience requirement, substantially equivalent to the requirement set out in Section 5(f), in the jurisdiction which granted the foreign designation or has completed four years of professional experience in this State; or meets equivalent requirements prescribed by the Board by rule, within the ten years immediately preceding the application; and**
- (C) passed a uniform qualifying examination in national standards [and an examination on the laws, regulations and code of ethical conduct in effect in this State] acceptable to the Board.**

(h) An applicant under subsection (g) shall in the application list all jurisdictions, foreign and domestic, in which the applicant has applied for or holds a designation to practice public accountancy, and each holder of a certificate issued under this subsection shall notify the Board in writing, within thirty days after its occurrence, of any issuance, denial, revocation or suspension of a designation or commencement of a disciplinary or enforcement action by any jurisdiction.

(i) The Board has the sole authority to interpret the application of the provisions of subsections (g) and (h).

COMMENT: Sections 6(g), 6(h) and 6(i) are designed to allow granting of reciprocal certificates as certified public accountants to foreign accountants who meet standards equivalent to those in this state. They are based on professional competence and its objective is to provide international reciprocity to qualified individuals without imposing arbitrary or unnecessary restrictions. The requirement set out in subsection 6(h) parallels the requirement set out in section 6(f) for applicants from other states.

(j) The Board shall by rule require as a condition for renewal of a certificate under this Section, by any certificate holder who issues compilation reports for the public other than through a CPA firm, that such individual undergo, no more frequently than once every three years, a peer review conducted in such manner as the Board shall by rule specify, and such review shall include verification that such individual has met the competency requirements set out in professional standards for such services.

1 **SECTION 7**

2 **FIRM PERMITS TO PRACTICE, ATTEST AND COMPILATION COMPETENCY**
3 **AND PEER REVIEW**

4
5 (a) The Board shall grant or renew permits to practice as a CPA firm to
6 applicants that demonstrate their qualifications therefor in accordance with this
7 Section.

8
9 (1) The following must hold a permit issued under this Section:

10
11 (A) Any firm with an office in this state performing attest services as
12 defined in Section 3(b) of this Act; or,

13
14 (B) Any firm with an office in this state that uses the title “CPA” or “CPA
15 firm;” or,

16
17 (C) Any firm that does not have an office in this state but offers or
18 renders attest services as described in Section 3(b) of this Act in this
19 state, unless it meets each of the following requirements:

20
21 (i) it complies with the qualifications described in Section 7(c);

22
23 (ii) it complies with the qualifications described in Section 7(h);

24
25 (iii) it performs such services through an individual with practice
26 privileges under Section 23 of this Act; and

27
28 (iv) it can lawfully do so in the state where said individuals with
29 practice privileges have their principal place of business.

30
31 (2) A firm which is not subject to the requirements of Section 7(a)(1) may
32 perform services described in Section 3(f) and other nonattest professional
33 services while using the title “CPA” or “CPA firm” in this state without a
34 permit issued under this Section only if:

35
36 (A) it performs such services through an individual with practice
37 privileges under Section 23 of the Act; and

38
39 (B) it can lawfully do so in the state where said individuals with practice
40 privileges have their principal place of business.

41
42
43 *COMMENT:* This Uniform Act departs from the pattern of some accountancy laws now in
44 effect in eliminating any separate requirement for the registration of firms and of offices. The
45 information-gathering and other functions accomplished by such registration should be equally
46 easily accomplished as part of the process of issuing firm permits under this section. The
47 difference is, again, one of form more than of substance but one that should be kept in mind if

1 consideration is given to fitting the permit provisions of this Uniform Act into an existing law.

2
3 As pointed out in the comment following Section 3(g), above, because a CPA firm is defined to
4 include a sole proprietorship, the permits contemplated by this section would be required of sole
5 practitioners as well as larger practice entities. To avoid unnecessary duplication of paperwork, a
6 Board could, if it deemed appropriate, offer a joint application form for certificates and sole
7 practitioner firm permits.

8
9 This provision also makes it clear that firms with an office in this state may not provide attest
10 services as defined, or call themselves CPA firms without a license in this state. Certified Public
11 Accountants are not required to offer services to the public, other than attest services, through a
12 CPA firm. CPAs may offer non-attest services through any type of entity they choose and there
13 are no requirements in terms of a certain percentage of CPA ownership for these types of entities
14 as long as they do not call themselves a “CPA firm” or use the term “CPA” in association with
15 the entity’s name. These non-CPA firms are not required to be licensed by the State Board.

16
17 Out-of-state firms without an office in this state may provide services other than those described
18 in Section 3(b) for a client in this state, and call themselves CPA firms in this state without
19 having a permit from this state so long as they do so through a licensee or individual with
20 practice privileges and so long as they are qualified to do so under the requirements of Section
21 7(a)(2). In addition, if the firm is exempt from the permit requirement pursuant to Section
22 7(a)(1)(C), no permit is required regardless of the type of attest services or where the services are
23 performed. Any firm practicing pursuant to this provision must, as required by Section 23(a)(3),
24 comply with the practice privilege state’s statutes and rules such as all those related to peer
25 review including disclosures and on all other matters.

26
27 A firm that does not comply with ownership (Section 7(c)) and peer review (Section 7(h))
28 requirements must obtain a permit in a state before offering or rendering any attest service in that
29 state.

30
31 Depending on the services provided, and if the firm calls itself a CPA firm, such a firm is subject
32 to the requirements described in revised subsection 7(a)(2)(A) or subsection 7(a)(3)(B),
33 whichever is applicable.

34
35
36 **(b) Permits shall be initially issued and renewed for periods of not more than three**
37 **years but in any event expiring on [specified date] following issuance or renewal.**
38 **Applications for permits shall be made in such form, and in the case of applications**
39 **for renewal, between such dates as the Board may by rule specify, and the Board**
40 **shall grant or deny any such application no later than ____ days after the**
41 **application is filed in proper form. In any case where the applicant seeks the**
42 **opportunity to show that issuance or renewal of a permit was mistakenly denied or**
43 **where the Board is not able to determine whether it should be granted or denied, the**
44 **Board may issue to the applicant a provisional permit, which shall expire ninety**
45 **days after its issuance or when the Board determines whether or not to issue or**
46 **renew the permit for which application was made, whichever shall first occur.**
47

1 *COMMENT:* See the comment following Section 6(b) regarding the renewal period.

2 (c) **An applicant for initial issuance or renewal of a permit to practice under this**
3 **Section shall be required to show that:**

- 4
- 5 (1) **Notwithstanding any other provision of law, a simple majority of the**
6 **ownership of the firm, in terms of financial interests and voting rights of all**
7 **partners, officers, shareholders, members or managers, belongs to holders of a**
8 **certificate who are licensed in some state, and such partners, officers,**
9 **shareholders, members or managers, whose principal place of business is in**
10 **this state, and who perform professional services in this state hold a valid**
11 **certificate issued under Section 6 of this Act or the corresponding provision of**
12 **prior law or are public accountants registered under Section 8 of this Act.**
13 **Although firms may include non-licensee owners the firm and its ownership**
14 **must comply with rules promulgated by the Board. For firms of public**
15 **accountants, at least a simple majority of the ownership of the firm, in terms of**
16 **financial interests and voting rights, must belong to holders of registrations**
17 **under Section 8 of this Act. An individual who has practice privileges under**
18 **Section 23 who performs services for which a firm permit is required under**
19 **Section 23(a)(4) shall not be required to obtain a certificate from this state**
20 **pursuant to Section 6 of this Act.**

21

22

23 *COMMENT:* The limitation of the requirement of certificates to partners, officers, shareholders,
24 members and managers who have their principal place of business in the state is intended to
25 allow some latitude for occasional visits and limited assignments within the state of firm
26 personnel who are based elsewhere. If those out-of-state individuals qualify for practice
27 privileges under Section 23 and do not have their principal places of business in this state, they
28 do not have to be licensed in this state. In addition, the requirement allows for non-licensee
29 ownership of licensed firms.

30

31 (2) **Any CPA or PA firm as defined in this Act may include non-licensee owners**
32 **provided that:**

33

34 (A) **The firm designates a licensee of this state, or in the case of a firm which**
35 **must have a permit pursuant to Section 23(a)(4) a licensee of another**
36 **state who meets the requirements set out in Section 23(a)(1) or in Section**
37 **23(a)(2), who is responsible for the proper registration of the firm and**
38 **identifies that individual to the Board.**

39

40 (B) **All non-licensee owners are of good moral character and active individual**
41 **participants in the CPA or PA firm or affiliated entities.**

42

43 (C) **The firm complies with such other requirements as the Board may**
44 **impose by rule.**

45

1 (3) Any individual licensee and any individual granted practice privileges under
2 this Act who is responsible for supervising attest or compilation services and
3 signs or authorizes someone to sign the accountant's report on behalf of the
4 firm, shall meet the competency requirements set out in the professional
5 standards for such services.
6

7 (4) Any individual licensee and any individual granted practice privileges under
8 this Act who signs or authorizes someone to sign the accountants' report on
9 behalf of the firm shall meet the competency requirement of the prior
10 subsection.
11

12 *COMMENT:* Because of the greater sensitivity of attest and compilation services, professional
13 standards should set out an appropriate competency requirement for those who supervise them
14 and sign attest or compilation reports. However, the accountant's report in such engagements
15 may be supervised, or signed, or the signature authorized for the CPA firm by a practice
16 privileged individual.
17
18

19 (d) An applicant for initial issuance or renewal of a permit to practice under this
20 Section shall be required to register each office of the firm within this State with the
21 Board and to show that all attest and compilation services as defined herein
22 rendered in this state are under the charge of a person holding a valid certificate
23 issued under Section 6 of this Act or the corresponding provision of prior law or
24 some other state.
25

26 (e) The Board shall charge a fee for each application for initial issuance or renewal of a
27 permit under this Section in an amount prescribed by the Board by rule.
28

29 (f) An applicant for initial issuance or renewal of permits under this Section shall in
30 their application list all states in which they have applied for or hold permits as
31 CPA firms and list any past denial, revocation or suspension of a permit by any
32 other state, and each holder of or applicant for a permit under this Section shall
33 notify the Board in writing, within 30 days after its occurrence, of any change in the
34 identities of partners, officers, shareholders, members or managers whose principal
35 place of business is in this State, any change in the number or location of offices
36 within this State, any change in the identity of the persons in charge of such offices,
37 and any issuance, denial, revocation, or suspension of a permit by any other state.
38

39 (g) Firms which fall out of compliance with the provisions of the section due to changes
40 in firm ownership or personnel, after receiving or renewing a permit, shall take
41 corrective action to bring the firm back into compliance as quickly as possible. The
42 State Board may grant a reasonable period of time for a firm to take such corrective
43 action. Failure to bring the firm back into compliance within a reasonable period as
44 defined by the Board will result in the suspension or revocation of the firm permit.
45

46 (h) The Board shall by rule require as a condition to renewal of permits under this
47 Section, that applicants undergo, no more frequently than once every three years,

1 peer reviews conducted in such manner as the Board shall specify, and such review
2 shall include a verification that individuals in the firm who are responsible for
3 supervising attest and compilation services and sign or authorize someone to sign
4 the accountant's report on the financial statements on behalf of the firm meet the
5 competency requirements set out in the professional standards for such services,
6 provided that any such rule --

- 7
- 8 (1) shall be promulgated reasonably in advance of the time when it first becomes
9 effective;
- 10
- 11 (2) shall include reasonable provision for compliance by an applicant showing that
12 it has, within the preceding three years, undergone a peer review that is a
13 satisfactory equivalent to peer review generally required pursuant to this
14 subsection (h);
- 15
- 16 (3) shall require, with respect to any organization administering peer review
17 programs contemplated by paragraph (2), that it be subject to evaluations by
18 the Board or its designee, to periodically assess the effectiveness of the peer
19 review program under its charge, and
- 20
- 21 (4) *may require that organizations administering peer review programs provide
22 to the Board information as the Board designates by rule; and
- 23
- 24 (5) *shall require with respect to peer reviews contemplated by paragraph (2) that
25 licensees timely remit such peer review documents as specified by Board Rule
26 or upon Board request and that such documents be maintained by the Board
27 in a manner consistent with Section 4(j) of this Act.

28

29 * Due to its 1988 commitment to its members, the AICPA cannot support this
30 provision at this time.

31

32 *COMMENT:* The AICPA and NASBA both agree that periodic peer reviews are an important
33 means of maintaining the general quality of professional practice.

34

35 In the interests of providing flexibility where appropriate or desirable, this provision would give
36 the Board latitude when to require reviews. Paragraph (2) is intended to recognize that there are
37 other valid reasons besides state regulation for which firms may undergo peer reviews (for
38 example, as a condition to membership in the AICPA). It is also intended to avoid unnecessary
39 duplication of such reviews, by providing for the acceptance of peer reviews performed by other
40 groups or organizations whose work could be relied on by the Board. If a peer review
41 requirement is established by the Board, paragraph (3) requires that the Board assure that there is
42 an evaluation of the administration of the peer review program(s) which is accepted by the
43 Board, which is performed either by the Board or its designee. Paragraph (4) would require the
44 administering entities of peer review programs to provide the Board information, as required by
45 rule. Paragraph (5) requires that licensees remit peer review documents to the Board, as
46 specified by rule, and that these documents would be maintained subject to the confidentiality
47 provision in Section 4(j) of the Act.

Paragraphs (4) and (5) primarily address the ability of the Board to have direct access to peer review results. Previous editions of the UAA contained language that could have been interpreted to either not permit or to limit state boards' access to results of the peer review process. Language that restricted the Board's ability to access the results of peer review was consistent with the AICPA's commitment to its membership to maintain the confidentiality of peer review materials that were generated through the AICPA peer review program. However, in response to regulatory concerns it was determined that new language was needed to provide for greater transparency. At its spring 2004 meeting, AICPA's governing Council approved a resolution in support of increased transparency in the peer review process. However, as a result of the AICPA's 1988 commitment to its membership to maintain the confidentiality of peer review results, the AICPA's Council will not act on its resolution without a vote of the AICPA's membership. The AICPA will not pursue a vote of its membership until the membership has fully considered the issues surrounding this matter. Until that time, a solution for the UAA was crafted that recognized the authority of state boards of accountancy to take action and at the same time allowed the Institute to keep its commitment to the AICPA membership on confidentiality of peer review materials. For that reason, paragraphs (4) and (5) are marked with an asterisk (*) that states "Due to its 1988 commitment to its members, the AICPA cannot support this provision at this time."

The term "peer review" is defined in section 3(n).

1 **SECTION 8**

2 **PUBLIC ACCOUNTANTS AND FIRMS OF PUBLIC ACCOUNTANTS**

3
4 **Persons who on the effective date of this Act hold registrations as public accountants issued**
5 **under prior law of this State shall be entitled to have their registrations renewed upon**
6 **fulfillment of the continuing professional education requirements for renewal of certificates**
7 **set out in Section 6 of this Act, and on the renewal cycle and payment of fees there**
8 **prescribed for renewal of certificates. Any registration not so renewed shall expire three**
9 **years after the effective date of this Act. Firms of public accountants holding permits to**
10 **practice as such issued under prior law of this State shall be entitled to have their permits**
11 **to practice renewed pursuant to the procedures, and subject to the requirements for**
12 **renewal of permits to practice for firms of certified public accountants, set out in Section 7**
13 **of this Act. So long as such public accountant licensees hold valid registrations and permits**
14 **to practice, they shall be entitled to perform attest and compilation services to the same**
15 **extent as holders of certificates, and other holders of permits, and in addition they shall be**
16 **entitled to use the title “public accountants” and “PA,” but no other title. The holder of a**
17 **registration issued under this Section may only perform attest services in a firm that holds**
18 **a permit issued under Section 7 of this Act.**

19
20 *COMMENT:* This provision would be of use in jurisdictions where under the previous law a
21 class of “grandfathered” public accountants was licensed to perform the audit function. Many
22 accountancy laws now in effect have substantially more elaborate provisions to deal with public
23 accountants, but a comparatively simple provision such as this one should be sufficient. Those
24 coming within this provision would, like holders of certificates, be required to have a currently
25 valid registration in order to provide attest and compilation services, and they would be subject
26 to the same continuing professional education requirements as apply for renewal of certificates
27 and the same rules, as holders of certificates. They would in fact be treated the same as holders
28 of certificates for virtually all purposes, the principal differences being in the titles they and their
29 firms would be permitted to use, and in a lack of reciprocity to comparable licensees of other
30 states (see comments following Sections 6(c) and 7(c)). This section also makes it clear that
31 public accountants may only perform attest services in licensed firms.

1 **SECTION 9**

2 **APPOINTMENT OF SECRETARY OF STATE AS AGENT**

3
4 **Application by a person or a firm not a resident of this State for a certificate under Section**
5 **6 of this Act or a permit to practice under Section 7 shall constitute appointment of the**
6 **Secretary of State as the applicant's agent upon whom process may be served in any action**
7 **or proceeding against the applicant arising out of any transaction or operation connected**
8 **with or incidental to services performed by the applicant while a licensee within this State.**
9

10 *COMMENT:* In many laws now in effect, a provision of this kind appears in each of the
11 Sections dealing with the issuance of a certificate or any form of permit. Since there are several
12 such provisions in this Uniform Act (as there are in many existing laws), repetition is here
13 avoided by having this single comprehensive provision. This Section pertains to applicants for
14 licensure. Since persons using practice privileges are not required to apply or provide notice,
15 Section 23(a)(3)(D) requires that individuals and firms using practice privileges consent to the
16 appointment of the State Board which issued their license as their agent upon whom process may
17 be served in any action or proceeding by this Board against them.

SECTION 10

ENFORCEMENT- GROUNDS FOR DISCIPLINE

(a) After notice and hearing pursuant to the Administrative Procedures Act, the Board may revoke any license issued under Sections 6, 7 or 8 of this Act or corresponding provisions of prior law or revoke or limit privileges under Section 23 of this Act; suspend any such license or refuse to renew any such license for a period of not more than ____ years; reprimand, censure, or limit the scope of practice of any licensee; impose an administrative fine not exceeding ____, or place any licensee on probation, all with or without terms, conditions, and limitations, for any one or more of the following reasons:

- (1) Dishonesty, fraud or deceit in obtaining a license;
- (2) Cancellation, revocation, suspension or refusal to renew a license or privileges under Section 23 for disciplinary reasons in any other state for any cause;
- (3) Failure, on the part of a licensee under Sections 6 or 7 or registration under Section 8, to maintain compliance with the requirements for issuance or renewal of such certificate, permit or registration or to report changes to the Board under Sections 6(f) or 7(f);
- (4) Revocation or suspension of the right to practice by any state or federal regulatory authority or by the PCAOB;
- (5) Dishonesty, fraud, deceit or gross negligence in the performance of services as a licensee or individual granted privileges under Section 23 or in the filing or failure to file one's own income tax returns;
- (6) Violation of any provision of this Act or rule promulgated by the Board under this Act or violation of professional standards;
- (7) Violation of any rule of professional conduct promulgated by the Board under Section 4(h)(4) of this Act;
- (8) Conviction of a felony, or of any other crime an element of which is dishonesty, fraud or deceit, under the laws of the United States, of this State, or of any other state if the acts involved would have constituted a crime under the laws of this State;
- (9) Performance of any fraudulent act while holding a license or privilege issued under this Act or prior law;
- (10) Any conduct reflecting adversely upon the licensee's fitness to perform services while a licensee, or individual granted privileges under Section 23; or
- (11) Making any false or misleading statement or verification, in support of an

1 **application for a license filed by another.**
2

3 *COMMENT:* This provision departs from the typical corresponding provision of some
4 accountancy laws now in effect in two respects. One of these is the provision for an
5 administrative fine, in addition to other possible penalties. There is such a provision in some
6 accountancy laws; whether such a provision is permissible in the laws of other states is a matter
7 for individual determination in each jurisdiction.
8

9 The other departure from the prior common pattern is in paragraph (10), a catch-all provision
10 which is phrased in terms of conduct reflecting adversely on the licensee's fitness to perform
11 services rather than the broader and vaguer conventional phrase, "conduct discreditable to the
12 accounting profession." This narrower provision is intended to avoid problems of vagueness and
13 overbreadth. A similar change is involved in the requirement of "good moral character" in
14 section 5(b).
15

16 **(b) In lieu of or in addition to any remedy specifically provided in subsection (a) of this**
17 **Section, the Board may require of a licensee--**
18

19 **(1) A peer review conducted in such fashion as the Board may specify; and/or**
20

21 **(2) Satisfactory completion of such continuing professional education programs as**
22 **the Board may specify.**
23

24 *COMMENT:* This subsection is intended to provide rehabilitative remedies for enforcement
25 proceedings against licensees, in addition to (or in place of) the more traditional punitive
26 remedies provided in subsection (a). The term "peer review" is defined in section 3(n).
27

28 **(c) In any proceeding in which a remedy provided by subsections (a) or (b) of this**
29 **Section is imposed, the Board may also require the respondent licensee to pay the**
30 **costs of the proceeding.**
31

32 *COMMENT:* This provision appears appropriate in terms of both equity and the economics of
33 Board operations.

1 **SECTION 11**

2 **ENFORCEMENT--INVESTIGATIONS**

3
4 (a) The Board may, upon receipt of a complaint or other information suggesting
5 violations of this Act or of the rules of the Board, conduct investigations to
6 determine whether there is probable cause to institute proceedings under Sections
7 12, 15, or 16 of this Act against any person or firm for such violation, but an
8 investigation under this Section shall not be a prerequisite to such proceedings in
9 the event that a determination of probable cause can be made without investigation.
10 In aid of such investigations, the Board or the chairperson thereof may issue
11 subpoenas to compel witnesses to testify and/or to produce evidence.
12

13 (b) The Board may designate a member, or any other person of appropriate
14 competence, to serve as investigating officer to conduct an investigation. Upon
15 completion of an investigation, the investigating officer shall file a report with the
16 Board. The Board shall find probable cause or lack of probable cause upon the basis
17 of the report or shall return the report to the investigating officer for further
18 investigation. Unless there has been a determination of probable cause, the report of
19 the investigating officer, the complaint, if any, the testimony and documents
20 submitted in support of the complaint or gathered in the investigation, and the fact
21 of pendency of the investigation shall be treated as confidential information and
22 shall not be disclosed to any person except law enforcement authorities and, to the
23 extent deemed necessary in order to conduct the investigation, the subject of the
24 investigation, persons whose complaints are being investigated, and witnesses
25 questioned in the course of the investigation.
26

27 (c) Upon a finding of probable cause, if the subject of the investigation is a licensee or
28 an individual with privileges under Section 23 of this Act, the Board shall direct that
29 a complaint be issued under Section 12 of this Act, and if the subject of the
30 investigation is not a licensee or an individual with privileges under Section 23, the
31 Board shall take appropriate action under Sections 15 or 16 of this Act. Upon a
32 finding of no probable cause, the Board shall close the matter and shall thereafter
33 release information relating thereto only with the consent of the person or firm
34 under investigation.
35

36 (d) The Board may review the publicly available professional work of licensees or an
37 individual with privileges under Section 23 of this Act on a general and random
38 basis, without any requirement of a formal complaint or suspicion of impropriety.
39 In the event that as a result of such review the Board discovers reasonable grounds
40 for a more specific investigation, the Board may proceed under subsections (a)
41 through (c) of this Section.
42

43 *COMMENT:* This provision contemplates “positive enforcement,” which is to say review of the
44 professional work of licensees without any triggering requirement of receipt of complaints.

1 **SECTION 12**

2 **ENFORCEMENT PROCEDURES--HEARINGS BY THE BOARD**

3
4 (a) In any case where probable cause with respect to a violation by a licensee or an
5 individual with privileges granted under Section 23 of this Act has been determined
6 by the Board, whether following an investigation under Section 11 of this Act, or
7 upon receipt of a written complaint furnishing grounds for a determination of such
8 probable cause, or upon receipt of notice of a decision by the Board of Accountancy
9 of another state furnishing such grounds, the Board shall issue a complaint setting
10 forth appropriate charges and set a date for hearing before the Board on such
11 charges. The Board shall, not less than 30 days prior to the date of the hearing,
12 serve a copy of the complaint and notice of the time and place of the hearing upon
13 the licensee or an individual with privileges granted under Section 23 of this Act,
14 together with a copy of the Board's rules governing proceedings under this Section,
15 either by personal delivery or by mailing a copy thereof by registered mail to the
16 licensee at the licensee's address last known to the Board. In the case of an
17 individual exercising privileges under Section 23, service shall be by registered mail
18 to the address last known to the Board, or pursuant to Section 23(a)(3)(c).
19

20 (b) A licensee or an individual with privileges under Section 23, against whom a
21 complaint has been issued under this Section shall have the right, reasonably in
22 advance of the hearing, to examine and copy the report of investigation, if any, and
23 any documentary or testimonial evidence and summaries of anticipated evidence in
24 the Board's possession relating to the subject matter of the complaint. The Board's
25 rules governing proceedings under this Section shall specify the manner in which
26 such right may be exercised.
27

28 *COMMENT:* Although the procedures followed by many Boards of accountancy now include,
29 on either a formal or an informal basis, prehearing disclosure to the respondent of the evidence
30 that will be offered in support of a complaint, it seems desirable to embody so fundamental a
31 procedural right in the governing statute.
32

33 (c) In a hearing under this Section the respondent licensee or an individual with
34 privileges granted under Section 23 may appear in person (or, in the case of a firm,
35 through a partner, officer, director, shareholder, member or manager) and/or by
36 counsel, examine witnesses and evidence presented in support of the complaint, and
37 present evidence and witnesses on the licensee's or an individual's own behalf. The
38 licensee or an individual granted privileges under Section 23 shall be entitled, on
39 application to the Board, to the issuance of subpoenas to compel the attendance of
40 witnesses and the production of documentary evidence.
41

42 (d) The evidence supporting the complaint shall be presented by the investigating
43 officer, by a Board member designated for that purpose, or by counsel. A Board
44 member who presents the evidence, or who has conducted the investigation of the
45 matter under Section 11 of this Act, shall not participate in the Board's decision of
46 the matter.

1 *COMMENT:* The provision disqualifying a Board member who presents the evidence or who
2 has investigated the case from participating in the Board's decision of the case again reflects
3 common practice, but like subsection (b) it appears to involve a sufficiently fundamental point to
4 merit explicit mention in the statute. The purpose is, of course, to separate the prosecutorial and
5 adjudicative functions of the Board.

6
7 Some or all of the procedural matters of this kind included in this Uniform Act may be dealt with
8 by statutes of general applicability, such as Administrative Procedure Acts, and so be
9 unnecessary for inclusion in an accountancy law.

10
11 **(e) In a hearing under this Section the Board shall be advised by counsel, who shall not**
12 **be the same counsel who presents or assists in presenting the evidence supporting**
13 **the complaint under subsection (d) of this Section.**
14

15 *COMMENT:* The comments under subsection (d) are applicable here also. It should be noted
16 that this provision would not require two lawyers in all cases: It simply requires that if there is
17 counsel involved in presenting the complaint, in addition to counsel advising the Board, it must
18 not be the same counsel. If there were two counsel, they might both be provided by the state
19 attorney general's office, so long as they were firmly insulated from each other.

20
21 **(f) In a hearing under this Section the Board shall not be bound by technical rules of**
22 **evidence.**
23

24 **(g) In a hearing under this Section a stenographic or electronic record shall be made**
25 **and filed with the Board. A transcript need not be prepared unless review is sought**
26 **under subsection (j) of this Section or the Board determines that there is other good**
27 **cause for its preparation.**
28

29 **(h) In a hearing under this Section a recorded vote of a majority of all members of the**
30 **Board then in office (excluding members disqualified by reason of subsection (d) of**
31 **this Section) shall be required to sustain any charge and to impose any penalty with**
32 **respect thereto.**
33

34 **(i) If, after service of a complaint and notice of hearing as provided in subsection (a) of**
35 **this Section, the respondent licensee fails to appear at the hearing, the Board may**
36 **proceed to hear evidence against the licensee or an individual granted privileges**
37 **under Section 23 and may enter such order as it deems warranted by the evidence,**
38 **which order shall be final unless the licensee or an individual granted privileges**
39 **under Section 23 petitions for review thereof under subsection (j) of this Section,**
40 **provided, however, that within thirty days from the date of any such order, upon a**
41 **showing of good cause for the licensee's or an individual's failure to appear and**
42 **defend, the Board may set aside the order and schedule a new hearing on the**
43 **complaint, to be conducted in accordance with applicable subsections of this**
44 **Section.**
45

46 **(j) Any person or firm adversely affected by any order of the Board entered after a**
47 **hearing under this Section may obtain review thereof by filing a written petition for**

1 review with the _____ Court within thirty days after the entry of said order. The
2 procedures for review and the scope of the review shall be as specified in [State
3 Administrative Procedure Act, or other statute providing for judicial review of
4 actions of administrative agencies].
5

6 *COMMENT:* This provision would depart from the pattern of some accountancy laws now in
7 effect in providing that, where a decision of the Board is appealed to a court, the court will not
8 conduct a trial de novo but rather will review the Board's decision on the same basis as
9 ordinarily applies in cases of judicial review of decisions by administrative agencies: That is,
10 reversal will be based on errors of law or procedure, or on a lack of substantial evidence to
11 support factual determinations. If in a given state there is no Administrative Procedure Act or
12 analogous statute, it will be necessary to spell out the standards and procedures in this provision.
13

14 The right of appeal is not limited to persons or firms against whom disciplinary proceedings are
15 specifically directed but includes anyone who is "adversely affected." Thus, for example, a
16 partner in a firm that was subjected to discipline in a given case, or a firm of which a partner was
17 disciplined, might be adversely affected by the Board's order so as to be entitled to appeal it.
18

19 (k) In any case where the Board renders an order imposing discipline against a licensee
20 or an individual granted privileges under Section 23 of this Act, the Board shall
21 examine its records to determine whether the individual or firm holds a license or
22 practice privilege in any other state or is subject to the PCAOB's authority; and if
23 so, the Board shall notify the State Boards of Accountancy and any other regulatory
24 authorities, including the PCAOB if applicable, of its decision immediately in the
25 case of a consent order and in all other cases when the time for giving notice of an
26 appeal from the Board's order has expired. Such notice shall indicate whether or
27 not the subject order has been appealed and whether or not the subject order has
28 been stayed. In the alternative, the Board may report such disciplinary actions to a
29 multistate enforcement information network. Subject to Section 4(j) [Board
30 Records Confidential] of this Act, the Board may also furnish investigative
31 information and the hearing record relating to proceedings resulting in disciplinary
32 action in such cases to such other regulatory authorities upon request.

1 **SECTION 13**
2 **REINSTATEMENT**

3
4 (a) In any case where the Board has suspended or revoked a certificate or a permit or
5 registration or revoked or limited privileges under Section 23 or refused to renew a
6 certificate, permit, or registration, the Board may, upon application in writing by
7 the person or firm affected and for good cause shown, modify the suspension, or
8 reissue the certificate, permit, or registration or remove the limitation or revocation
9 of privileges under Section 23.

10
11 (b) The Board shall by rule specify the manner in which such applications shall be
12 made, the times within which they shall be made, and the circumstances in which
13 hearings will be held thereon.

14
15 (c) Before reissuing, or terminating the suspension of, a certificate, permit or
16 registration under this Section or of privileges under Section 23, and as a condition
17 thereto, the Board may require the applicant therefor to show successful completion
18 of specified continuing professional education; and the Board may make the
19 reinstatement of a certificate, permit or registration or of privileges under Section
20 23 conditional and subject to satisfactory completion of a peer review conducted in
21 such fashion as the Board may specify.

22
23 *COMMENT:* The term “peer review” is defined in section 3(n).

1 **SECTION 14**
2 **UNLAWFUL ACTS**

- 3
4 **(a) Only licensees and individuals who have practice privileges under Section 23 of this**
5 **Act may issue a report on financial statements of any person, firm, organization, or**
6 **governmental unit or offer to render or render any attest or compilation service, as**
7 **defined herein. This restriction does not prohibit any act of a public official or**
8 **public employee in the performance of that person's duties as such; or prohibit the**
9 **performance by any non-licensuree of other services involving the use of accounting**
10 **skills, including the preparation of tax returns, management advisory services, and**
11 **the preparation of financial statements without the issuance of reports thereon.**
12 **Non-licensurees may prepare financial statements and issue non-attest transmittals or**
13 **information thereon which do not purport to be in compliance with the Statements**
14 **on Standards for Accounting and Review Services (SSARS).**
15

16 *COMMENT:* This provision, giving application to the definition of attest in Section 3(b) and
17 report in Section 3(r) above, is the cornerstone prohibition of the Uniform Act, reserving the
18 performance of those professional services calling upon the highest degree of professional skill
19 and having greatest consequence for persons using attested information--namely, the audit
20 function and other attest and compilation services as defined herein -- to licensees. It is so
21 drafted as to make as clear and emphatic as possible the limited nature of this exclusively
22 reserved function and the rights of unlicensed persons to perform all other functions. Consistent
23 with Section 23, individuals with practice privileges may render these reserved professional
24 services to the same extent as licensees.
25

26 This provision is also intended to extend the reservation of the audit function to other services
27 that also call for special skills and carry particular consequence for users of such other services,
28 albeit in each respect to a lesser degree than the audit function. Thus, reserved services include
29 the performance of compilations and reviews of financial statements, in accordance with the
30 AICPA's Statements on Standards for Accounting and Review Services, which set out the
31 standards to be met in a compilation or review and specify the form of communication to
32 management or report to be issued. Also reserved to licensees are attestation engagements
33 performed in accordance with Statements on Standards for Attestation Engagements which set
34 forth the standards to be met and the reporting on the engagements enumerated in the SSAEs.
35 The subsection is intended to prevent issuance by non-licensurees of reports or communication to
36 management using that standard language or language deceptively similar to it. Safe harbor
37 language which may be used by non-licensurees is set out in Model Rule 14-2.
38

- 39 **(b) Licensees and individuals who have practice privileges under Section 23 of this Act**
40 **performing attest or compilation services must provide those services in accordance**
41 **with applicable professional standards.**
42
43 **(c) No person not holding a valid certificate or a practice privilege pursuant to Section**
44 **23 of this Act shall use or assume the title "certified public accountant," or the**
45 **abbreviation "CPA" or any other title, designation, words, letters, abbreviation,**
46 **sign, card, or device tending to indicate that such person is a certified public**
47 **accountant.**

1
2 *COMMENT:* This subsection prohibits the use by persons not holding certificates, or practice
3 privileges, of the two titles, “certified public accountant” and “CPA,” that are specifically and
4 inextricably tied to the granting of a certificate as certified public accountant under Section 6.

5 **(d) No firm shall provide attest services or assume or use the title “certified public**
6 **accountants,” or the abbreviation “CPAs,” or any other title, designation, words,**
7 **letters, abbreviation, sign, card, or device tending to indicate that such firm is a**
8 **CPA firm unless (1) the firm holds a valid permit issued under Section 7 of this Act,**
9 **and (2) ownership of the firm is in accord with this Act and rules promulgated by**
10 **the Board.**

11
12 *COMMENT:* Like the preceding subsection, this one restricts use of the two titles “certified
13 public accountants” and “CPAs,” but in this instance by firms, requiring the holding of a firm
14 permit to practice unless they qualify for exemption as explained in Section 14(p). It also
15 restricts unlicensed firms from providing attest services.

16
17 **(e) No person shall assume or use the title “public accountant,” or the abbreviation**
18 **“PA,” or any other title, designation, words, letters, abbreviation, sign, card, or**
19 **device tending to indicate that such person is a public accountant unless that person**
20 **holds a valid registration issued under Section 8 of this Act.**

21
22 *COMMENT:* This subsection, and the one that follows, reserve the title “public accountant” and
23 its abbreviation in the same fashion as subsections (c) and (d) do for the title “certified public
24 accountant” and its abbreviation. The two provisions would of course only be required in a
25 jurisdiction where there were grandfathered public accountants as contemplated by Section 8.

26
27 **(f) No firm not holding a valid permit issued under Section 7 of this Act shall provide**
28 **attest services or assume or use the title “public accountant,” the abbreviation**
29 **“PA,” or any other title, designation, words, letters, abbreviation, sign, card, or**
30 **device tending to indicate that such firm is composed of public accountants.**

31
32 *COMMENT:* See the comments following subsections (d) and (e).

33
34 **(g) No person or firm not holding a valid certificate, permit or registration issued under**
35 **Sections 6, 7, or 8 of this Act shall assume or use the title “certified accountant,”**
36 **“chartered accountant,” “enrolled accountant,” “licensed accountant,” “registered**
37 **accountant,” “accredited accountant,” or any other title or designation likely to be**
38 **confused with the titles “certified public accountant” or “public accountant,” or use**
39 **any of the abbreviations “CA,” “LA,” “RA,” “AA,” or similar abbreviation likely to**
40 **be confused with the abbreviations “CPA” or “PA.” The title “Enrolled Agent” or**
41 **“EA” may only be used by individuals so designated by the Internal Revenue**
42 **Service.**

43
44 *COMMENT:* This provision is intended to supplement the prohibitions of subsections (c)
45 through (f) on use of titles by prohibiting other titles that may be misleadingly similar to the titles

specifically reserved to licensees or that otherwise suggest that their holders are licensed.

(h)(1) Non-licensees may not use language in any statement relating to the financial affairs of a person or entity which is conventionally used by licensees in reports on financial statements or any attest service as defined herein. In this regard, the Board shall issue safe harbor language non-licensees may use in connection with such financial information.

(2) No person or firm not holding a valid certificate, permit or registration issued under Sections 6, 7, or 8 of this Act shall assume or use any title or designation that includes the words “accountant,” “auditor,” or “accounting,” in connection with any other language (including the language of a report) that implies that such person or firm holds such a certificate, permit, or registration or has special competence as an accountant or auditor, provided, however, that this subsection does not prohibit any officer, partner, member, manager or employee of any firm or organization from affixing that person’s own signature to any statement in reference to the financial affairs of such firm or organization with any wording designating the position, title, or office that the person holds therein nor prohibit any act of a public official or employee in the performance of the person’s duties as such.

COMMENT: This provision clarifies the language and titles that are prohibited for non-licensees. Like the preceding subsection, subsection (h)(2) of this provision is intended to supplement the prohibitions of subsections (c) through (f), by prohibiting other titles which may be misleadingly similar to the specifically reserved titles or that otherwise suggest licensure. In the interest of making the prohibition against the issuance by unlicensed persons of reports on audits, reviews, compilations and reports issued under the SSAE as tight and difficult to evade as possible, there is also some overlap between this provision and the prohibitions in subsection (a). Safe harbor language is set out in Rule 14-2.

(i) No person holding a certificate or registration or firm holding a permit under this Act shall use a professional or firm name or designation that is misleading about the legal form of the firm, or about the persons who are partners, officers, members, managers or shareholders of the firm, or about any other matter, provided, however, that names of one or more former partners, members, managers or shareholders may be included in the name of a firm or its successor. A common brand name, including common initials, used by a CPA Firm in its name, is not misleading if said firm is a Network Firm as defined in the AICPA Code of Professional Conduct (“Code”) in effect July 1, 2011 and, when offering or rendering services that require independence under AICPA standards, said firm must comply with the Code’s applicable standards on independence.

COMMENT: With regard to use of a common brand name or common initials by a Network Firm, this language should be considered in conjunction with Rules 14-1 (c) and (d), which provide further clarity and guidance.

(j) None of the foregoing provisions of this Section shall have any application to a

1 person or firm holding a certification, designation, degree, or license granted in a
2 foreign country entitling the holder thereof to engage in the practice of public
3 accountancy or its equivalent in such country, whose activities in this State are
4 limited to the provision of professional services to persons or firms who are
5 residents of, governments of, or business entities of the country in which the person
6 holds such entitlement, who performs no attest or compilation services as defined in
7 this Act and who issues no reports as defined in this Act with respect to information
8 of any other persons, firms, or governmental units in this State, and who does not
9 use in this State any title or designation other than the one under which the person
10 practices in such country, followed by a translation of such title or designation into
11 the English language, if it is in a different language, and by the name of such
12 country.

13
14 *COMMENT:* The right spelled out in this provision, of foreign licensees to provide services in
15 the state to foreign-based clients, looking to the issuance of reports only in foreign countries, is
16 essentially what foreign licensees have a right to do under most laws now in effect, simply
17 because no provision in those laws restricts such a right. The foreign titles used by foreign
18 licensees might otherwise run afoul of standard prohibitions with respect to titles (such as one on
19 titles misleadingly similar to “CPA”) but this provision would grant a dispensation not found in
20 most laws now in force.

21
22 **(k) No holder of a certificate issued under Section 6 of this Act or a registration issued**
23 **under Section 8 of this Act shall perform attest services through any business form**
24 **that does not hold a valid permit issued under Section 7 of this Act.**

25
26 *COMMENT:* See the comments following Sections 6(a), 7(a) and 8.

27
28 **(l) No individual licensee shall issue a report in standard form upon a compilation of**
29 **financial information through any form of business that does not hold a valid permit**
30 **issued under Section 7 of this Act unless the report discloses the name of the**
31 **business through which the individual is issuing the report, and the individual:**

32
33 **(1) signs the compilation report identifying the individual as a CPA or PA,**

34
35 **(2) meets the competency requirement provided in applicable standards, and**

36
37 **(3) undergoes no less frequently than once every three years, a peer review**
38 **conducted in such manner as the Board shall by rule specify, and such review**
39 **shall include verification that such individual has met the competency**
40 **requirements set out in professional standards for such services.**

41
42 **(m) Nothing herein shall prohibit a practicing attorney or firm of attorneys from**
43 **preparing or presenting records or documents customarily prepared by an attorney**
44 **or firm of attorneys in connection with the attorney’s professional work in the**
45 **practice of law.**

46
47 **(n)(1) A licensee shall not for a commission recommend or refer to a client any product or**

1 service, or for a commission recommend or refer any product or service to be
2 supplied by a client, or receive a commission, when the licensee also performs for
3 that client,
4

5 (A) an audit or review of a financial statement; or
6

7 (B) a compilation of a financial statement when the licensee expects, or reasonably
8 might expect, that a third party will use the financial statement and the
9 licensee's compilation report does not disclose a lack of independence; or
10

11 (C) an examination of prospective financial information.
12

13 This prohibition applies during the period in which the licensee is engaged to perform
14 any of the services listed above and the period covered by any historical financial
15 statements involved in such listed services.

16 (2) A licensee who is not prohibited by this section from performing services for or
17 receiving a commission and who is paid or expects to be paid a commission shall
18 disclose that fact to any person or entity to whom the licensee recommends or refers
19 a product or service to which the commission relates.
20

21 (3) Any licensee who accepts a referral fee for recommending or referring any service
22 of a licensee to any person or entity or who pays a referral fee to obtain a client shall
23 disclose such acceptance or payment to the client.
24

25 (o)(1) A licensee shall not:
26

27 (A) perform for a contingent fee any professional services for, or receive such a fee
28 from a client for whom the licensee or the licensee's firm performs,
29

30 (i) an audit or review of a financial statement; or
31

32 (ii) a compilation of a financial statement when the licensee expects, or
33 reasonably might expect, that a third party will use the financial
34 statement and the licensee's compilation report does not disclose a lack of
35 independence; or
36

37 (iii) an examination of prospective financial information; or
38

39 (B) Prepare an original or amended tax return or claim for a tax refund for a
40 contingent fee for any client.
41

42 (2) The prohibition in (1) above applies during the period in which the licensee is
43 engaged to perform any of the services listed above and the period covered by any
44 historical financial statements involved in any such listed services.
45

46 (3) Except as stated in the next sentence, a contingent fee is a fee established for the

1 performance of any service pursuant to an arrangement in which no fee will be
2 charged unless a specified finding or result is attained, or in which the amount of
3 the fee is otherwise dependent upon the finding or result of such service. Solely for
4 purposes of this section, fees are not regarded as being contingent if fixed by courts
5 or other public authorities, or, in tax matters, if determined based on the results of
6 judicial proceedings or the findings of governmental agencies. A licensee's fees may
7 vary depending, for example, on the complexity of services rendered.
8

9 *COMMENT:* Section 14(n) on commissions is based on Rule 503 of the AICPA Code of
10 Professional Conduct. Section 14(o) on contingent fees is based on Rule 302 of the AICPA
11 Code of Professional Conduct.
12
13

14 (p) Notwithstanding anything to the contrary in this Section, it shall not be a violation
15 of this Section for a firm which does not hold a valid permit under Section 7 of this
16 Act and which does not have an office in this state to use the title "CPA" or
17 "Certified Public Accountants" as part of the firm's name and to provide its
18 professional services in this state, and licensees and individuals with practice
19 privileges may provide services on behalf of such firms so long as the firm complies
20 with the requirements of Section 7(a)(1)(C) or Section 7(a)(2), whichever is
21 applicable. An individual or firm authorized under this provision to use practice
22 privileges in this state shall comply with the requirements otherwise applicable to
23 licensees in Section 14 of this Act.
24
25

26 *COMMENT:* Section 14(p) has been added along with revisions to Sections 23 and 7, to provide
27 that as long as an out-of-state firm complies with the requirements of Section 7(a)(1)(C) or
28 7(a)(2), whichever is applicable, it can do so through practice privileged individuals without a
29 CPA firm permit from this state. The addition of the last sentence of this Section 14(p) makes
30 certain other provisions of Section 14 that otherwise pertain only to "licensees" (specifically,
31 Sections 14 (h), (k), (l), (n), and (o)) directly applicable to individuals and firms which are
32 exempt from licensing or permit requirements in this state.

1 **SECTION 15**

2 **INJUNCTIONS AGAINST UNLAWFUL ACTS**

3
4 **Whenever, as a result of an investigation under Section 11 of this Act or otherwise, the**
5 **Board believes that any person or firm has engaged, or is about to engage, in any acts or**
6 **practices which constitute or will constitute a violation of Section 14 of this Act, the Board**
7 **may make application to the appropriate court for an order enjoining such acts or**
8 **practices, and upon a showing by the Board that such person or firm has engaged, or is**
9 **about to engage, in any such acts or practices, an injunction, restraining order, or other**
10 **order as may be appropriate shall be granted by such court.**

1 **SECTION 16**

2 **CRIMINAL PENALTIES**

3
4 (a) Whenever, by reason of an investigation under Section 11 of this Act or otherwise,
5 the Board has reason to believe that any person or firm has knowingly engaged in
6 acts or practices that constitute a violation of Section 14 of this Act, the Board may
7 bring its information to the attention of the Attorney General of any State (or other
8 appropriate law enforcement officer) who may, in the officer's discretion, cause
9 appropriate criminal proceedings to be brought thereon.

10
11 (b) Any person or firm who knowingly violates any provision of Section 14 of this Act
12 shall be guilty of a misdemeanor, and upon conviction thereof shall be subject to a
13 fine of not more than \$_____ or to imprisonment for not more than one year,
14 or to both such fine and imprisonment.

15
16 *COMMENT:* The word "knowingly" is included in this provision to assure that criminal
17 penalties will not be applied in the absence of conscious wrongdoing.

1 **SECTION 17**

2 **SINGLE ACT EVIDENCE OF PRACTICE**

3
4 **In any action brought under Sections 12, 15, or 16 of this Act, evidence of the commission**
5 **of a single act prohibited by this Act shall be sufficient to justify a penalty, injunction,**
6 **restraining order, or conviction, respectively, without evidence of a general course of**
7 **conduct.**

1 **SECTION 18**

2 **CONFIDENTIAL COMMUNICATIONS**

3
4 **Except by permission of the client for whom a licensee performs services or the heirs,**
5 **successors, or personal representatives of such client, a licensee under this Act, shall not**
6 **voluntarily disclose information communicated to the licensee by the client relating to and**
7 **in connection with services rendered to the client by the licensee. Such information shall be**
8 **deemed confidential, provided, however, that nothing herein shall be construed as**
9 **prohibiting the disclosure of information required to be disclosed by the standards of the**
10 **public accounting profession in reporting on the examination of financial statements or as**
11 **prohibiting compliance with applicable laws, government regulations or PCAOB**
12 **requirements, disclosures in court proceedings, in investigations or proceedings under**
13 **Sections 11 or 12 of this Act, in ethical investigations conducted by private professional**
14 **organizations, or in the course of peer reviews, or to other persons active in the**
15 **organization performing services for that client on a need to know basis or to persons in the**
16 **entity who need this information for the sole purpose of assuring quality control.**

17
18 *COMMENT:* This provision is similar to those found in a number of accountancy laws as well
19 as ethical codes recognizing the confidentiality of client communications to accountants without,
20 however, extending it to the point of being an evidentiary privilege (which would prevent its
21 disclosure in court in certain circumstances--essentially, those in which the licensee is not a
22 party, such as divorce proceedings where one of the parties is a client of the licensee). The term
23 "peer review" is defined in section 3(n). The term "licensee" as used in this Section also
24 includes those using practice privileges inasmuch as Section 23 grants "all the privileges of
25 licensees of this state" and requires that anyone using practice privileges automatically consents
26 "to comply with this Act and the Board's rules."

1 **SECTION 19**

2 **LICENSEES' WORKING PAPERS; CLIENTS' RECORDS**

3
4 **(a) Subject to the provisions of Section 18, all statements, records, schedules, working**
5 **papers, and memoranda made by a licensee or a partner, shareholder, officer,**
6 **director, member, manager or employee of a licensee, incident to, or in the course**
7 **of, rendering services to a client while a licensee except the reports submitted by the**
8 **licensee to the client and except for records that are part of the client's records, shall**
9 **be and remain the property of the licensee in the absence of an express agreement**
10 **between the licensee and the client to the contrary. No such statement, record,**
11 **schedule, working paper, or memorandum shall be sold, transferred, or bequeathed,**
12 **without the consent of the client or the client's personal representative or assignee,**
13 **to anyone other than one or more surviving partners, stockholders, members or new**
14 **partners, new stockholders, or new members of the licensee, or any combined or**
15 **merged firm or successor in interest to the licensee. Nothing in this Section should**
16 **be construed as prohibiting any temporary transfer of workpapers or other**
17 **material necessary in the course of carrying out peer reviews or as otherwise**
18 **interfering with the disclosure of information pursuant to Section 18.**
19

20 *COMMENT:* It should be noted that this provision, which is a fairly standard one in
21 accountancy laws, prohibits the transfer of working papers relating to a particular client without
22 that client's consent in connection with the sale of a practice. The language regarding peer
23 review is intended to harmonize this section with Section 18 and make it clear that no licensee,
24 partner, shareholder, officer, director, member, manager or employee of a licensee may withhold
25 any material that might be needed to perform a peer review nor interfere with any other
26 disclosure not prohibited by section 18.
27

28 **(b) A licensee shall furnish to a client or former client, upon request and reasonable**
29 **notice-**
30

31 **(1) A copy of the licensee's working papers, to the extent that such working papers**
32 **include records that would ordinarily constitute part of the client's records**
33 **and are not otherwise available to the client; and**
34

35 **(2) Any accounting or other records belonging to, or obtained from or on behalf**
36 **of, the client that the licensee removed from the client's premises or received**
37 **for the client's account; the licensee may make and retain copies of such**
38 **documents of the client when they form the basis for work done by the**
39 **licensee.**
40

41 *COMMENT:* This subsection reflects a commonly recognized ethical obligation. It seems of
42 sufficient importance to deserve incorporation in the statute.
43

44 **(c) Nothing herein shall require a licensee to keep any workpaper beyond the period**
45 **prescribed in any other applicable statute.**

1 *COMMENT:* This subsection is designed to make clear that section 19 does not impose any
2 new record retention requirement. The retention period may be based on the licensee's
3 professional judgment and any existing law. The term "licensee" as used throughout this Section
4 also includes those using practice privileges inasmuch as Section 23 grants "all the privileges of
5 licensees of this state" and requires that anyone using practice privileges automatically consents
6 "to comply with this Act and the Board's rules."

1 **SECTION 20**

2 **PRIVITY OF CONTRACT**

3
4 (a) **This Section applies to all causes of action of the type specified herein filed on or**
5 **after the effective date.**

6
7 (b) **This Section governs any action based on negligence brought against any accountant**
8 **or firm of accountants practicing in this State by any person or entity claiming to**
9 **have been injured as a result of financial statements or other information examined,**
10 **compiled, reviewed, certified, audited or otherwise reported or opined on by the**
11 **defendant accountant or in the course of an engagement to provide other services.**

12
13 (c) **No action covered by this Section may be brought unless:**

14
15 (1) **The plaintiff (1) is issuer (or successor of the issuer) of the financial statements**
16 **or other information examined, compiled, reviewed, certified, audited or**
17 **otherwise reported or opined on by the defendant and (2) engaged the**
18 **defendant licensee to examine, compile, review, certify, audit or otherwise**
19 **report or render an opinion on such financial statements or to provide other**
20 **services; or**

21
22 (2) **The defendant licensee or firm: (1) was aware at the time the engagement was**
23 **undertaken that the financial statements or other information were to be made**
24 **available for use in connection with a specified transaction by the plaintiff who**
25 **was specifically identified to the defendant accountant, (2) was aware that the**
26 **plaintiff intended to rely upon such financial statements or other information**
27 **in connection with the specified transaction, and (3) had direct contact and**
28 **communication with the plaintiff and expressed by words or conduct the**
29 **defendant accountant's understanding of the reliance on such financial**
30 **statements or other information.**

31
32 *COMMENT:* This section embodies the common law rule that only persons in a relationship of
33 privity of contract (i.e., a direct contractual relationship), or a relationship so close as to approach
34 that of privity, may sue an accountant for negligence. This rule is derived from the seminal
35 decision of Chief Justice Cardozo of the N.Y. Court of Appeals in *Ultramares Corporation v.*
36 *Touche*, 255 N.Y. 170 (1931), which was reaffirmed by that court in *Credit Alliance v. Arthur*
37 *Andersen & Co.*, 65 N.Y. 2D 536 (1985). The provision above is specific to licensees and for
38 that reason it has been included in this Uniform Accountancy Act, which is intended to be
39 comprehensive. In some states, it may be more appropriate to include the above provision in
40 some other chapter of state law rather than in the accountancy statute.

1 **SECTION 21**
2 **UNIFORM STATUTE OF LIMITATIONS**

3
4 **(a) This Section applies to all causes of action of the type specified herein filed on or**
5 **after the effective date.**

6
7 **(b) This Section governs any action based on negligence or breach of contract brought**
8 **against any licensee, or any CPA or PA firm practicing in this State by any person**
9 **or entity claiming to have been injured as a result of financial statements or other**
10 **information examined, compiled, reviewed, certified, audited or otherwise reported**
11 **or opined on by the defendant licensee as a result of an engagement to provide**
12 **services.**

13
14 **(c) No action covered by this Section may be brought unless the suit is commenced on**
15 **or before the earlier of:**

16
17 **(1) one year from the date the alleged act, omission or neglect is discovered or**
18 **should have been discovered by the exercise of reasonable diligence;**

19
20 **(2) three years after completion of the service for which the suit is brought has**
21 **been performed; or**

22
23 **(3) three years after the date of the initial issuance of the accountant's report on**
24 **the financial statements or other information.**

25
26 *COMMENT:* This section establishes a uniform statute of limitations for accountants'
27 negligence and breach of contracts actions of one year from the date of discovery of the claim,
28 but in no event more than three years from the date of the completion of the accounting services
29 that are the subject of complaint or date of the initial issuance of the accountant's report,
30 whichever is earliest. It is intended to reduce the uncertainty attending potential liability
31 exposure under differing state limitations periods. The provision above is specific to licensees
32 and for that reason it has been included in this Uniform Accountancy Act, which is intended to
33 be comprehensive. In some states, it may be more appropriate to include the above provision in
34 some other chapter of state law rather than in the accountancy statute.

1 **SECTION 22**

2 **PROPORTIONATE LIABILITY**

- 3
- 4 (a) This Section applies to all causes of action of the type specified herein filed on or
5 after the effective date.
- 6
- 7 (b) This Section governs any claim for money damages brought against any licensee; or
8 any CPA or PA firm registered, licensed, or practicing in this State; or any
9 employee or principal of such firm by any person or entity claiming to have been
10 injured by the defendant licensee or other person or entity.
- 11
- 12 (c) No judgment for money damages may be entered against any licensee, firm,
13 employee, or principal described in subsection (b) in an action covered by this
14 Section except in accordance with the provisions of this subsection.
- 15
- 16 (1) If the party seeking a judgment for damages against the licensee proves that
17 the licensee acted with the deliberate intent to deceive, manipulate or defraud
18 for the licensee's own direct pecuniary benefit, the liability of the licensee shall
19 be determined according to the principles that generally apply to such an
20 action.
- 21
- 22 (2) If the licensee is not proven to have acted with the deliberate intent to deceive,
23 manipulate or defraud for the accountant's own direct pecuniary benefit, the
24 amount of the accountant's liability in damages shall be determined as follows:
- 25
- 26 (A) The trier of fact shall determine the percentage of responsibility of the
27 plaintiff, of each of the defendants, and of each of the other persons or
28 entities alleged by the parties to have caused or contributed to the harm
29 alleged by the plaintiff. In determining the percentages of responsibility,
30 the trier of fact shall consider both the nature of the conduct of each
31 person and the nature and extent of the causal relationship between that
32 conduct and the damage claimed by the plaintiff.
- 33
- 34 (B) The trier of fact shall next determine the total amount of damage suffered
35 by the plaintiff caused in whole or in part by the plaintiff, the defendants,
36 and other persons alleged to have caused or contributed to the damage.
- 37
- 38 (C) The trier of fact shall then multiply the percentage of responsibility of the
39 licensee (determined under (A)) by the total amount of damages
40 (determined under (B)) and shall enter a judgment or verdict against the
41 licensee in an amount no greater than the product of those two factors.
- 42
- 43 (D) In no event shall the damages awarded against or paid by a licensee
44 exceed the amount determined under (C). The licensee shall not be
45 jointly liable on any judgment entered against any other party to the
46 action.

1 **(E) Except where a contractual relationship permits, no defendant shall have**
2 **a right to recover from a licensee any portion of the percentage of**
3 **damages assessed against such other defendant.**
4

5 *COMMENT:* This section establishes a general principle of proportionate liability in all actions
6 for money damages (both common law and statutory) against accountants except fraud actions.
7 (Fraud actions would continue to be governed by generally applicable rules.) A licensee would
8 be liable for the portion of the plaintiff's injury caused by the licensee's conduct; the accountant
9 would not be required to compensate the plaintiff for harm caused by others. Accountants'
10 liability cases frequently involve situations in which a licensee issues a report on the financial
11 statements of a company that subsequently becomes insolvent or has serious financial
12 difficulties. Investors or creditors who allegedly relied on the audit report sue the accountant and
13 the company. Because the company is often either bankrupt or has no available assets, the
14 licensee is--in a disproportionately large number of cases--the only solvent defendant left to
15 answer the damages claim. Under a rule of joint and several liability, the accountant would be
16 required to bear the burden of the entire damages award, even if the harm was caused principally
17 by others such as the company's management. This provision is intended to prevent that unfair
18 result. The provision above is specific to licensees and, for that reason, it has been included in
19 this Uniform Accountancy Act which is intended to be comprehensive. In some states, it may be
20 more appropriate to include the above provision in some other chapter of state law rather than in
21 the accountancy statute.

1 **SECTION 23**
2 **SUBSTANTIAL EQUIVALENCY**
3

4 **(a)(1) An individual whose principal place of business is not in this state and who holds a**
5 **valid license as a Certified Public Accountant from any state which the NASBA**
6 **National Qualification Appraisal Service has verified to be in substantial**
7 **equivalence with the CPA licensure requirements of the AICPA/NASBA Uniform**
8 **Accountancy Act shall be presumed to have qualifications substantially equivalent**
9 **to this state's requirements and shall have all the privileges of licensees of this state**
10 **without the need to obtain a license under Sections 6 or 7. Notwithstanding any**
11 **other provision of law, an individual who offers or renders professional services,**
12 **whether in person, by mail, telephone or electronic means, under this section shall**
13 **be granted practice privileges in this state and no notice or other submission shall be**
14 **provided by any such individual. Such an individual shall be subject to the**
15 **requirements in 23(a) (3).**
16
17

18 **(2) An individual whose principal place of business is not in this state and who holds a**
19 **valid license as a Certified Public Accountant from any state which the NASBA**
20 **National Qualification Appraisal Service has not verified to be in substantial**
21 **equivalence with the CPA licensure requirements of the AICPA/NASBA Uniform**
22 **Accountancy Act shall be presumed to have qualifications substantially equivalent**
23 **to this state's requirements and shall have all the privileges of licensees of this state**
24 **without the need to obtain a license under Sections 6 or 7 if such individual obtains**
25 **from the NASBA National Qualification Appraisal Service verification that such**
26 **individual's CPA qualifications are substantially equivalent to the CPA licensure**
27 **requirements of the AICPA/NASBA Uniform Accountancy Act. Any individual**
28 **who passed the Uniform CPA Examination and holds a valid license issued by any**
29 **other state prior to January 1, 2012 may be exempt from the education requirement**
30 **in Section 5(c)(2) for purposes of this Section 23 (a)(2). Notwithstanding any other**
31 **provision of law, an individual who offers or renders professional services, whether**
32 **in person, by mail, telephone or electronic means, under this section shall be granted**
33 **practice privileges in this state and no notice or other submission shall be provided**
34 **by any such individual. Such an individual shall be subject to the requirements in**
35 **23(a) (3).**
36
37

38 **(3) An individual licensee of another state exercising the privilege afforded under this**
39 **section and the firm which employs that licensee hereby simultaneously consents, as**
40 **a condition of the grant of this privilege:**
41

42 **(A) to the personal and subject matter jurisdiction and disciplinary authority of**
43 **the Board,**
44

45 **(B) to comply with this Act and the Board's rules;**
46

47 **(C) that in the event the license from the state of the individual's principal place of**

business is no longer valid, the individual will cease offering or rendering professional services in this state individually and on behalf of a firm; and

(D) to the appointment of the State Board which issued their license as their agent upon whom process may be served in any action or proceeding by this Board against the licensee.

(4) An individual who has been granted practice privileges under this Section who performs any attest service described in Section 3(b) may only do so through a firm which meets the requirements of Section 7(a)(1)(C) or which has obtained a permit issued under Section 7 of this Act.

COMMENT: Subsection 23(a)(3) is intended to allow state boards to discipline licensees from other states that practice in their state. If an individual licensee is using these practice privileges to offer or render professional services in this state on behalf of a firm, Section 23(a)(3) also facilitates state board jurisdiction over the firm as well as the individual licensee even if the firm is not required to obtain a permit in this state. Under Section 23(a), State Boards could utilize the NASBA National Qualification Appraisal Service for determining whether another state's certification criteria are "substantially equivalent" to the national standard outlined in the AICPA/NASBA Uniform Accountancy Act. If a state is determined to be "substantially equivalent," then individuals from that state would have ease of practice privileges in other states. Individuals who personally meet the substantial equivalency standard may also apply to the National Qualification Appraisal Service if the state in which they are licensed is not substantially equivalent to the UAA.

Individual CPAs who practice across state lines or who service clients in another state via electronic technology, would not be required to obtain a reciprocal certificate or license if their state of original certification is deemed substantially equivalent, or if they are individually deemed substantially equivalent. However, licensure is required in the state where the CPA has their principal place of business. If a CPA relocates to another state and establishes their principal place of business in that state or if a firm performs any of the services described in Section 23(a)(4) and does not qualify for exemption under Section 7(a)(1)(C), then they would be required to obtain a license in that state.

The provision provides that practice privileges shall be granted and that there shall be no notification. With the strong Consent requirement (subsection 23(a)(3)), (i) there appears to be no need for individual notification since the nature of an enforcement complaint would in any event require the identification of the CPA, (ii) online licensee databases have greatly improved, and (iii) both the individual CPA practicing on the basis of substantial equivalency as well as the individual's employer will be subject to enforcement action in any state under Section 23 (a)(3) regardless of a notification requirement.

Implementation of the "substantial equivalency" standard and creation of the National Qualification Appraisal Service have made a significant improvement in the current regulatory system and assist in accomplishing the goal of portability of the CPA title and mobility of CPAs

1 across state lines.

2
3 Section 23(a)(4) clarifies situations in which the individual could be required to provide services
4 through a CPA firm holding a permit issued by the state in which the individual is using practice
5 privileges in providing attest services.

6
7 Section 23(a)(4) in conjunction with companion revisions to Sections 3, 7 and 14, provide
8 enhanced firm mobility by allowing the individual to use practice privileges in providing attest
9 services through a firm with a permit from any state so long as the firm complies with the
10 ownership and peer review requirements. Such firms would only need to obtain permits from
11 states in which they have an office. The types of attest services and where the services are
12 performed would not matter. Any firm that does not satisfy both requirements (ownership and
13 peer review) would have to obtain a permit in the state in which the firm is providing attest
14 services.

15
16 In order to be deemed substantially equivalent under Section 23(a)(1), a state must adopt the
17 150-hour education requirement established in Section 5(c)(2). A few states have not yet
18 implemented the education provision. In order to allow a reasonable transition period, Section
19 23(a)(2) provides that an individual who has passed the Uniform CPA examination and holds an
20 active license from a state that is not yet substantially equivalent may be individually exempt
21 from the 150-hour education requirement and may be allowed to use practice privileges in this
22 state if the individual was licensed prior to January 1, 2012.

23
24 Section 23(a)(3)(D) simplifies state board enforcement against out-of-state persons using
25 practice privileges by requiring consent to appointment of the state board of the person's
26 principal place of business for service of process. This important provision facilitates the
27 prerogative of the state board to administratively discipline or revoke the practice privilege. This
28 provision supplements Section 9 which provides for the appointment of the Secretary of State as
29 the agent upon whom process may be served in any action or proceeding against the applicant
30 arising out of any transaction or operation connected with or incidental to services performed by
31 the applicant while a licensee within this State.

32
33
34
35 **(b) A licensee of this state offering or rendering services or using their CPA title in**
36 **another state shall be subject to disciplinary action in this state for an act committed**
37 **in another state for which the licensee would be subject to discipline for an act**
38 **committed in the other state. Notwithstanding Section 11(a), the Board shall be**
39 **required to investigate any complaint made by the board of accountancy of another**
40 **state.**

41
42 *COMMENT:* This section ensures that the Board of the state of the licensee's principal place of
43 business, which has power to revoke a license, will have the authority to discipline its licensees if
44 they violate the law when performing services in other states and to ensure that the state board of
45 accountancy will be required to give consideration to complaints made by the boards of
46 accountancy of other jurisdictions. This Subsection combined with Subsection 23(a)(3)(C)
47 (which enables the state board of the practice privilege state to protect its citizens through

1 administrative proceedings) assures that the state board has comprehensive disciplinary powers
2 to protect its state's citizens regarding anyone rendering professional services into or from its
3 state.

SECTION 24

CONSTRUCTION; SEVERABILITY

If any provision of this Act or the application thereof to any person or entity or in any circumstances is held invalid, the remainder of the Act and the application of such provision to others or in other circumstances shall not be affected thereby.

1 **SECTION 25**

2 **REPEAL OF PRIOR LAW**

3
4 _____ (existing legislation) and all other acts or parts of acts in conflict herewith are
5 hereby repealed, provided, however, that nothing contained in this Act shall invalidate or
6 affect any action taken or any proceeding instituted under any law in effect prior to the
7 effective date hereof.

1 **SECTION 26**
2 **EFFECTIVE DATE**

3
4 **This Act shall take effect on _____.**

5
6
7

APPENDIXES

APPENDIX A

LEGISLATIVE POLICY (ANNOTATED) AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

1. The public interest warrants the licensing and regulation of persons professing expertise in accounting who perform professional accounting services, including the expression of opinions on financial statements and other information upon which the public necessarily relies.

Protection of the public interest is a basic tenet of society. Good governments, since the beginning of civilization, have enacted laws protecting the health and welfare of the public. These basic human rights are protected, and indeed may only be secure, when the financial resources and economic well-being of society are guarded. Today, financial decisions are made, and resources are allocated, by reference to financial reports and other accounting data. These reports and data must be fair and must be believable. Both qualities are enhanced by the professional certified public accountant's work, and that function needs to be regulated for the public's sake.

The state, under its police power, may pass laws to protect the public against fraud, deception or the consequences of ignorance and incapacity, and may exact the requisite degree of skill and learning of persons in professions and pursuits which affect the public health or welfare, such as accountancy. (Davis v. Allen, 307 S.W.2d 800, Tenn. Ct. App., 1957.)

2. There is no such compelling need for licensing and regulation of persons offering record-keeping and elementary accounting services performed at the instance of, and for the benefit of, employers and clients. Nor is licensing required in connection with the preparation of tax returns because of regulatory and disciplinary authority presently possessed by the Internal Revenue Service and other taxing authorities.

Freedom of enterprise is a basic concept of American philosophy that must be evaluated against the public's right to protection when determining activities that need to be regulated. There does not appear to be a compelling public interest in restricting the services noted above to licensed persons only. At the same time, courts have held that the expression of opinions on financial statements and data on which credit grantors, government officials, investors, and other third parties may rely, clearly involves the public interest in such a way as to require regulation. Professional accounting services deemed to merit regulation are perhaps well summarized in a 1964 decision of the Tennessee Court of Appeals. The Court said,

The Courts have generally recognized that the practice of public accountancy is a highly skilled and technical ... profession and, as such, may be regulated by the legislature within proper limits.... However, the Courts consistently have held that legislation which prohibits noncertified accountants from practicing the profession of accountancy is invalid as it infringes upon rights of contract in matters of purely private concern bearing

no perceptible relation to the general or public welfare. And, in so doing, the Courts have indicated that bookkeeping and similar technical services--as contrasted with auditing and expressing opinions on financial statements--do not involve a sufficient public interest to permit legislative interference with the normal right of an individual to deal with anyone he chooses.... (State of Tennessee ex rel. State Board of Accountancy v. Bookkeepers Business Service Co., 382 S.W.2d 559, Tenn. Ct. App., 1964.)

Licensure of tax return preparers would be difficult to administer and ineffective. A major disadvantage is that tax authorities would not automatically obtain information about the returns prepared by a licensee. Without such information, it would be difficult to check on the competence or honesty of the return preparer. Moreover, licensure would not prevent improprieties associated with advertising by commercial tax return preparers and tax return preparers who are unethical. Further, the federal government should be given a fair chance to succeed in its current program of testing methods of regulating tax return preparers.

3. The practice of professional accountancy should ultimately be restricted to certified public accountants who have demonstrated competency by passing the Uniform CPA Examination, by fulfilling educational and other requirements, and by continuing to meet professional standards.

The licensure and regulation of professionals should be conducted as a professional function. State Boards of Accountancy have as their responsibility the maintenance of adherence to high technical and ethical standards. In this policing activity, Board members should be qualified to judge whether the licensee's professional activities conform with standards established to protect the public interest.

4. The enactment of a regulatory accountancy law is not intended to deprive persons who are practicing public accounting as principals at the time of passage of the law of their means of livelihood, and they should be permitted to register as public accountants and become subject to regulation. All further registration or licensing to practice public accountancy should be limited to persons demonstrating their competence as certified public accountants.

Registration of public accountants is appropriate to protect the interests of those who at the time of the enactment of a law had been entitled to assume the designation "public accountant." However, provision should not be made for additions to the ranks of public accountants. The intention is to protect the constitutional rights of those already engaged in public accounting--not to create a permanent second class of professional accountants. Those who would enter public practice in the future should do so only by satisfying educational and other requirements and by passing the Uniform CPA Examination.

5. The accounting profession serves a broad public interest as evidenced by the similarity of accounting needs in all political jurisdictions. In order that it may serve this interest, uniform licensing and regulatory requirements should be established, and unnecessary restrictions of a local character should be avoided.

Diversity in requirements for the CPA certificate tends to create confusion over the meaning of the certificate. Further, doubt is raised regarding the comparability of the competence of CPAs. Accounting principles and auditing standards used in the practice of public accounting are national in scope; they are not subject to limitations imposed by geographical boundaries. The preponderance of interstate commerce in our economy makes it necessary for qualified accountants to practice across state borders in response to the needs of the public.



Statement on Standards for Continuing Professional Education (CPE) Programs

Revised January 2012

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Introduction

Continuing professional education is required for CPAs to maintain their professional competence and provide quality professional services. CPAs are responsible for complying with all applicable CPE requirements, rules and regulations of state boards of accountancy, as well as those of membership associations and other professional organizations.

The Statement on Standards for Continuing Professional Education (CPE) Programs (*Standards*) is published jointly by the American Institute of Certified Public Accountants (AICPA) and the National Association of State Boards of Accountancy (NASBA) to provide a framework for the development, presentation, measurement, and reporting of CPE programs. The *Standards* were last revised in 2002.

In May 2010, NASBA and the CPE Advisory Committee provided a forum for an open and candid discussion of the *Standards*. A key outcome of the forum was to develop a Task Force to help review, analyze and implement suggestions and changes to the *Standards*.

The NASBA CPE Advisory Committee with input from NASBA leadership selected 13 Task Force participants. Careful consideration was given as to the composition of the Task Force to ensure that all facets of the CPE community were represented. The Task Force is comprised of CPE program sponsors; CPE Advisory Committee members; state board of accountancy members; state society members; educators and a representative of the AICPA (provider side).

The Task Force developed its recommended revisions to the *Standards* and presented its recommendations to a Joint CPE Standards Committee made up of representatives from the AICPA and NASBA. The Joint CPE Standards Committee presented its recommendation to the respective AICPA and NASBA Boards of Directors. In August 2011, the *Standards* exposure draft was released for comment. The revisions to the *Standards* were approved by the AICPA Board of Directors and the NASBA Board of Directors in January 2012.

The *Standards* are intended to be an “evergreen” document. As questions arise related to implementation and application of the *Standards*, the questions will be presented to the CPE Standards Working Group whose composition will be similar to that of the Task Force. The CPE Standards Working Group will meet quarterly and scheduled meeting dates will be posted on the NASBA website, LearningMarket.org. NASBA will communicate the findings of the CPE Standards Working Group to the specific CPE program sponsor. Authoritative interpretations will only be issued by the CPE Advisory Committee in limited cases when the matter is not addressed in the *Standards*, cannot be addressed specifically with the CPE program sponsor, or cannot be addressed in the Best Practices document. All interpretations issued by the CPE Advisory Committee will be reviewed and considered by the Joint AICPA/NASBA CPE Standards Committee upon the next revision of the *Standards*.

Preamble

- 01.** The right to use the title "Certified Public Accountant" (CPA) is regulated by each state's board of accountancy in the public interest and imposes a duty to maintain public confidence and current knowledge, skills, and abilities in all areas in which they provide services. CPAs must accept and fulfill their ethical responsibilities to the public and the profession regardless of their fields of employment.²
- 02.** The profession of accountancy is characterized by an explosion of relevant knowledge, ongoing changes and expansion, and increasing complexity. Advancing technology, globalization of commerce, increasing specialization, proliferating regulations, and the complex nature of business transactions have created a dynamic environment that requires CPAs to continuously maintain and enhance their knowledge, skills, and abilities.
- 03.** The continuing development of professional competence involves a program of lifelong educational activities. Continuing Professional Education (CPE) is the term used in these standards to describe the educational activities that assist CPAs in achieving and maintaining quality in professional services.
- 04.** The following standards have been broadly stated in recognition of the diversity of practice and experience among CPAs. They establish a framework for the development, presentation, measurement, and reporting of CPE programs and thereby help to ensure that CPAs receive the quality CPE necessary to satisfy their obligations to serve the public interest. These standards may also apply to other professionals by virtue of employment or membership. State boards of accountancy have final authority on the acceptance of individual courses for CPE credit.
- 05.** Advances in technology, delivery and workplace arrangements may lead to innovative learning techniques. Learning theory may evolve to include more emphasis on outcome based learning. These standards anticipate innovation in CPE in response to these advances. Sponsors must ensure innovative learning techniques are in compliance with the standards. CPE program sponsors are encouraged to consult with NASBA with questions related to compliance with the standards when utilizing innovative techniques.
- 06.** These standards create a basic foundation for sound educational programs. Sponsors may wish to provide enhanced educational and evaluative techniques to all programs.

² The term "CPAs" is used in these standards to identify all persons who are licensed and/or regulated by boards of accountancy.

Article I - Definitions

Advanced. Program knowledge level most useful for individuals with mastery of the particular topic. This level focuses on the development of in-depth knowledge, a variety of skills, or a broader range of applications. Advanced level programs are often appropriate for seasoned professionals within organizations; however, they may also be beneficial for other professionals with specialized knowledge in a subject area.

Archived. A learning activity through which a group program has been recorded for future use.

Basic. Program knowledge level most beneficial to CPAs new to a skill or an attribute. These individuals are often at the staff or entry level in organizations, although such programs may also benefit a seasoned professional with limited exposure to the area.

Continuing Professional Education (CPE). An integral part of the lifelong learning required to provide competent service to the public. The set of activities that enables CPAs to maintain and improve their professional competence.

CPE credit hour. Fifty minutes of participation in a program of learning.

CPE program sponsor. The individual or organization responsible for issuing the certificate of completion, and maintaining the documentation required by these standards. The term CPE program sponsor may include associations of CPAs, whether formal or informal, as well as employers who offer in-house programs.

Evaluative feedback. Specific response to incorrect answers to questions in self-study programs.

Group internet based program. An educational process designed to permit a participant to learn a given subject through interaction with an instructor by using the Internet.

Group live program. An educational process designed to permit a participant to learn a given subject through interaction with an instructor and other participants either in a classroom or conference setting.

Group program. Any group live or group internet based programs.

Independent study. An educational process designed to permit a participant to learn a given subject under a learning contract with a CPE program sponsor.

Instructional methods. Delivery strategies such as case studies, computer-assisted learning, lectures, group participation, programmed instruction, teleconferencing, use of audiovisual aids, or work groups employed in group, self-study, or independent study programs or other innovative programs.

Intermediate. Program knowledge level that builds on a basic program, most appropriate for CPAs with detailed knowledge in an area. Such persons are often at a mid-level within the organization, with operational and/or supervisory responsibilities.

Internet-based programs. A learning activity through a group program or a self-study program that is designed to permit a participant to learn the given subject matter via the Internet. To qualify as either a group or self-study program, the Internet learning activity must meet the respective standards.

Learning activity. An educational endeavor that maintains or improves professional competence.

Learning contract. A written contract signed by an independent study participant and a qualified CPE program sponsor prior to the commencement of the independent study.

Learning objectives. Specifications on what participants should accomplish in a learning activity. Learning objectives are useful to program developers in deciding appropriate instructional methods and allocating time to various subjects.

Overview. Program knowledge level that provides a general review of a subject area from a broad perspective. These programs may be appropriate for professionals at all organizational levels.

Pilot test. Sampling of at least three individuals independent of the development team and representative of the intended participants to measure the representative completion time as one method to determine the recommended CPE credit for self-study programs.

Professional competence. Having requisite knowledge, skills, and abilities to provide quality services as defined by the technical and ethical standards of the profession. The expertise needed to undertake professional responsibilities and to serve the public interest.

Program of learning. A collection of learning activities that are designed and intended as continuing education and that comply with these standards.

Reinforcement feedback. Specific responses to correct answers to questions in self-study programs.

Self study program. An educational process designed to permit a participant to learn a given subject without involvement of an instructor.

Word count formula. A method, detailed under S14-05 Method 2, to determine the recommended CPE credit for self study programs that uses a formula including word count of learning material, number of questions and exercises, and duration of audio and video segments.

Update. Program knowledge level that provides a general review of new developments. This level is for participants with a background in the subject area who desire to keep current.

Article II – General Guidelines for CPAs

2.01 Professional Competence. All CPAs should participate in learning activities that maintain and/or improve their professional competence.³

Selection of learning activities should be a thoughtful, reflective process addressing the individual CPA's current and future professional plans, current knowledge and skills level, and desired or needed additional competence to meet future opportunities and/or professional responsibilities.

CPAs fields of employment do not limit the need for CPE. CPAs performing professional services need to have a broad range of knowledge, skills, and abilities. Thus, the concept of professional competence may be interpreted broadly. Accordingly, acceptable continuing education encompasses programs contributing to the development and maintenance of professional skills.

The fields of study represent the primary knowledge and skill areas needed by CPAs to perform professional services in all fields of employment.

³ The terms "should" and "must" are intended to convey specific meanings within the context of this *Joint AICPA/NASBA Statement on Standards for Continuing Professional Education Programs*. The term "must" is used in the standards applying to CPAs and CPE program sponsors to convey that CPAs and CPE program sponsors are not permitted any departure from those specific standards. The term "should" is used in the standards applying to both CPAs and CPE program sponsors and is intended to convey that CPAs and CPE program sponsors are encouraged to follow such standards as written.

To help guide their professional development, CPAs may find it useful to develop a learning plan. Learning plans are structured processes that help CPAs guide their professional development. They are dynamic instruments used to evaluate and document learning and professional competence development. They may be reviewed regularly and modified as CPAs' professional competence needs change. Plans include: a self-assessment of the gap between current and needed knowledge, skills, and abilities; a set of learning objectives arising from this assessment; and learning activities to be undertaken to fulfill the learning plan.

2.02 CPE Compliance. CPAs must comply with all applicable CPE requirements.

CPAs are responsible for compliance with all applicable CPE requirements, rules, and regulations of state licensing bodies, other governmental entities, membership associations, and other professional organizations or bodies. CPAs should contact each appropriate entity to which they report to determine its specific requirements or any exceptions it may have to the standards presented herein.

Periodically, CPAs participate in learning activities which do not comply with all applicable CPE requirements, for example specialized industry programs offered through industry sponsors. If CPAs propose to claim credit for such learning activities, they must retain all relevant information regarding the program to provide documentation to state licensing bodies and/or all other professional organizations or bodies that the learning activity is equivalent to one which meets all these standards.

2.03 CPE Credits Record Documentation. CPAs are responsible for accurate reporting of the appropriate number of CPE credits earned and must retain appropriate documentation of their participation in learning activities.

To protect the public interest, regulators require CPAs to document maintenance and enhancement of professional competence through periodic reporting of CPE. For convenience, measurement is expressed in CPE credits. However, the objective of CPE must always be maintenance/enhancement of professional competence, not attainment of credits. Compliance with regulatory and other requirements mandates that CPAs keep documentation of their participation in activities designed to maintain and/or improve professional competence. In the absence of legal or other requirements, a reasonable policy is to retain documentation for a minimum of five years from the end of the year in which the learning activities were completed.

Participants must document their claims of CPE credit. Examples of acceptable evidence of completion include:

- For group and independent study programs, a certificate or other verification supplied by the CPE program sponsor.
- For self-study programs, a certificate supplied by the CPE program sponsor after satisfactory completion of an examination.
- For instruction credit, appropriate supporting documentation that complies with the requirements of the respective state boards subject to the guidelines in Standard 15 in Standards for CPE Program Measurement.
- For a university or college course that is successfully completed for credit, a record or transcript of the grade the participant received.
- For university or college non-credit courses, a certificate of attendance issued by a representative of the university or college.
- For published articles, books, or CPE programs, (1) a copy of the publication (or in the case of a CPE program, course development documentation) that names the writer as author or contributor, (2) a statement from the writer supporting the number of CPE hours claimed, and (3) the name and contact information of the independent reviewer(s) or publisher.

2.04 Reporting CPE Credits. CPAs who complete sponsored learning activities that maintain or improve their professional competence must claim no more than the CPE credits recommended by CPE program sponsors subject to the state board regulations.

CPAs may participate in a variety of sponsored learning activities, such as workshops, seminars and conferences, self-study courses, Internet-based programs, and independent study. While CPE program sponsors determine credits, CPAs must claim credit only for activities through which they maintained or improved their professional competence. CPAs who participate in only part of a program must claim CPE credit only for the portion they attended or completed.

2.05 Independent Study. CPAs may engage in independent study under the direction of a CPE program sponsor who has met the applicable standards for CPE program sponsors when the subject matter and level of study maintain or improve their professional competence.

Independent study is an educational process designed to permit a participant to learn a given subject under the guidance of a CPE program sponsor. Participants in an independent study program must:

- Enter into a written learning contract with a CPE program sponsor that must comply with the applicable standards for CPE program sponsors. A learning contract:
 1. Specifies the nature of the independent study program and the time frame over which it is to be completed, not to exceed 15 weeks.
 2. Specifies that the output must be in the form of a written report that will be reviewed by the CPE program sponsor or a qualified person selected by the CPE program sponsor.
 3. Outlines the maximum CPE credit that will be awarded for the independent study program, but limits credit to actual time spent.
- Accept the written recommendation of the CPE program sponsor as to the number of credits to be earned upon successful completion of the proposed learning activities. CPE credits will be awarded only if:
 1. All the requirements of the independent study as outlined in the learning contract are met,
 2. The CPE program sponsor reviews and signs the participant's report,
 3. The CPE program sponsor reports to the participant the actual credits earned, and
 4. The CPE program sponsor provides the participant with contact information.

The maximum credits to be recommended by an independent study CPE program sponsor must be agreed upon in advance and must be equated to the effort expended to improve professional competence. The credits cannot exceed the time devoted to the learning activities and may be less than the actual time involved.

- Retain the necessary documentation to satisfy regulatory requirements as to the content, inputs, and outcomes of the independent study.

Article III – Standards for CPE Program Sponsors

3.01 - General Standards

Standard No. 1. CPE program sponsors are responsible for compliance with all applicable standards and other CPE requirements.

S1 - 01. CPE requirements of licensing bodies and others. CPE program sponsors may have to meet specific CPE requirements of state licensing bodies, other governmental entities, membership associations, and/or other professional organizations or bodies. Professional guidance for CPE program sponsors is available from NASBA; state-specific guidance is available from the state boards of accountancy. CPE program sponsors should contact the appropriate entity to determine requirements.

3.02 - Standards for CPE Program Development

Standard No. 2. Sponsored learning activities must be based on relevant learning objectives and outcomes that clearly articulate the knowledge, skills, and abilities that can be achieved by participants in the learning activities.

S2 - 01. Program knowledge level. Learning activities provided by CPE program sponsors for the benefit of CPAs must specify the knowledge level, content, and learning objectives so that potential participants can determine if the learning activities are appropriate to their professional competence development needs. Knowledge levels consist of basic, intermediate, advanced, update, and overview.

Standard No. 3. CPE program sponsors must develop and execute learning activities in a manner consistent with the prerequisite education, experience, and/or advance preparation of participants.

S3 - 01. Prerequisite education and experience. To the extent it is possible to do so, CPE program sponsors should make every attempt to equate program content and level with the backgrounds of intended participants. All programs must clearly identify prerequisite education, experience, and/or advance preparation, if any, in precise language so that potential participants can readily ascertain whether they qualify for the program.

Standard No. 4. CPE program sponsors must use activities, materials, and delivery systems that are current, technically accurate, and effectively designed. All courses must contain the most recent publication, revision or review date. Courses must be revised as soon as feasible following changes to relative codes, laws, rulings, decisions, interpretations, etc. Courses in subjects that undergo frequent changes must be reviewed by an individual with subject matter expertise at least once a year to verify the currency of the content. Other courses must be reviewed at least every two years.

S4 - 01. Developed by a subject matter expert. Learning activities must be developed by individuals or teams having expertise in the subject matter. Expertise may be demonstrated through practical experience and/or education.

Standard No. 5. CPE program sponsors of group and self-study programs must ensure learning activities are reviewed by qualified persons other than those who developed the programs to assure that the program is technically accurate and current and addresses the stated learning objectives. These reviews must occur before the first presentation of these materials and again after each significant revision of the CPE programs. The participation of at least one CPA is required in the development of every program in accounting and auditing. The participation of a CPA, tax attorney, or IRS enrolled agent is required in the development of each program in the field of study of taxes. As long as this requirement is met at some point during the development process, a program would be in compliance. Whether to have this individual involved during the development or the review process is at the CPE program sponsor's discretion.

S5 - 01. Qualifications of reviewers. Individuals or teams qualified in the subject matter must review programs. When it is impractical to review certain programs in advance, such as lectures given only once, greater reliance should be placed on the recognized professional competence of the instructors or presenters. Using independent reviewing organizations familiar with these standards may enhance quality assurance.

Standard No. 6. CPE program sponsors of independent study learning activities must be qualified in the subject matter.

S6 - 01. Requirements of independent study sponsor. A CPE program sponsor of independent study learning activities must have expertise in the specific subject area related to the independent study. The CPE program sponsor must also:

- Review, evaluate, approve, and sign the proposed independent study learning contract, including agreeing in advance on the number of credits to be recommended upon successful completion.
- Review and sign the written report developed by the participant in independent study.
- Retain the necessary documentation to satisfy regulatory requirements as to the content, inputs, and outcomes of the independent study.

Standard No. 7. Group internet based programs must employ learning methodologies that clearly define learning objectives, guide the participant through the learning process, and provide evidence of a participant's satisfactory completion of the program.

S7 - 01. Live instructor during program presentation. Group internet based programs must have a live instructor while the program is being presented. Program participants must be able to interact with the live instructor while the course is in progress (including the opportunity to ask questions and receive answers during the presentation). Once a group internet based program is recorded or archived for future presentation, it will continue to be considered a group internet based program only where a live subject matter expert facilitates the recorded presentation. Any future presentations that do not include a live subject matter expert will be considered a self study program and must meet all self study delivery method requirements with the exception of the basis for CPE credit. CPE credit for an archived group program will be equal to the CPE credit awarded to the original presentation.

Standard No. 8. Self study programs must use learning methodologies that clearly define learning objectives, guide the participant through the learning process, and provide evidence of a participant's satisfactory completion of the program.

S8 - 01. Guide participant through learning process. To guide participants through a learning process, CPE program sponsors of self-study programs must elicit participant responses to test for understanding of the material. Learners must participate in activities during instruction to demonstrate achievement of learning objectives. Appropriate feedback must be provided. Achievement of learning objectives must be confirmed after the course through a final assessment.

S8 – 02. Use of review questions. Review questions must be placed at the end of each learning activity throughout the program in sufficient intervals to allow the learner the opportunity to evaluate the material that needs to be re-studied. If objective type questions are used, at least three review questions per CPE credit must be included or two review questions if the program is marketed for one-half CPE credits.

S8 – 03. Evaluative and reinforcement feedback on review questions. If the multiple choice method is used, evaluative feedback for each incorrect response must explain why each response is wrong and reinforcement feedback must be provided for correct responses. If rank order or matching questions are used, then it is permissible to provide single feedback to explain the correct response. Simulations and other innovative tools that guide participants through structured decisions could provide feedback at irregular intervals or at the end of the learning experience. In those situations, single feedback would be permissible. True/false questions are allowed as review questions but are not included in the number of review questions required per CPE credit. Forced choice questions, when used as part of an overall learning strategy, are allowed as review questions and can be counted in the number of review questions required per CPE credit. There is no minimum passing rate required for review questions.

S8 – 04. Final examination requirements. To provide evidence of satisfactory completion of the course, CPE program sponsors of self-study programs must require participants to successfully complete a final examination with a minimum-passing grade of at least 70 percent before issuing CPE credit for the course. Examinations may contain questions of varying format (for example, multiple-choice, essay, and simulations). At least five questions/scored responses per CPE credit must be included on the final examination or three final exam questions if the program is marketed for one-half CPE credits. For example, the final examination for a five-credit course must include at least 25 questions. Alternatively, a five and one-half credit course must include at least 28 questions. Except in courses where recall of information is the learning strategy, duplicate review and final exam questions are not allowed. True/false questions are not permissible on the final examination in accordance with the implementation effective dates of these standards.

S8 – 05. Feedback on final examination. Providing feedback on the final examination is at the discretion of the CPE program sponsor. If the CPE program sponsor chooses to provide feedback and:

Utilizes a test bank, then the CPE program sponsor must ensure that the question test bank is of sufficient size to minimize overlap of questions on the final examination for the typical repeat test-taker. Feedback may comply with the feedback for review questions as described in S8 – 03, or take the form of identifying correct and incorrect answers.

Does not utilize a test bank, whether or not feedback can be given depends on whether the learner passes the final examination, then:

- on a failed examination, the CPE program sponsor may not provide feedback to the test-taker.
- on examinations passed successfully, CPE program sponsors may choose to provide participants with feedback. This feedback may comply with the type of feedback for review questions as described in S8-03, or take the form of identifying correct and incorrect answers.

S8 – 06. Program/course expiration date. All courses must include an expiration date (the time by which the learner must complete the final examination). For individual courses, the expiration date is no longer than one year from the date of purchase or enrollment. For a series of courses to achieve an integrated learning plan, the expiration date may be longer.

S8 – 07. Based on materials developed for instructional use. Self study programs must be based on materials specifically developed for instructional use and not on third party materials. Self study programs requiring only the reading of general professional literature, IRS publications, or reference manuals followed by a test will not be acceptable. However, the use of the publications and reference materials in self-study programs as supplements to the instructional materials could qualify if the self study program complies with each of the CPE standards.

Instructional materials for self study include teaching materials which are written for instructional educational purposes. These materials must demonstrate the expertise of the author(s). At a minimum, instructional materials must include the following items:

1. An overview of topics;
2. The ability to find information quickly;
3. The definition of key terms;
4. Instructions to participants;
5. Review questions with feedback; and
6. Final exam.

3.03 - Standards for CPE Program Presentation

Standard No. 9. CPE program sponsors must provide descriptive materials that enable CPAs to assess the appropriateness of learning activities. For CPE program sponsors whose courses are developed for sale and/or for external audiences (i.e., not internal training), CPE program sponsors must make the following information available in advance:

- Learning objectives.
- Instructional delivery methods.
- Recommended CPE credit and recommended field of study.
- Prerequisites.
- Program level.
- Advance preparation.
- Program description.
- Course registration requirements.
- Refund policy for courses sold for a fee/cancellation policy.
- Complaint resolution policy.
- Official NASBA sponsor statement, if an approved NASBA sponsor (explaining final authority of acceptance of CPE credits).

For CPE program sponsors whose courses are purchased or developed for internal training only, CPE program sponsors must make the following information available in advance:

- **Learning objectives.**
- **Instructional delivery methods.**
- **Recommended CPE credit and recommended field of study.**
- **Prerequisites.**
- **Advance preparation.**
- **Program level (for optional internal courses only).**
- **Program description (for optional internal course only).**

S9 – 01. Disclose significant features of program in advance. For potential participants to effectively plan their CPE, the program sponsor must disclose the significant features of the program in advance (e.g., through the use of brochures, website, electronic notices, invitations, direct mail, or other announcements). When CPE programs are offered in conjunction with non-educational activities, or when several CPE programs are offered concurrently, participants must receive an appropriate schedule of events indicating those components that are recommended for CPE credit. The CPE program sponsor's registration policies and procedures must be formalized, published, and made available to participants and include refund/cancellation policies as well as complaint resolution policies.

S9 – 02. Disclose advance preparation and/or prerequisites. CPE program sponsors must distribute program materials in a timely manner and encourage participants to complete any advance preparation requirements. All programs must clearly identify prerequisite education, experience, and/or advance preparation requirements, if any, in the descriptive materials. Prerequisites, if any, must be written in precise language so that potential participants can readily ascertain whether they qualify for the program.

Standard No. 10. CPE program sponsors must ensure instructors are qualified with respect to both program content and instructional methods used.

S10 – 01. Qualifications of instructors. Instructors are key ingredients in the learning process for any group program. Therefore, it is imperative that CPE program sponsors exercise great care in selecting qualified instructors for all group programs. Qualified instructors are those who are capable, through training, education, or experience of communicating effectively and providing an environment conducive to learning. They must be competent and current in the subject matter, skilled in the use of the appropriate instructional methods and technology, and prepared in advance.

S10 - 02. Evaluation of instructors' performance. CPE program sponsors should evaluate the instructor's performance at the conclusion of each program to determine the instructor's suitability to serve in the future.

Standard No. 11. CPE program sponsors must employ an effective means for evaluating learning activity quality with respect to content and presentation, as well as provide a mechanism for participants to assess whether learning objectives were met.

S11 - 01. Required elements of evaluation. The objectives of evaluation are to assess participant satisfaction with specific programs and to increase subsequent program effectiveness. Evaluations, whether written or electronic, must be solicited from participants and instructors for each program session, including self-study, to determine, among other things, whether:

- Stated learning objectives were met.
- Stated prerequisite requirements were appropriate and sufficient.
- Program materials were relevant and contributed to the achievement of the learning objectives.
- Time allotted to the learning activity was appropriate.
- If applicable, individual instructors were effective.

S11 - 02. Evaluation results. CPE program sponsors must periodically review evaluation results to assess program effectiveness and should inform developers and instructors of evaluation results.

Standard No. 12. CPE program sponsors must ensure instructional methods employed are appropriate for the learning activities.

S12 - 01. Evaluate instructional method in context of program presentation. CPE program sponsors must evaluate the instructional methods employed for the learning activities to determine if the delivery is appropriate and effective.

S12 - 02. Facilities and technology appropriateness. Learning activities must be presented in a manner consistent with the descriptive and technical materials provided. Integral aspects in the learning environment that should be carefully monitored include the number of participants and the facilities and technologies employed in the delivery of the learning activity.

3.04 - Standards for CPE Program Measurement

Standard No. 13. Sponsored learning activities are measured by actual program length, with one 50-minute period equal to one CPE credit. Sponsors may recommend one-half CPE credits under the following scenarios:

- **Group – after the first credit has been earned.**
- **Self study – one-half increments (equal to 25 minutes) are permitted.**

The CPA claiming CPE credits should refer to respective state board requirements regarding acceptability of one-half CPE credits.

S13 - 01. Learning activities with individual segments. For learning activities in which individual segments are less than 50 minutes, the sum of the segments would be considered one total program. For example, five 30-minute presentations would equal 150 minutes and would be counted as three CPE credits. When the total minutes of a sponsored learning activity are greater than 50, but not equally divisible by 50, the CPE credits granted must be rounded down to the nearest one-half credit, if one-half credits are awarded. Thus, learning activities with segments totaling 140 minutes would be granted two and one-half CPE credits.

S13 - 02. Responsibility to monitor attendance. While it is the participant's responsibility to report the appropriate number of credits earned, CPE program sponsors must monitor group learning participation to assign the correct number of CPE credits.

S13 - 03. Monitoring mechanism for group internet based programs. In addition to meeting all other applicable group program standards and requirements, group internet based programs must employ some type of monitoring mechanism to verify that participants are participating during the duration of the course. The monitoring mechanism must be of sufficient frequency and lack predictability to provide assurance that participants have been engaged throughout the program. If polling questions are used as a monitoring mechanism, at least three polling questions must be used per CPE credit hour. CPE program sponsors should verify with respective state boards on specific polling requirements.

S13 - 04. Small group viewing of group internet based programs. In situations where small groups view a group internet based program such that one person logs into the program and asks questions on behalf of the group, documentation of attendance is required in order to award CPE credits to the group of participants. Participation in the group must be documented and verified by the small group facilitator or administrator in order to authenticate attendance for program duration.

S13 – 05. University or college credit course. For university or college credit courses that meet these CPE Standards, each unit of college credit shall equal the following CPE credits:

- Semester System 15 credits
- Quarter System 10 credits

S13 – 06. University or college non-credit course. For university or college non-credit courses that meet these CPE standards, CPE credit shall be awarded only for the actual classroom time spent in the non-credit course.

S13 – 07. Participant preparation time. Credit is not granted to participants for preparation time.

S13 – 08. Committee or staff meetings qualification for CPE credits. Only the portions of committee or staff meetings that are designed as programs of learning and comply with these standards qualify for CPE credit.

Standard No. 14. CPE credit for self study learning activities must be based on one of the following educationally sound and defensible methods:

Method 1: Pilot test of the representative completion time.

Method 2: Computation using the prescribed word count formula.

S14 – 01. Method 1 - Sample group of pilot testers. A sample of intended professional participants must be selected to test program materials in an environment and manner similar to that in which the program is to be presented. The sample group must consist of at least three qualified individuals who are independent of the program development group. For those courses whose target audience includes CPAs, the sample group must be licensed CPAs currently subject to state CPE requirements as defined by state board requirements and possess the appropriate level of knowledge before taking the program. For those sponsors who are subject to various regulatory requirements that mandate a minimum number of CPE credits and offer courses to non-CPAs, those courses do not have to be pilot tested by licensed CPAs.

S14 – 02. Method 1 - CPE credit based on representative completion time. The sample does not have to ensure statistical validity; however, if the results of pilot testing are inconsistent, then the sample must be expanded or any inconsistent results eliminated. CPE credit must be recommended based on the representative completion time for the sample. Completion time includes the time spent taking the final examination and does not include the time spent completing the course evaluation. Pilot testers must not be informed about the length of time the program is expected to take to complete. If substantive changes are subsequently made to program materials, further pilot tests of the revised program materials must be conducted to affirm or amend, as appropriate, the representative completion time.

S14 – 03. Method 1 - Requirement for re-pilot testing. If, subsequent to course release, actual participant completion time warrants a change in CPE credit hours, re-pilot testing is required to substantiate a change in CPE credit prospectively.

S14 – 04. Method 1 - Pilot testing when course is purchased from vendor or other developer. CPE program sponsors may purchase courses from other vendors or course developers. For purchased courses where pilot tests were conducted and provided, CPE program sponsors must review results of the course developer's pilot test results to ensure that the results are appropriate. For purchased courses where no pilot tests were conducted or provided, CPE program sponsors must conduct pilot testing or perform the word count formula as prescribed in Method 2.

S14 – 05. Method 2 – Basis for prescribed word count formula. The prescribed word count formula begins with a word count of the number of words contained in the text of the required reading of the self study program and should exclude any material not critical to the achievement of the stated learning

objectives for the program. Examples of information material that are not critical and therefore excluded from the word count are: course introduction; instructions to the learner; author/course developer biographies; table of contents; glossary; and appendices containing supplementary reference materials.

Again, only course content text that is critical to the achievement of stated learning objectives should be included in the word count formula. If an author/course developer determines, for example, that including the entire accounting rule or tax regulation is beneficial to the learner, the accounting rule or tax regulation should be included as an appendix to the course as supplementary reference material and excluded from the word count formula. Only pertinent paragraphs or sections of the accounting rule or tax regulation required for the achievement of stated learning objectives should be included in the actual text of the course and therefore included in the word count formula.

Review questions, exercises and final examination questions are considered separately in the calculation and should not be included in the word count.

S14 – 06. Method 2 – Consideration of audio and video segments in word count formula. If audio and video segments of a self study program constitute additional learning for the participant (i.e., not narration of the text), then the actual audio/video duration time may be added to the time calculation as provided in the prescribed word count formula.

S14 – 07. Method 2 – Calculation of CPE credit using the prescribed word count formula. The word count for the text of the required reading of the program is divided by 180, the average reading speed of adults. The total number of review questions, exercises and final examination questions is multiplied by 1.85, which is the estimated average completion time per question. These two numbers plus actual audio/video duration time, if any, are then added together and the result divided by 50 to calculate the CPE credit for the self study program. When the total minutes of a self study program are not equally divisible by 50, the CPE credits granted must be rounded down to the nearest one-half credit.

$$[(\# \text{ of words}/180) + \text{actual audio/video duration time} + (\# \text{ of questions} * 1.85)]/50 = \text{CPE credit}$$

S14 – 08. Method 2 – Word count formula when course is purchased from vendor or other developer. CPE program sponsors may purchase courses from other vendors or course developers. For purchased courses where the word count formula was calculated, CPE program sponsors must review the results of the course developer's word count formula calculation to ensure that results are appropriate. For purchased courses where the word count formula calculation was not performed or provided, CPE program sponsors must perform the word count formula calculation or conduct pilot testing as described in Method 1.

Standard No. 15. Instructors or discussion leaders of learning activities may receive CPE credit for their preparation and presentation time to the extent the activities maintain or improve their professional competence and meet the requirements of these CPE standards.

S15 – 01. Instructor CPE credit parameters. Instructors, discussion leaders, or speakers who present a learning activity for the first time may receive CPE credit for actual preparation time up to two times the number of CPE credits to which participants would be entitled, in addition to the time for presentation, subject to regulations and maximums established by the state boards. For example, for learning activities in which participants could receive 8 CPE credits, instructors may receive up to 24 CPE credits (16 for preparation plus 8 for presentation). For repeat presentations, CPE credit can be claimed only if it can be demonstrated that the learning activity content was substantially changed and such change required significant additional study or research.

S15 – 02. Authoring and presenting a program. The CPA claiming CPE credits should refer to respective state board requirements.

Standard No. 16. Writers of published articles, books, or CPE programs may receive CPE credit for their research and writing time to the extent it maintains or improves their professional competence.

S16 – 01. Requirement for review from independent party. Writing articles, books, or CPE programs for publication is a structured activity that involves a process of learning. For the writer to receive CPE credit, the article, book, or CPE program must be formally reviewed by an independent party. CPE credits should be claimed only upon publication.

S16 – 02. Authoring and presenting a program. As a general rule, receiving CPE credits for authoring and presenting the same program should not be allowed. The CPA claiming CPE credits should refer to respective state board requirements.

Standard No. 17. CPE credits recommended by a CPE program sponsor of independent study must not exceed the time the participant devoted to complete the learning activities specified in the learning contract.

S17 – 01. CPE credits agreed to in advance. The maximum credits to be recommended by an independent study CPE program sponsor must be agreed upon in advance and must be equated to the effort expended to improve professional competence. The credits cannot exceed the time devoted to the learning activities and may be less than the actual time involved.

3.05 - Standards for CPE Program Reporting

Standard No. 18. CPE program sponsors must provide program participants at or after the conclusion of the program with documentation (electronic or paper) of their participation (certificate of completion), which includes the following:

- CPE program sponsor name and contact information.
- Participant's name.
- Course title.
- Course field of study.
- Date offered or completed.
- If applicable, location.
- Type of instructional/delivery method used.
- Amount of CPE credit recommended.
- Verification by CPE program sponsor representative.
- Sponsor identification number or registration number, if required by the state boards.
- NASBA time statement stating that CPE credits have been granted on a 50-minute hour.
- Any other statements required by state boards.

S18 – 01. Entity to award CPE credits and acceptable documentation. The CPE program sponsor is the individual or organization responsible for issuing the certificate of completion and maintaining the documentation required by these standards. The entity whose name appears on the certificate of completion is responsible for validating the CPE credits claimed by a participant. CPE program sponsors must provide participants with documentation (electronic or paper) to support their claims of CPE credit. Acceptable evidence of completion includes:

- For group and independent study programs, a certificate or other verification supplied by the CPE program sponsor.
- For self-study programs, a certificate supplied by the CPE program sponsor after satisfactory completion of an examination.
- For instruction credit, appropriate supporting documentation that complies with the requirements of the respective state boards subject to the guidelines in Standard 15 in Standards for CPE Program Measurement.

- For a university or college course that is successfully completed for credit, a record or transcript of the grade the participant received.
- For university or college non-credit courses, a certificate of attendance issued by a representative of the university or college.
- For published articles, books, or CPE programs, (1) a copy of the publication (or in the case of a CPE program, course development documentation) that names the writer as author or contributor, (2) a statement from the writer supporting the number of CPE hours claimed, and (3) the name and contact information of the independent reviewer(s) or publisher.

Standard No. 19. CPE program sponsors must retain adequate documentation (electronic or paper) for a minimum of five years to support their compliance with these standards and the reports that may be required of participants.

S19 – 01. Required documentation elements. Evidence of compliance with responsibilities set forth under these standards which is to be retained by CPE program sponsors includes, but is not limited to:

- Records of participation.
- Dates and locations.
- Instructor names and credentials.
- Number of CPE credits earned by participants.
- Results of program evaluations.

Information to be retained by developers includes copies of program materials, evidence that the program materials were developed and reviewed by qualified parties, and a record of how CPE credits were determined.

S19 – 02. Maintenance of documentation as basis for CPE credit for self study programs. For CPE program sponsors using Method 1 (pilot tests) as the basis for CPE credit for self study programs, appropriate pilot test records must be retained regarding the following:

- When the pilot test was conducted.
- The intended participant population.
- How the sample of pilot testers was selected.
- Names and credentials and relevant experience of sample pilot test participants.
- A summary of pilot test participants' actual completion time.
- Statement from each pilot tester to confirm that the pilot tester is independent from the course development group and that the pilot tester was not informed in advance of the expected completion time.

For CPE program sponsors using Method 2 (word count formula) as the basis for CPE credit for self study programs, the word count formula calculation as well as the supporting documentation for the data used in the word count formula (e.g., word count; number of review questions, exercises and final examination questions; duration of audio and/or video segments, if applicable; and actual calculation) must be retained.

Effective dates:

Unless otherwise established by state licensing bodies and/or other professional organizations, these Standards are to be effective as follows:

1. For group programs and independent study – July 1, 2012.
2. For self study programs in development as of December 31, 2011 and/or being published for the first time – July 1, 2012.
3. For self study programs already in existence as of December 31, 2011 – March 1, 2014.

APPENDIX C

SUBSTANTIAL EQUIVALENCY

Introduction

This appendix sets out guidelines with regard to the substantial equivalency standard that will be administered by the NASBA Qualification Appraisal Service. In determining whether there is substantial equivalency, the keynote is flexibility. The criteria is whether the broad outlines and concepts in this Act have been satisfied rather than a “checkmark” approach that examines whether the state’s law includes all of the detailed provisions in the UAA. Any other approach would not carry out the intention of the historic agreement reached by the AICPA and NASBA with regard to the substantial equivalency standard. The goal is to promote mobility for qualified CPAs. Because the substantial equivalency standard is based on the standards set out in the UAA, the standard also protects the public. The Sections below provide additional detail with regard to the substantial equivalency standard.

A. Substantially Equivalent States

The criteria for determining whether a state’s CPA qualification requirements are substantially equivalent to the UAA include: good character, completion of the 150 hour education requirement, passage of the Uniform CPA examination and compliance with a one year general experience requirement. A state will be considered substantially equivalent as long as the effective implementation date for the 150 hour education requirement is to occur within six years after the date on which the requirement is enacted.

B. Individuals

Individual CPAs who personally meet the substantial equivalency standard can personally apply for and utilize the standard even if the CPA qualification requirements in their state are not substantially equivalent. This will maximize mobility for qualified professionals. In reviewing individual applicants, the Qualification Appraisal Service should utilize the same flexible approach that is used with regard to determining whether a state is substantially equivalent to the UAA. For those who cannot use the substantial equivalency standard, if they have four years of experience of the type outlined in Section 5(f) of the UAA they would be eligible for reciprocity under Section 6(c)(1) of the UAA.

C. Grandfathering

All CPAs licensed as of the date that the state receives its notice of substantial equivalency from the NASBA Qualification Appraisal Service will be eligible to use the substantial equivalency provision with regard to interstate practice. This will promote the substantial equivalency standard, promote mobility for CPAs and enhance adoption of UAA provisions by the states.

Because the CPAs are already considered competent by their state of licensure, the public is adequately protected under this system of grandfathering CPAs. Those CPAs who wish to obtain reciprocity under the substantial equivalency standard must personally have qualifications substantially equivalent to the UAA.

With regard to individual applicants to the NASBA Qualification Appraisal Service from nonsubstantially equivalent states, anyone who passed the CPA examination before January 1, 2012 will be eligible personally to obtain substantial equivalency for the purpose of interstate practice even if they have not completed 150 hours of education. Individuals who pass the Uniform CPA examination after January 1, 2012 must complete the 150 hour education requirement in order to be eligible for substantial equivalency.

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